Master Plan
for
Pennoyer Park
Kenosha, Wisconsin

Amended into the
Kenosha Comprehensive Plan
November 3, 2014
define | enhance | sustain
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INTRODUCTION

In January of 2014, the City of Kenosha retained the services of SAA Design Group, Inc. to assist with the master planning of two premier Lake Michigan waterfront park properties north of the downtown and directly adjacent to Simmons Island. Building on the momentum and successful planning process recently completed at Simmons Island, the design team established a schedule of meetings and public interaction to find the highest and best use for Kennedy and Pennoyer Parks. Given the adjacency and continuous flow of the two parks, it was decided to undertake a simultaneous planning effort for both parcels. During the second half of the process, the city determined that the final deliverables should stand alone as independent documents. To reduce confusion for future generations, this summary report contains identical front end language covering the steps and outcomes of the public process. Plan recommendations have been separated into individual park parcels for ease of budgeting and implementation.

Kennedy Park is located along the western shore of Lake Michigan near downtown Kenosha. Located east of 5th Avenue between 44th Street to the south and and 38th Street to the north, this 24.4 acre community park is used for active recreation, community gathering, and is home to several events throughout the year.

Pennoyer Park is a 35 acre community park located at 35th Street and 7th Avenue. Pennoyer Park is immediately north of Kennedy Park and south of Alford Park. Major draws to this park include live music at the Sesquicentennial Bandshell, swimming at Pennoyer Beach, fishing and community events.

Both Kennedy and Pennoyer Parks are bordered by residential neighborhoods to the west and City of Kenosha park lands to the north and south. Kenosha’s Lakefront park system extends continuously for nearly 3 miles from Carthage College south to Eichelman Park. Additional park lands exist to the south of Eichelman, but continuous network is disrupted by private development. The Lakefront Park system, a tremendous asset to the community, also supports a significant portion of The Bike Trail, a popular trail network that includes a combination of on-street and off-street trail segments.

Kennedy and Pennoyer Parks are well established and well used within the community. Kennedy Park is home to several major events, including the AMC Car Show and the Kite Flight, as well as gathering space for community events, practice and play space for the Boys High School Rugby Club, the Washington Middle School Football Team and baseball/softball league play. Large expanses of open, flexible use space is essential to the continued success of this park. Pennoyer Park accommodates spillover from some of the events at Kennedy Park, but has its own unique character and recreational draws. Live music, the swimming beach, fishing opportunities and quiet spaces with panoramic views of Lake Michigan make this an attractive venue for picnics and community gathering.
Transportation systems through both parks include segments of the Pike Bike Trail as the primary north-south bike and pedestrian corridor and Kennedy Drive essentially functions as a park road through these spaces and also serves as a vehicular north-south connection. Kennedy Drive is located immediately adjacent to the lakefront stone bluffs within Kennedy Park and jogs westward before entering Pennoyer Park where it cuts through the center of the park before intersecting 7th Avenue at 35th Street. Kennedy Drive has approximately 75 lakeside on-street parking stalls that are not formally marked.

SITE ANALYSIS AND ASSESSMENT

Kennedy Park and Pennoyer Park each occupy approximately one half mile of Lake Michigan's western shoreline. The parks lies within an established, primarily residential neighborhood that is proximate to Kenosha's downtown core (See Appendix A).

PUBLIC PROCESS

The Master Plans for Kennedy and Pennoyer Parks were prepared with input from elected city officials, Kenosha Park Commission, members of the community and City staff. The following is a schedule of meetings held during the planning process:

- Project Kick-off Meeting
  January 21, 2014 | City Hall
- Public Informational Meeting 1.1
  February 11, 2014 | Kenosha Public Museum
- Public Informational Meeting 1.2
  February 12, 2014 | Journey Church
- Stakeholder Interviews (See Appendix B)
  Week of March 4, 2014 | Telephone
- Public Informational Meeting 2.1
  April 8, 2014 | Kenosha Public Museum
- Public Informational Meeting 2.2
  April 9, 2014 | Journey Church
- Park Commission Meeting
  July 14, 2014 | City Hall
- Public Informational Meeting 3.1
  July 22, 2014 | Kenosha Public Museum
- Public Informational Meeting 3.2
  July 23, 2014 | Journey Church

A series of stakeholder interviews with several Alderpersons, community groups and event organizers were held after the initial Public Informational Meetings. The interviews were informal and persons interviewed were engaged in a conversation in an effort to learn more about their insights, concerns and ideas regarding the future use of Kennedy and Pennoyer Parks. Stakeholder interviews were conducted with the following individuals and groups:

- Alderman Haugaard, 1st District
- Alderman Schwartz (former), 2nd District
- Alderman LaMacchia, 5th District
- Alderman Mathewson (former), 8th District
- Alderman Kennedy (former), 10th District
- Alderman Orth (former), 15th District
- Tammy Conforti, Kenosha Dream Playground
- Dorie Westmeyer, Friends of Kennedy Park
- Joe Bullis, Boys High School Rugby
- Steve Knect, Washington Middle School Football
- Scott Fisher, Kite Flight
- Mark Maurer, Kenosha Running Club
- Car Show, Sandy Malkin
- Kenosha-Racine Bike Club, Cathy Hicks

Note: Kennedy and Pennoyer Parks are within the 1st Aldermanic District. Framing questions and meeting notes can be found in Appendix B.

The first Public Information Meeting (PIM) was held on a Tuesday evening at the Kenosha Public Museum (February 11, 2014) and was the first of two similar public presentation and discussion forums held at different locations throughout the community. Approximately 70 community residents attended the meeting and it was structured around four components. The first exercise asked participants to list three things about the property that should be preserved or enhanced and three concerns or issues that should be addressed. The second exercise asked residents to express their vision of the park five to ten years in the future. Elements discussed include land use, aesthetics, and site opportunities. The third exercise was an interactive visual preference survey in which participants were asked to place a sticker next to images of park features or activities they preferred (green sticker) and those they did not desire in Kennedy or Pennoyer
Kennedy Park and Pennoyer Park Future Opportunities

The following is a summary list of potential uses and future opportunities for Kennedy and Pennoyer Parks that were identified during the interviews and public input meetings.

- Expand family oriented events (Kennedy and Pennoyer)
- Encourage more park usage (Kennedy and Pennoyer)
- Additional amenities for events: electricity, water, restrooms, etc. (Kennedy and Pennoyer)
- Dog exercise area (Kennedy and/or Pennoyer)
- Opportunities for fishing, fishing events (Kennedy and Pennoyer)
- Expanded use of amphitheater for concerts, movies, etc. (Pennoyer)
- Expand picnic opportunities/facilities (Kennedy and Pennoyer)
- Opportunities for trolley route (Kennedy and Pennoyer)
- Expanded playground/Dream Playground (Kennedy)
- Expanded/improved trail and path network (Kennedy and Pennoyer)
- Expand beach activity opportunities (Pennoyer)
- Overlooks, view opportunities (Kennedy)
- Improved and expanded seating opportunities (Kennedy and Pennoyer)

Aesthetic Issues

- Views to Lake Michigan (Kennedy and Pennoyer)
- Poor condition of Kennedy Drive, bike/pedestrian paths and parking areas (Kennedy and Pennoyer)
- Maintain open character; add trees where possible (Kennedy and Pennoyer)
- Improve appearance of built elements (Kennedy and Pennoyer)
- Improve/replace restroom buildings (Kennedy and Pennoyer)

DESIGN PROGRAM

Overview

The following design program statement is derived from project stakeholder interviews, public meeting input, discussions with the City of Kenosha staff, existing conditions analysis and on-site observations, opportunities and constraints analysis, and design ideas from the consultant.

Goals of the Master Plan

The purpose of the Kennedy Park and Pennoyer Park master plans is to establish the lakefront as a community gathering and activity destination and as a place to hold community events, family gathering and enjoy the views of and access to Lake Michigan. The master plan process also provides an opportunity to study, and make improvement recommendations, to the existing vehicular, bicycle and pedestrian circulation network.

Goals of the master plan include improving and calming “cruising” traffic circulation along Kennedy Drive, provide a recommendation for improvements or alternatives for Kennedy Drive, improve circulation facilities for pedestrians and bicycles, improve existing park facilities, increase resident and visitor awareness of the lakefront park system and maintain opportunities for special events of varying scale. The project originally included locating the planned “Dream Playground” (an inclusive, accessible playground) within Kennedy but during the process, another location within the city was selected.

The following list represents broad topics identified throughout the process that established the design direction:

- Improve Traffic Issues
- Maintain Views
- Flexible Use Space
- Accessible Facilities (bathrooms, play, trails, etc.)
- Maintain and Increase Athletic Facilities
- Enhance Waterfront Access
- Improve Ped/Bike Safety
- Maintain ex. Special Events
- Expand Intergenerational Interaction
- Improve Site and Building Aesthetics
PRELIMINARY CONCEPT PLANS

Three preliminary concept plans were prepared after the first two public meetings to represent many of the ideas discussed with City staff, stakeholders and the community. These concepts were presented to city staff and two of the initial three concepts were selected to be revised and developed into the preliminary concepts to be presented at Public Informational Meeting 2. The concept plans, labeled Concept A and B represent different solutions to the issues, hopes and concerns identified throughout the public participation process.

CONCEPT A

Circulation: Concept A alters the vehicle circulation in the park to a no through traffic pattern. The removal of through traffic on the park road reduces the speed and quantity of vehicles within Pennoyer Park creating a safer pedestrian environment. The parking along the road is improved from angled to perpendicular stalls, allowing vehicles to utilize the parking stalls regardless of the direction of travel. The reconfigured parking lot (7) in Exhibit E-1 is separated from the park road to reduce conflict between moving vehicles and vehicles attempting to park. The park road is terminated by a parking lot that allows convenient access to both Kennedy and Pennoyer Parks. The alignment of the terminal parking lot takes advantage of the views of Lake Michigan allowing visitors to park and observe the lake.

The lakefront pathway is relocated to the lakeside of the roadway to remove the current conflict point in which users of the path interact with motor vehicles.

Park Amenities: Enhancing existing amenities and activities is a premier component of Concept A. The enhanced athletic field allows U14 soccer and football practices. The current playground area is maintained with aging equipment being replaced as needed. Paths are added to the event area (5) on Exhibit E-1 to increase ADA accessibility. Additional electrical connections are also added to the event area to allow a greater variety of uses. The existing restroom building location is maintained with both interior and exterior improvements allowing greater functionality and accessibility.

The Pennoyer Park Band Shell is enhanced with a formal amphitheater seating area allowing more visitors to attend events. The amphitheater will also accommodate ADA accessibility with the improved surfacing and walkways.

Landscape Features: Additional landscaping within Pennoyer Park is used to screen views, improve microclimates and enhance native shoreline vegetation. Along the south end of Pennoyer Park, vegetation is proposed to screen views of the tennis courts from the neighborhood. Additional planting adjacent to the event space and playground area create shaded zones for passive recreation. Dune restoration along the beach creates a unique aesthetic of a native Wisconsin landscape and enhances habitat along Lake Michigan. The dunes also create an educational opportunity for visitors of the park.

CONCEPT B

Circulation: Alterations to vehicle circulation in Concept B focus on increased pedestrian safety and efficiency of circulation during events. Traffic on the park road is changed to no through traffic with a gated connection to 5th Avenue. The gated connection will remain locked with the exception of large events by which allowing exit only traffic on 5th Avenue will improve circulation during the events. On-street parking along the park road is enhanced from angled parking to perpendicular stalls to allow vehicles travelling in either direction to utilize the parking space. A majority of the parking is consolidated along the road to the perpendicular parking stalls to increase the amount of space for active and passive recreation in the remainder of the park.

The lakefront pathway is relocated to the lakeside of the road allowing trail users to traverse the entire length of Pennoyer Park without encountering a conflict with a motor vehicle.

Park Amenities: Additional site amenities improve the pedestrian circulation and gathering spaces throughout the park. The addition of the Pike River pedestrian bridge offers an alternative experience for users from the edge of Alford Park Drive to the beach and shoreline of Lake Michigan. Gathering nodes along the pathway (12) on Exhibit E-2 creates opportunities for rest, picnics, and gatherings along Lake Michigan. The Pennoyer Park Band Shell is enhanced with an informal amphitheater. The existing lawn and benches are preserved with the addition of a terraced informal
Exhibit A - Context Map and Site Analysis
Exhibit B - Stakeholder Interview Notes
Stakeholder Interview Framing Questions:

1. How does your group/organization currently utilize Kennedy and Pennoyer Parks?
2. Approximately how many people attend this event?
3. Are there specific times or dates that you plan on reserving park space or facilities?
4. Are your parking needs met? Do you use the parking lots or street parking?
5. Are there improvements that could be made to better facilitate your group/organization’s activities or events? If so, what sort of improvements would be helpful?
6. Are there any existing conditions within these two parks that prevent or hinder use by your group/organization? If so, what are these issues?
7. As you may know, Kennedy Drive is in poor condition and this will likely be addressed in the master plan. What are your thoughts on the current location, use and future of Kennedy Drive?

Kennedy and Pennoyer Park Master Plans
Stakeholder Interviews

Date: 03.05.2014
Contact: Joe Bullis; Rugby
262.496.6697

Discussion:
- Manages/coaches boys high school rugby
- Natural grass is important, views at Kennedy are nice
- Landfill under soil cap allows for good drainage, but can get very dry and hard in droughty conditions. City does not irrigate and this is fine with rugby group. Often the turf holds up well.
- Field area has a lot of undulations. Would like to see everything smoothed/graded out.
- Would really like to have (2) fields so that tournaments can be hosted at this site. Need to apply to host tournaments and need a minimum of (2) fields, but there could be up to several per year. May encourage Carthage to make use of fields. Tournaments bring a lot of people to the area and can be good for area businesses.
- Primary times of field usage are from early March to late June.
- Would like to have a power source (electric) near the fields.
- Use street parking, not parking lots. Athletes are told to be quiet and respectful of neighbors when parking. Have not had any problems with this.
- Likes Kennedy Drive extending through park. People slow and check out activity and it brings people through the park. Creating a loop road with Kennedy, Washington, etc. may be a good compromise.
Date: 03.13.2014
Contact: Steve Knecht; Football, Washington Middle School
        262.359.6384
Discussion:
- The group uses an expanse of open space near the south end of the park for after school football practice.
- No goal posts are currently provided and none are needed for this group.
- Circulation patterns do not interfere with the group’s use of the space and parking is not required.
- The group walks over to the park from Washington Middle School.
- It would be desirable to have some storage on site for football equipment.

Date: 03.05.2014
Contact: Scott Fisher; Kite Flight
        414.305.3145
Discussion:
- The Kite Flight group holds an annual event first weekend in July.
- Use area from the north end of the park to about 500 feet south of parking lot at terminus of Washington Street (near backstop).
- Kenosha contacted Kite Flight to host an event at this park. Hold other events around the country.
- Need as much open space as possible. Keep free of trees, power lines, other vertical elements.
- Waterfront winds are important.
- Would be a problem is Kennedy Drive was moved inland (away from lake) due to space needed to set up and launch kites.
- Creating a loop option with Kennedy is ok as long as Washington doesn’t run perpendicular into Kennedy. This would eat up valuable space. Need Washington to jog south first before connecting to Washington. The park is already tight on available space for their event and any reduction in usable land may be a deal breaker for this group. Removing a portion of Kennedy Drive to the north would be helpful.
- Kennedy Drive is completely closed for this event.
- Street parking is sufficient for their needs. Wouldn’t mind more parking, but not sure it is worth giving up park land to develop.

Date: 03.05.2014
Contact: Sandy Malkin; AMC Car Show
        262.654.5770x102
Discussion:
- Hold car show every 3 years. Usually last weekend in July. Not just AMC car show, but many others.
• Approximately 700 cars are brought in and the crowd is typically between 800-1,000 people.
• Center of activity is parking area at Washington Street. Swap meet occurs here, registration, vendors, etc.
• Cars start to show up on Friday and event goes through Saturday afternoon. Cars are typically trailered to Kenosha and trailers dropped off at various sites throughout city, including Indian Trail High School.
• Cars park on lawn areas and access via parking lot and Kennedy Drive.
• Depending on crowd, the event may spill over into Pennoyer.
• Portable restrooms are brought in and located near backstop.
• City helps with power needs and water.
• Additional power sources would be helpful.

Date: 03.10.2014
Contact: Alderman Eric Haugaard
262.818-2628
Discussion:
• Kennedy Drive is not financially practical to rebuild, heard estimates are between 1.5-2 million, public dollars are better spent otherwise
• Neighborhood parking has not been an issue for special events and special use groups
• Is in favor of public use of the space, likes the special events and would like to see other options
• Safety is the priority for the park, new concepts should ensure this is first priority
• Believes that the bike/ped path should be by the lake to get users closest to the natural resource
• Keep the space as flexible as possible to allow use of many user groups
• Tennis is not used very often, is the Carthage facility open to the public?
• Enjoys the use of Pennoyer bandshell, noise in the neighborhood has not been reported as an issue
• Is concerned about crash and traffic history in the park (Kennedy), has police records and powerpoint of items
• Proud of the Kenosha waterfront system, wants to see a continuous off-road network allowing the public access

Date: 03.10.2014
Contact: Alderman Chris Schwartz
262.358.6545
Discussion:
• Left message
Date: 03.10.2014
Contact: Alderman Rocco LaMacchia Sr
262.945.7280

Discussion:
- Love to see people using the space
- Continue programming special events
- Safety is a concern
- Very proud of the city’s lakefront park system
- Happy to support staff efforts to continually improve public space

Date: 03.10.2014
Contact: Alderman Kevin Mathewson
262.237.8501

Discussion:
- Kennedy Park seems to be the best location for Dream Park, he is happy it ended up here
- Kennedy Drive should be rebuilt and possibly raised for better lakeviews. It is a popular attraction for Kenosha residents
- He is open to other ideas about getting people to the water. Access is main concern
- Pennoyer is not very ADA friendly. Trails need work, parking lots, etc
- Bathrooms at Pennoyer are in need of improvements
- Public events such as the music concerts, festivals are excellent. These should all continue if possible in the facilities.

Date: 03.10.2014
Contact: Alderman Anthony Kennedy
262.496.1460

Discussion:
- The main attraction of the two parks is the waterfront
- Kennedy Drive is in the wrong location, shouldn’t be in between the park and the water. Can it be moved west or eliminated? Other options?
- Driveable access to the water is not as important as ADA access and public safety
- Would like to see an uninterrupted bike/ped system from Pennoyer to Downtown harborwalk
- Likes the bandshell, but ADA access could be better. the Dream park discussion has prompted a more heightened awareness in all of the parks in the city
- Special events in the parks are a very good thing. Thanks to Jeff Warnock for seeing the vision
- He is not advocating for moving the dream park out of Kennedy, but wanted to make sure that all options were explored and the site is actually conducive to building such a structure
These two parks function like the city “central park” with the only real spot of great open lawn. Should be maintained as such.

Date: 03.10.2014
Contact: Alderman Michael Orth
262.344.3663
Discussion:
• Left message

Date: 03.11.2014
Contact: Tammy Conforti; Kenosha Dream Playground
262.358.2004
Discussion:
• Wants parking lot by the new playground
• New bathroom facility should be very close to playground and fully accessible
• Best location may be where the existing structure is because of sanitary and water existence
• Wants hip pad activators for doors
• Dreampark should be 10k sf in size and surrounded by a fence
• Fence will be donor pickets
• Would like a separate pavilion
• Drinking fountain should have two bowls (high and low)
• Desire for shade over the playground, possibly attached to the posts
• All facilities should be interconnected
• Would like the existing playground removed

Date: 03.05.2014
Contact: Cathy Hicks; KR Bike Club
262.939.1577
Discussion:
• President of KR Bike Club.
• Park is used as a pass through space. Could be used as a stop along route if restrooms were improved and drinking water provided (water fountain).
• KR Bike Club works with Velodrome club to teach and train kids how to ride bikes. Kennedy park is a good place for that.
• Kennedy Drive is in poor condition and dangerous, so group only uses bike path.
• Bike path can feel narrow at times.
• Kennedy Drive relocation/demolition/repair not a priority or issue for Bike Club, but would be nice to have more space for bikes.
• Priority is to keep bike path pavement in good condition for bikes.
• Signage would be helpful for trail system. Sign to identify as bike trail, wayfinding and directional signage.

Date: 03.05.2014  
Contact: Mark Maurer; Kenosha Running Club  
Markmaurer624@gmail.com  
Discussion:  
• Running club makes use of all lakefront parks and paths most days throughout the year.  
• Turkey Day Run is a big event. Race starts at museum, goes north to Carthage and back. Rest stops are set up at Pennoyer with portable restrooms.  
• Kennedy Drive is unsafe for running. Wouldn’t mind eliminating Kennedy Drive from park – no reason for vehicles to be on lakefront.  
• Restroom improvements are important.  
• Path network is used, but can be impassable during flood events and during winter months. Path has numerous low spots that can create hazards.  
• Ideal plan for Pennoyer and Kennedy would involve removing Kennedy Drive and creating a trolley loop along lakefront and nearby streets.

Date: 03.05.2014  
Contact: Deputy Chief Miskinis; Kenosha Police Department  
262.605.5216  
Discussion:  
• Brief discussion on 03/05. Deputy Chief Miskinis wants to discuss with staff and Chief to get consensus from dept. before responding in detail.  
• In general, the issues that Kenosha Police deal with all revolve around Kennedy Drive. Other park features/amenities are not of significant concern.

Date: 03.05.2014  
Contact: Dorie Westmeyer; Friends of Kennedy Park  
dorie@doriewestmeyer.com  
Discussion:  
Friends of Kennedy Park currently consist of about 100 neighbors who live in the Kennedy Park and Pennoyer Park neighborhood.  

This is a collection of common themes and individuals responses to the questions posed by SAA design consultants as part of the Kennedy Park & Pennoyer Park master planning process. In instances where one person expressed a particular opinion, (1) is placed after that comment.
How do Friends of Kennedy Park currently utilize Kennedy and Pennoyer Parks?

**Kennedy Park**
Many enjoy Kennedy Park for picnics, walking, running, biking, dog walking, playing softball, football, exercising, snow shoeing and cross country, badminton, volleyball, soccer, walk on the rocks & practicing golf swings. People come from all over to watch the various sports in the park like rugby, soccer and practice and home field games for Washington Middle School football. It’s easy for football kids to walk there & saves $$ on busing them elsewhere. (1) It is a great location for walking out and looking at the water & reflecting. The shaded areas by the bathroom at Washington Road is a nice natural setting great for very large and small picnics. Including playing volleyball or softball and bringing in music bands. (1) Playing with grandkids on the playground equipment (1) and the peacefulness and serenity of jogging along the lakefront (1) were also mentioned.

Friends of Kennedy Park and people from all over attend events like The Kite Flight which has been here since 2001 and the Kenosha News estimates 7500 people attend annually. Kennedy Park has the big open space they need and lake winds for flying kites. Friends of Kennedy Park like going to the car shows and they are also well attended. Many of the cars were manufactured in Kenosha (1). Exhibitors have easy access by Kennedy Drive and the large open space allows them to spread out for a nice show (1). The 4th of July is a big event at Kennedy Park. Area neighbors & hundreds of Kenoshans enjoying picnicking all day and watching the city’s great fireworks show. Overall, we enjoy the wide open green space, the beautiful unobstructed lake views throughout park, the vast openness and the variety of great events in Kennedy Park because of the wide open space. A few people commented regarding Kennedy Drive -the motor access is nice for all (1) and there isn’t a lot of cruising (1). It’s a safe neighborhood park for families with small children (1).

**Pennoyer Park**
Many enjoy the beautiful lake views from any spot and it’s easier here to enjoy watching lake activities like boating, sailing and parasailing. While neighbors typically walk to Pennoyer Park, it’s also easy for people to get there by 7th Avenue and Kennedy Drive without going through neighborhood streets and it’s easy to park.

Many like listening to concerts at the band shell (its unique), playing tennis, sitting and walking on the beach, walking the trail and fishing. They like Pike Creek. They like the fish hatchery. (1) They enjoy all the shaded areas for resting and viewing the lake. And there is gorgeous open green space for kids to play on. They would like to see something special go there, like the playground.

They also like the vendor stands there for food sales. They felt the vast majority of space there is unused.
And many like the easy access for seniors and how convenient it is for St. Catherine Commons senior community.

**Approximately how many people attend this event?**
Friends of Kennedy Park do not currently sponsor an event.

**Are there specific times or dates that you plan on reserving park space or facilities?**
Friends of Kennedy Park do not currently have an event planned.

**Are your parking needs met? Do you use the parking lots or street parking?**

**Kennedy Park**
The neighborhood residents walk to the park. When there are large events at Kennedy Park, parking can spill over onto the streets and sometimes can be challenging. However that is preferred to taking lakefront park land and building a parking lot. If a big drawing attraction was placed in Kennedy Park permanently, parking would be a problem for everyone.

**Pennoyer Park**
Parking at Pennoyer is usually good. There are many more parking options vs. Kennedy Park. There are beach parking lots, fishing parking lot, parking along 7th avenue, a former hospital parking lot across the street. Typically there is plenty of parking at Pennoyer. It can be an issue with band shell performances. But this is only once a week for a couple months in the summer. And 7th Avenue and the lot across the street can accommodate parking.

**Are there any existing issues or conditions in Kennedy Park or Pennoyer Park that could prevent or hinder use by you, or your group/organization? If so, what are these issues or conditions?**

**Kennedy Park**
Some mentioned the park is fine as is. Others said with any large thaw or rain there are large areas of standing water. The geese love the water. (1) There are a lot of Canadian geese that leave bird droppings – could be a health hazard. Also the Park is exposed to cold winds off the lake and can be a lot cooler; and there are weather extremes – dense fog, wind, rain & snow blowing – not seen as much in other parts of the city. The rocks are loose, have gaps and can be dangerous to walk on.

They are concerned about any permanent structure or large playground and regional attraction going in Kennedy Park. It will increase traffic & congestion on a regular basis and interfere with longstanding events and groups that need large spaces; could split the park if it goes by Washington Road and make the overall park less functional for many. It will forever change the landscape of the open lake views from anywhere in the park. Also there are many homes in the immediate area that will be impacted. They don’t want to lose lakefront green space to add parking or lose trees for a playground. Particularly trees by Washington road that were placed in memoriam.
Large destination playgrounds draw bus loads of visitors according to similar accessible playgrounds in other cities and playground developers and this is a concern. While parking can be competitive at certain times, parking will become a constant problem and they do not want to take lakefront park green space to create a larger parking lot. Also sometimes the bathroom is locked (1).

**Pennoyer Park**
The majority of responses said they had no issues. There is now a nice open space in the middle. It used to be a problem with flooding but the city fixed that. The dredging filled in the low lying area. They believe this would be a great place for the playground. Some commented that the bike/pedestrian path is rough. One person said having children & pets playing on pcp contaminated soil from all the harbor dredgings is a concern. She suggested turning the area into a flower garden for seniors to walk and sit (1).

**Are there improvements that could be made to better facilitate your group/organizations activities or events? If so, what sort of improvements would be helpful?**

**Kennedy Park**
The resounding theme was to update the bathroom and fix the road. Kennedy Drive should be upgraded. It’s a beautiful drive. Many felt the rocks should be fixed as they are dangerous. And it would be nice to have some benches in the shaded tree areas. The trail needs to be maintained and cracks in the pavement need to be fixed.

One person suggested topsoil and finish grading for the heavily used areas ...sports areas and maybe some better quality informal parking along the road. (1) One person suggested a larger parking lot at the end of Washing ton Road and it should be black topped. She would also like to see an enclosed dog park south of Washington road in an unused area. And a handicapped playground near restrooms and picnic area (1).

**Pennoyer Park**
The bathroom should be improved. It would be nice to have a boardwalk and a wheel chair accessible beach. The beach could be more utilized. Since the city fixed the flooding problem in the center, it would be a nice open place to have the playground here for kids. One person suggested an ice rink in season (1) and one person suggested a garden for seniors to sit and walk (1).

**As you may know, Kennedy Drive is in poor condition and this will likely be addressed in the master plan. What are your thoughts on the current location, use and future of Kennedy Drive?**
It’s a beautiful scenic drive. Many felt the road should be fixed. Keep it open. Regarding specific comments about when the road should be open, keep it the same (1), keep it open later (1), keep it open until 8pm when it is still light enough to see the view (1). Also, don’t block the view with trees. And possibly add some informal parking.
Many believe and one longtime resident said before Kennedy Drive was there traffic was heavy and fast down 5th avenue. If you close it, that will be a problem again. One person said Kennedy Drive should be kept in poor condition to keep speed down. Or add speed bumps. (1) It’s been with us too long to discontinue (1). Go easy on tree planting for everyone’s enjoyment (1).

Other comments stated that both parks are the jewels of Kenosha and careful consideration should be given before placing a large playground and facilities. Regarding the playground going in Kennedy Park, the south end already has much traffic from the boat launch (1) and the Washington road area has a lot of activities already. Placement in Kennedy Park would be unnecessarily disruptive to many. Pennoyer Park is adjacent to Kennedy Park, has all the advantages of Kennedy Park and more – more parking, a beautiful beach, other activities to make it a true destination and you can get right there by public transportation. So more can enjoy it. The large space between the tennis courts and band shell would be perfect. And it would be a more natural setting, less disruptive to the area and it is welcomed by the senior community in St. Catherine Commons. And there is room for expansion.

Disclaimer: Comments are provided for park planning purposes only.
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<th>NAME</th>
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<td>Rollin Dillaha</td>
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# Public Information Meeting # 1.1
## Sign-In Sheet

**Kenosha Public Museum**  
**February 11, 2014, 6:00 – 7:30 PM**

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Kenosha Public Museum
February 11, 2014, 6:00 – 7:30 PM
Kennedy/Pennoyer Park PIM #1.1 Survey Questions Summary

**Exercise 1 (Kennedy)**

*List 3 things that you like about the park property that should be preserved/enhanced. What makes this area special?*

- Large open space; green space (30) for football, soccer, Frisbee, kites
- View of lake (18)
- Is a more inland protected park away from busy traffic
- Underutilized (2)
- Running/walking/bike path (13)
- Lakefront (5)
- Police memorial
- Accessibility Lake access, free access, (9)
- Play areas; large playground (5)
- Not too structured (3)
- Already great sports on the site/area (3)
- Good for skiing/snowshoeing
- Ability to support athletics
- The rocks, climbing on the rocks (3)
- The cove?
- Flat road
- Tall fencing
- Noise absorbing; trees (3)
- Cleanliness
- Low traffic (2)
- Limited night time access
- Keep as much natural landscaping as possible
- Kennedy Drive
- Fireworks
- Scenic drive
- Picnic area (2)
- Bathrooms (2)
- No response (2)

*List 3 concerns/issues that you have about the area/site that should be addressed.*

- Maintenance (2)
- Parking and traffic; parking upgrade; parking lot is too small and in bad location (29)
- Maintain Kennedy Dr. (6)
- Not developed enough; too much open space, create active uses (playground, ball fields, etc.) (5)
- Under used (7)
- Close the drive (2)
- Bathrooms are not ADA accessible (14)
- No pavilion area for shade/shelter (2)
- Poor road conditions; unsafe and unnecessary (10)
- More access (3)
- Food area; service (2)
- Ways to better accommodate picnickers, grills, shelters (2)
- Wind direct off lake not good
- Flat land that can be built on
- Concerns of unstable ground; sinking in places
- What is the projected usage?
- Maintenance
- Why hasn’t it been developed before?
- Reckless driving is damaging grass
- Ice that develops on roadway
- Kennedy Drive traffic (4)
- No beach
- Retaining rocks falling into lake (2)
- Connect the land to the water
- Enhance walking paths; maintain (3)
- No play equipment; enhanced playground (4)
- Lighting (2)
- More natural shade (trees) (3)
- Concerned about structures blocking view
- Don’t want paved or cut up; likes open space, is what draws people there; don’t overdevelop (5)
- Safety
- Lake view reduced by limestone blocks
- More benches
- Maintain limited nighttime access (2)
- Noise
- Drinking/drugs
- Noise from unwanted gatherings
- Tennis courts need attention
- Proximity to water
- Don’t want space eliminated for parking
- Concerned that a dreampark would cause traffic issues and take away too much of open space

Exercise 1 (Pennoyer)

List 3 things that you like about the park property that should be preserved/enhanced. What makes this area special?
- More protected from elements
- Beach area (11)
- Lake views (4)
- Seating for bandshell (2)
- Preserve open space (2)
- Beach area (size) (3)
- Tennis courts (19)
- Open space (for soccer) (3)
- Free access beach (6)
- Fishing access (1)
- Flower gardens
- Walking/running/biking trail (8); enhance
- Presently dormant lake for wading available
- Parking; Logical parking area; good size parking (8)
- Space already available w/o interference
- More protected from elements
- Bandshell (30); but okay if it moves to new location; enhance seating
- Elevated lake view (3)
- Concerts
- Baseball diamonds & Volleyball courts (2)
- Picnic areas (4)
- Natural beauty; trees (2)
- Cleanliness
- Active uses/ busier area
- Limited night time access
- Play area (3)
- Bathrooms (2)
- St. Catherine
- No response (7)

List 3 concerns/ issues that you have about the area/site that should be addressed.

- Add ADA beach access (9)
- Add ADA bathrooms; update (19)
- Don’t overcrowd
- noise
- Dirty beach (4)
- Gathering of large groups of people at night (2)
- Repave road; road conditions (2)
- Bathrooms are across a road (2)
- Land is filled w/uneven landscaping; needs grading; grooming & restoration (3)
- Trash/recycling should be addressed (2)
- Ways to better accommodate picnickers, grills, need shelters (3)
- Parking; access; connection of parking areas; more parking (14)
- Pike River outlet dangers
- Traffic (5)
- Flooding; drainage (5)
- Too much traffic w/ young kids (2)
- On flat ground
- Should have concessions (2)
- No buildings
- Improve bike trail in lower areas
- Is underutilized (3)
- Doesn’t have a park
- Near home for elderly that could use it
- What are you going to do with all that empty space?
- Picnic area is not nice; cracked pavement (2)
- Seating at bandshell; make bandshell more attractive/updated (2)
- Needs to look less 1960’s
- Not a great spot for a tot lot due to visibility, but wonderful for more adult uses
- ADA playground would be ideal here
- More benches
- Maintain limited night time access
- Having regular hours set for road usage
- Drugs/teens
- No lifeguards
- Lake too dangerous to swim in
- Walking path filled with water
- Need more trees
- No response (8)

Exercise 2 (Kennedy)

What is your vision for the park in the future? What improvements should be made in terms of:

Land Use and Activities (Active use/passive uses)

- Keep as is; open space (9)
- Space needs to be quieter; close to residential
- Build Dream Playground (12)
- Note: no one is against the dream park, just the location of it here; area is too narrow, ground fill is unstable, no parking, backyards.... (2)
- Fitness area/outside fitness circuit (7) for all ages
- Skateboard park
- Open Kennedy Drive
- Removal of roadway (2)
- Expand paved parking
- Don’t over do parking
- Improve baseball diamond (3)
- Rugby fields
- Running path; walkways (7)
- Outdated & unsafe playground equip.
- Inclusive accessible playground (14)
- Swimming hole (safe water)
- Dog park area(3)
- Is well used now w/o a lot of expense
- More family oriented –picnic areas (2)
- Flower gardens (3)
- Beautification that brings other cities to see what has been accomplished
- Landscape/shade trees (w/intent to provide bird food all year long) (3)
- Make shore more attractive; clean area by rocks (2)
- Wide expanse of open green space (3)
- Picnic areas expanded, shelters (3)
- Accessible picnic area (5)
- Accessible parking and restrooms (8)
- More access to lake (2)
- Keep as natural as possible, while updating aspects from Exercise #1 (3)
- Concessions; restaurant (3)
- Park upkeep
- Sports facility; better sports section for baseball, maybe buildings for sports like hockey, soccer fields (3)
- Frisbee golf
- More park benches
- Fishing areas, piers (2)
- Bike rentals
- Beach volleyball
- Amphitheater
- Car shows
- Is great for 4th of July and is packed
- No response (3)
Opportunities (Spatial relationships? Connectivity?)

- No response (19)
- Safe from multi-lane traffic
- Improve Picnic area (paved), more picnic areas (2)
- Free Wi-Fi
- Pavilions that are rentable and accessible (3)
- Children could play with others regardless of ability; tot lot type activities (5)
- Dog park area
  - Dog park by playground could impede many from using due to fears, etc. Kids w/disabilities can act differently – would hate to see someone hurt/ no dog park, waste of lakefront (2)
- Community projects i.e. gardens, art project; children’s programs (4)
- Coordinate functions so both parks can be utilized at once
- Walkways/trails connecting the 2 parks, w/benches, lake walkways, beach access/sitting on the Natural rocks (10)
- Uninhibited use by teenagers
- Market space for activities
- Refreshment stands
- Tranquility space
- Ice skating
- More festivals/ events (2)
- Shaded areas/more trees, more fauna (3)
- More flower/landscape areas
- More lake view seating
- Links nicely
- Good light for night time
- Reroute road
- Preserve the green space; limit construction
- Learning area/fitness
- Winter and summer sports rentals
- Better sports sections for baseball; maybe buildings for sports like hockey, soccer fields
- Maybe wifi use in area
- Streetcar connection to downtown
- Fishing piers
- Used for many large scale activities now
- Keep drive open till 9pm

Programming

- No response(19)
- Continue to host family events like Kite Fest, car shows, disc golf (15)
- Family reunions
- More usage: festivals, fairs, kids theater etc. (12)
- Therapy (physical, occupational, speech for special needs) (3)
- Football practice areas; baseball fields (4)
- Sports programs for all abilities; more sports, Public exercise; yoga (13)
- Environmental programs (1)
- Beach parties
- Public concerts
- Appropriate portion for dog park
- Dog agility/good citizen competitions
- Space for big events
- A walking/biking, track, ski path (2)
- Native landscaping; flower gardening (3)
- Bird watching areas
- Art fairs
- Keep 4th of July
- Markets – organic
- Walking clubs
- Encourage all groups to use and treat w/ respect
- Lakefront bike lanes
- Bike rentals
- Special Olympics events
- Races, major running/biking events (2)
- Keep low development; too narrow of space and close to residential; preserve open space (2)
- Fishing events (2)
- Dancing nights like Chicago’s Summer Dance
- Cohorama ??
- Trolley focus
- More at existing bandshell
- Movies in the park
- 4 season activities

**Exercise 2 (Pennoyer)**

*What is your vision for the park in the future? What improvements should be made in terms of:*

**Land Use and Activities (Active use/passive uses)**

- Dream park, better location here (9)
- Maintain/Upgrade existing permanent seating at shell (4)
- More concerts in the band shell/summer concert series (9)
- A new amphitheater
- Playgrounds; better equipment; fully accessible (8)
- Exercise circuits for all ages (3)
- Public restrooms for beach goers; improve; make ADA (7)
- Large picnic area, shelters (6)
- Increased pavilion area
- Make like a mini Ravinia
- Harbor reclamation finished
- Improved walking area bike path; walkway w/ view (4)
- Walk out to lake; ADA accessible (2)
- Flower garden; improve landscaping to attract birds (3)
- Grasses to maintain shore (2)
- More park benches; sit and view the lake (2)
- Beach volleyball (3)
- Disc golf
- Wooden boardwalk for access
- Concessions (3)
- Improve the road
- Keep open until 10pm like the other parks
- Should have recreational space
- Maintain properly (2)
- Ice skating
- Pet friendly areas (2)
- Family events
- More fishing areas (3)
- Wine at concerts like Ravinia
- Bike rentals
- Promote winter use at both parks for bird watching
- Beach + Bathroom + playground + St. Catherine commons is a great mix
- Be mindful of water hazard
- No response (9)

Opportunities (Spatial relationships? Connectivity?)

- No response (30)
- There is a disconnect at the boundary between the parks, walkways w/ connecting gardens (2)
- Picnic area (paved)
- Free Wi-Fi (2)
- Opportunity for great public swimming, swim classes, people to utilize for family gatherings
- Volleyball tournaments
- Skate/bike rentals
- Connect by land & water (3)
- Fishing piers (2)
- Tobogganing
- More festivals/events (3)
- Shaded areas / walking paths
- ADA accessible beach linked to playground
- Learning area about local fish, wildlife & plan life
- Performance area; partner with local groups- offer youth more opportunities for performance
- More flower/landscaped areas
- Keep 5th Ave closed to through traffic to keep gatherings safer
- Bring residents from other counties & states and growing community economy
- Scenic views
- More space for seating; step seating (2)
- Bike trail
- Preserve as much open space as possible

Programming

- No response (22)
- More music events, car shows, ethnic festivals, dancing (23)
- Outdoor plays (theater)
- More daytime events/music for children
- Fitness circuits; group led exercise (3)
- Safe beach access
- Safe swimming area
- Native landscaping; Flower gardening (3)
- Some fixed low rise seating
- Improve parking after road closure
- Encourage all groups to use and treat with respect
- Bike rentals
- Ice skating area
- Baseball, volleyball, beach volleyball; disc golf (2)
- Snow sledding
- Charging stations for electronic devices
- Wifi for learning stations
- Water sports; jet ski races (2)
- Possible camping for special events
- Already good use of bandshell
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<td>Dorie Westmeyer</td>
<td>4540 S 5th Ave</td>
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<tr>
<td>Maggie Hodge</td>
<td>8319 W. Ridge Drive P.O.W</td>
</tr>
<tr>
<td>Kathy Hellwig</td>
<td>815 W. Ridge Drive P.O.W</td>
</tr>
</tbody>
</table>
Kennedy/Pennoyer Park PIM #1.2 Survey Questions Summary

Exercise 1 (Kennedy)

*List 3 things that you like about the park property that should be preserved/enhanced. What makes this area special?*

- Open Space/uncrowded/ natural (21)
- Lake View; unobstructed (13)
- Quiet
- Walking path (on rocks) (4)
- Roller coaster road
- Access to lake (3)
- Available bathroom (4)
- Walking/ bike path (6)
- Playground
- Lakeshore Drive (2)
- The festivals (4)
- Picnic areas
- Sidewalks
- Drive
- Trees
- Family park
- Safety
- Neighborhood
- No Response (1)

*List 3 concerns/issues that you have about the area/site that should be addressed.*

- Parking on Street
- Kennedy Drive is very rough (9)
- Move road away from water – bike walk only
- Speed of traffic on road/traffic (7)
- Dream Park could block views; keep large playground to north or south so open space is not split up (3)
- Lack of dream playground
- Not Accessible bathrooms; need upgrading (8)
- Bathrooms are locked sometimes during summer hours
- Parking lot location/size; needs more (11)
- Bike/ped path should be wide, safe and scenery minimally interrupted w/ crossings (2)
- Lack of place to walk along lake
- Keep some open space
- Improve bathroom
- Better playground (like dream park) (4)
- Lots of rocky area; is unsafe; (2)
- Lake barrier/retainer in poor condition
- Purpose for space
- Don’t take lake front park and put in parking (you don’t know what you’ve got until it’s gone)
- Flooding in low lying areas
- No comment (2)
- Lighting on path; better lighting (2)
- Greenspace; needs more trees/plantings/beautification- flowers, fountains (3)
- No shade
- Water access
- Lack of use; useless empty space (2)
- Picnic area
- Wind
- Lack of shelter
- Crime
- Pollution/ garbage

**Exercise 1 (Pennoyer)**

*List 3 things that you like about the park property that should be preserved/enhanced. What makes this area special?*

- Parking (3)
- Lake View/ natural (5)
- Usable beach (7)
- Bandshell/ music (18)
- Tennis courts (8)
- Less crowded then Simmons
- Seating
- Existing playground
- Public access to lake
- Available bathroom
- Bike/walking path (6)
- Pike Creek access
- Trees/shade (2)
- Water sports
- Picnic area
- No response (4)
List 3 concerns/issues that you have about the area/site that should be addressed.

- No comment (4)
- Bathroom location/condition – is across road/not ADA accessible (9)
- Bandshell not ADA accessible; no built in seating at bandshell (3)
- More seating at events
- Current of water/safety issues
- Not safe
- Unleveled ground/soil
- Drainage/flooding (5)
- Street is too busy (2)
- Very north for PP & IL res. Use & draw to downtown
- Smaller, usable flat green space
- Layout of ?? pass
- Beach sees no traffic
- Beach access (6)
- Dirty beach area (2)
- More water/beach sports activities
- Crowded in summer
- Old bandshell is unattractive; sound system inadequate (2)
- Condition of Kennedy Drive (4)
- Lighting on path
- Improve walk path
- Upkeep of tennis courts
- Quality of path
- Rentals for activities (bike/boats)
- Separate area for dogs
- Lack of use (2)
- Loitering of teens/young adults (2)
- noise
- Lack of shelter
- Shade
- No bike lock up area
- Parking
Exercise 2 (Kennedy)

What is your vision for the park in the future? What improvements should be made in terms of:

**Land Use and Activities (Active use/passive uses)**

- No response (1)
- Keep as is; open lake front is rare – everything doesn’t need to be developed; quiet area (6)
- Festivals (4)
- Sports events (5)
- Biking, strolling, walking dog; bike trail; ADA path (8)
- Take kid to play
- Climb, sit on the rocks
- Love special needs playground; refurbish playground (9)
- Better road/Kennedy Dr.; traffic flow through neighborhood (4)
- Nice wide walkway by park
- Kenosha Dream Playground (6)
- ADA bathroom; improve bathrooms (9)
- Better landscape; trees (2)
- Improved parking (3)
- Increase access to lake (2)
- Shelters; shade (3)
- Picnic area/tables (3)
- Food Vendors; rentals (3)
- Better lighting
- More common area
- Sports; baseball/football fields
- Fibar/recycled tires
- KOPP

**Opportunities (Spatial relationships? Connectivity?)**

- No Response (13)
- Dream Playground Project
- Keep space open for the most flexible use; sports (3)
- Accessible bathroom
- Rental Pavilion
- Continuous bike/walking path preferably along lake; Lake Michigan water trail; boardwalk; connect Simmons, Kennedy & Pennoyer (6)
- Includes more of the city by location
- Better access to lake (3)
- Expanded beach
- Future learning site; social skills
- Special Olympics (2)
- Two lanes for traffic
- Fire pits/area
- Putting greens
- Should have sports, music together
- Quiet area
- Restaurant overlooking the lake (2)
- Recycling program
- Community events
-

Programming

- No Response (11)
- Disc golf course
- Beach volleyball; tournaments (3)
- Auto shows, kite festival; family festivals (9)
- Waterfront access/paths (2)
- Park teachers for children during summer
- Children’s activities, sensory garden, serenity garden
- Water foundation
- Game courts
- Art activities; art fair (2)
- Organized sports; tournaments; youth sports (4)
- Open festival space; accessible fields to be used in a variety of ways (4)
- Restrict parking through park – security
- Close access to beach
- Bike rentals (2)
-

Exercise 2 (Pennoyer)

What is your vision for the park in the future? What improvements should be made in terms of:

Land Use and Activities (Active use/passive uses)

- Place dream park here (3) (please think seriously about putting the dream park here; no other accessible playground also offers an accessible beach)
- Accessible playground for all
- Add more parking (3)
- New seating options; built in seating (4)
- Showers for sand removal
- Beach – not just for swimming; ADA beach (6)
- Continuous bike/ped path; ADA accessible path (7)
- Better bandshell; modernize (2)
- More use of bandshell (3)
- Shading; naturalized (2)
- Repair path
- Repair roadway
- Relocate bathroom; improve and maintain restrooms (9)
- Limited tent camping
- Refurbish playground
- Family play spaces
- Picnics
- Shade/shelter (2)
- Volleyball; beach volleyball (3)
- Food vendors; rentals (3)
- Water Sports
- Grade; fix flood area (2)
- Lighting
- Fishing activities
- Access to water (2)
- Areas for sitting
- Dog park (2)
- Roller skating track
- No Response (2)

Opportunities (Spatial relationships? Connectivity?)

- No response (18)
- Sledding
- Disc Golf
- Fitness Trail
- Pet area
- Connect parks (2)
- Connect 7th ave walk to park perhaps at center
- Keep public access to lake
- Move bathroom
- Waterfront access w/ path along lake
- Trail connecting Simmons, Kennedy & Pennoyer
- DNR,NPS/Boy/Lake planning
- Garden (3)
- Natural dunes
- Nature preserve
- Expand beach/water access
- Playground
-

**Programming**

- No response (15)
- Beach volleyball would be fun; volleyball tournament (5)
- More public activity; family festivals, car show (8)
- More use of bandshell (3)
- Waterfront access/paths (2)
- Natural tours – like a ranger in a national park
- Music
- Fitness competitions
- Yoga area
- Restrict driving through the park-security
- Concessions
- Restaurant
- Amusement park
- More seating areas
<table>
<thead>
<tr>
<th>Name</th>
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<tbody>
<tr>
<td>Tammy T. Conforty</td>
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<td>Jennifer Tieman</td>
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<td>Kathleen</td>
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<td>Parasne Hollingworth</td>
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<td>John and Mary Jane Weis</td>
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<td>Greg and Sue Weis</td>
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<td>EO: Lynne Burman</td>
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<td>Jeff Meier</td>
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<td>Parent Don Areidamus</td>
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PIM #2.1 Sign-In
Kenosha Public Museum
Kenosha, WI
April 8, 6:00-7:30 PM

Mary Eckhardt
Chris Eckhardt
Clay Belton
Grace Kalaskowska
Bruce Peterson
Chris Weyker
Patrice Suchowski
Jill Mattner
Jaime Fassette
Elizabeth Cerwell
Karen Oulfs @ Society's Assets.org
George Lynch
Dennis Bigelow
PIM #2.1 Sign-In
Kenosha Public Museum
Kenosha, WI
April 8, 6:00-7:30 PM

Richard Kinch
Kurt Wicke
Donna Tiernan
Dave Paff
William De Jesus
Jerome Hufendick
Marc Wehr
Steve Mitchell
Pat Shumaker
Kennedy/Pennoyer Park Public Information Meeting #2.1
Kenosha Public Museum
Kenosha, WI

4-8-14
Agenda

6:00 pm – Doors open, Welcome and Introductions
6:05 pm – Recap of PIM #1 Findings and Design Program
6:30 pm – Presentation of Preliminary Concepts
7:15 pm – Wrap Up/Questions
7:30 pm – Adjourn

Comments:
A dreadful room for a meeting—like meeting in a cave.

Originally I wondered why it was necessary to redesign these very nice parts. I am now less skeptical. Both A & B concepts seem useful and attractive. (It does seem that both privilege rugby.)

I have a personal preference for natural landscaping & native plantings. I guess I don't think of those lakeshore parks as game or athletic venues, primarily.
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Comments:

Kennedy Concyn B is I.D.E.A.

FOR Kennedy Drive is a non-

STARTER. Eats Green space less

Parking, more expensive & MORE AGAINST

IT.

The rest overall looks very good.

Good Incorporation of the FEED

BACK.

SAA Design Group, Inc., 101 East Badger Road, Madison, WI 53713 t 608.255.0800 www.saa-madison.com
Kennedy/Pennoyer Park Public Information Meeting #2.1
Kenosha Public Museum
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Comments:

Walkway elevated slightly to be able to look over rocks.
A continuous drire for those who can’t walk/or ride.

define
enhance
sustain
Kennedy/Pennoyer Park Public Information Meeting #2.1
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Comments:

1. Like Kennedy, a better way to get to dunes in Pennoyer
2. Consider dream park in Pennoyer
3. Like one mile path concept in Keen Plan
4. Plan A Kennedy - south parking lot too big, need area for people viewing

define enhance sustain
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Comments:

concept TS has a road that
divides the park into two regions
people will most likely traverse
that road when walking
through the green space, which
presents a potential conflict with
cars & other vehicles.
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Comments:

Concept A Kennedy

Concept A Pennoyer w/bridge from
Concept B Pennoyer

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Comments:

I like concept A for Kennedy. The split of the pedestrians and wheel riders is a great idea. I also like in concept B the bringing out the edge of the wetted...
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Comments:

CONCEPT A KENNEDY
+ CONCEPT A PENOYER

are fabulous!

Thank you!!

The children's special
needs of Kenosha

THANK YOU!!
Kennedy/Pennoyer Park Public Information Meeting #2.1
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Comments:

Washington Road as a main entrance seems problematic by Washington School. You are creating a main road loop which will just create more crime. You either need to define traffic flow in Plan A or B. Keep the road open.
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Comments:

Kennedy Park – having South parking lot a great idea. The main parking lot is not. Children play in the neighborhood. That road you propose would cause too much traffic noise, crime. Please keep the Kennedy Park road. Fix up existing park septic, drain upgrade bathrooms, this would save taxpayers' money. Also it would preserve the Kenosha history. Keep Kennedy road – flow quite well.

Please clean children park where the proposed soccer field north of the tennis courts in Pennoyer. Bette access for all ages.

Also no benches for Pennoyer. Too hard. Nothing to rest you back on. No good for seniors. Why fix something that works?
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Comments:

[Handwritten notes showing comments and suggestions related to the meeting, including:
- Like: removal of road + replace bike path
- Don't like: road, parking, bike path
- Plan:
  a) Love - formal seating for band shell
  b) Love - bike path over river
  c) Don't like: road, parking - need more
  d) Don't like single pathway
- Define, enhance, sustain]
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Comments:

[Handwritten notes]

define enhance sustain

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Comments:

- Concept A is nice - I don't like Concept B! Small idea of splitting Kennedy Park with a drive.
- I think keeping or providing for a “Central Park” concept for Kennedy Park would be good.
- Though the idea of lighting the walkway was shunned by Blake, I think the walkway would provide a very nice promenade feeling if it were lighted.
- Honestly, any improvement to Kennedy/Pennoyer Park will be good for the area.
- Yes to the bridge over Pike River with the idea of future development on the north side of the river.
- Install AED and a Secure Phone at the Dream Playground like you'd have on UW-P campus for safety sake.
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Comments:

Kennedy Park I Center Plan B - But This
Best would be Pennoyer Park with 18 on B
Please leave Kennedy Drive on Foot - Repave it
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Comments:

Pennoyer Park makes more sense.

Kennedy - both projections violate the park.

Pennoyer has water access to lake in etc.

Leave Kennedy direct intake out. It’s.

define enhance sustain
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Comments:

In Concept A, 95 stalls at the south parking lot will spoil the look and that is used night & day by out of state visitors.

Also, I live at that corner — you can’t believe the traffic at that land. We have had land problems there for 30 years — sewage in different areas. You need to check the land soon before any site plans.

define enhance sustain
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Comments:

Move playground to athletic field 2
on Pennoyer
Add Bridge 9 on B to A
If you HAVE to put playground in
Kennedy - move it to Athletic field 2

define enhance sustain
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Comments:

Neither try a concept where it doesn’t cut through the park, doesn’t disturb the neighborhood in any way & the dream playground is actually moved in a different location. Don’t forget about the “burnouts” hanging in the parking lot.
Kennedy/Pennoyer Park Public Information Meeting #2.1  
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Comments:

Preference for Concept A for Kennedy

Pennoyer - Need Bridge. Keep it
match the natural beach with natural
hardshell seating or more formal with
more formal. No preference for one
over the other.

Add look outs on North & South to
Concept A.

Reduce parking spots in Kennedy Center A parking
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Comments:

Concept A with the bike bridge from Concept B

Bike idea from Eric Hargreaves linking

define enhance sustain
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Comments:
CONCEPT B “Pennoyer” Bridge across River to Unused Area
north of River great idea, we’ll utilize more waterfront
how about a parking lot on north side of river?
Access from Alfred Avenue?
don’t like idea of eliminating Kennedy Drive – plan B at least
has some of it left.

Steve Mitchell
945-41039
Kennedy/Pennoyer Park Public Information Meeting #2.1
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Comments:

[Handwritten comment: I like Concept B C Kennedy]
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Comments:

Neither plan - Kennedy is too divided by either parking or smaller Kennedy Dr. Large parking lot at end of Washington Rd or need Kennedy drive are desscriptive to neighborhood. Kennedy drive should open. If one plan for Kennedy - Plan 0 if the drive through is gated at both ends. Dream playground best in Pennoyer. But, why are we planning this whole concept around the Dream playground.
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Comments:

Concept B far better - if road at Washington + 44 st is gated after hours

Why are we changing the world for a handicapped playground that is supposed to be only 3 city lots big!!!
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Comments:

Concept A – Great parking options
Concept A – Nice green space options
Concepts in Pennoyer Soccer Field is great option
Concept B – Kennedy – Not in favor of road going thru the park
Concept A – Would like to add a separate open air pavilion
Add bridge to Pennoyer (both)
Ensure that all paths are connected to all areas!
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Comments:

Above the bridge in final decision;

if lakeshore drive connects to Washington Rd,
   put in a 4 way stop; if parking lot is
   at end of Washington Rd, put in a
   4 way stop

Personally - don't care for either
location; ... how about Pat's?

the weather is better west, not east...
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Comments:
Kennedy B seems more agreeable
- Less parking = more park

Pennoyer B also seems better
- Less parking = more green space

I like the fields for ball play
there may be a time when city
will allow Pennoyer to be considered
for the large playground. - could
be a nice fit for lots of people.

Thank you.
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7:30 pm – Adjourn

Comments:

- **THE ATHLETIC FIELD #2 @ Pennoyer Park could be used as an ICE RINK in winter months.**
- **DO NOT DISSOLVE the park with a road.**
- **Reduce the size of parking lot #3 Kenne** (the center lot) maintain high number of Handicap accessible spots.
Kennedy/Pennoyer Park Public Information Meeting #2.1
Kenosha Public Museum
Kenosha, WI

4-8-14
Agenda

6:00 pm – Doors open, Welcome and Introductions

6:05 pm – Recap of PIM #1 Findings and Design Program

6:30 pm – Presentation of Preliminary Concepts

7:15 pm – Wrap Up/Questions

7:30 pm – Adjourn

Comments:

KENNEDY CONCEPT IS USEY
GOOD EXCEPT TOO LARGE PARKING
LOT AT SOUTH END.
4-8-14
Agenda

6:00 pm – Doors open, Welcome and Introductions

6:05 pm – Recap of PIM #1 Findings and Design Program

6:30 pm – Presentation of Preliminary Concepts

7:15 pm – Wrap Up/Questions

7:30 pm – Adjourn

Comments:

Concern: about Washington Rd access for both A+B Kennedy Concepts. It runs through a residential area, its narrow. A lot of children in neighborhood, congestion from Washington Middle School. Plan B creates a big loop which could generate heavy traffic. Would like to keep Kennedy Drive open. It is a Kenosha landmark.
Kennedy/Pennoyer Park Public Information Meeting #2.1
Kenosha Public Museum
Kenosha, WI

4-8-14
Agenda

6:00 pm – Doors open, Welcome and Introductions
6:05 pm – Recap of PIM #1 Findings and Design Program
6:30 pm – Presentation of Preliminary Concepts
7:15 pm – Wrap Up/Questions
7:30 pm – Adjourn

Comments:

[Handwritten notes]

- Love Kennedy A concept - Great parking options on both ends and in the middle. Plenty of green space and there will be much enjoyment of the paths rather than the roads.

- Love Pennoyer A - parking to connect both parks is great - Add bridge over lake river from plan B.
Kennedy/Pennoyer Park Public Information Meeting #2.1
Kenosha Public Museum
Kenosha, WI

4-8-14
Agenda

6:00 pm – Doors open, Welcome and Introductions
6:05 pm – Recap of PIM #1 Findings and Design Program
6:30 pm – Presentation of Preliminary Concepts
7:15 pm – Wrap Up/Questions
7:30 pm – Adjourn

Comments:

Use Concept A for Kennedy

Merge with B for Pondage

Add Bridge and Amperfeeter

Sounding
Kennedy/Pennoyer Park Public Information Meeting #2.1
Kenosha Public Museum
Kenosha, WI

4-8-14
Agenda

6:00 pm – Doors open, Welcome and Introductions
6:05 pm – Recap of PIM #1 Findings and Design Program
6:30 pm – Presentation of Preliminary Concepts
7:15 pm – Wrap Up/Questions
7:30 pm – Adjourn

Comments:

CONCEPT A FOR KENNEDY THE PARKING IN THE PLAN IS NEEDED.

CONCEPT A FOR PENNOYER PLUS ADD BRIDGE OUR RIVER.
Kennedy/Pennoyer Park Public Information Meeting #2.1
Kenosha Public Museum
Kenosha, WI

4-8-14
Agenda

6:00 pm – Doors open, Welcome and Introductions

6:05 pm – Recap of PIM #1 Findings and Design Program

6:30 pm – Presentation of Preliminary Concepts

7:15 pm – Wrap Up/Questions

7:30 pm – Adjourn

Comments: I prefer both B concepts –
I don't like the larger parking concepts.
Kennedy/Pennoyer Park Public Information Meeting #2.1
Kenosha Public Museum
Kenosha, WI

4-8-14
Agenda

6:00 pm – Doors open, Welcome and Introductions
6:05 pm – Recap of PIM #1 Findings and Design Program
6:30 pm – Presentation of Preliminary Concepts
7:15 pm – Wrap Up/Questions
7:30 pm – Adjourn

Comments:

Plan A has better features that are better for the neighborhood. There are too many parking spaces too close to the residences. The Plan B drive would create a recap the loop situation that would be detrimental to the safety of the residences & the detourment of the 5th Ave traffic. Neither concept is fully acceptable. Kennedy should be left as open space. I like changing the bike path so it doesn't cross roads! This is a good idea for safety reasons. Please don't line the lakeshore with trees - this cuts down the view for everyone using the bike path & the whole purpose of Kennedy Park should be left open green space. Please consider Pennoyer for the playground. It makes much more common sense, also financial sense. We need green space, not less of it. Great Space Creates well-being. Also please consider the impact of all your
propose for the residents who live in the neighborhood. We ride our bikes down 5th Ave. The proposed new unit of parking will put the bikers who cross Wash. Rd. in jeopardy. The spaces there now can not see someone coming down the hill to cross Wash Rd. More parking, greater jeopardy.

The Dream Playground is a wonderful concept that would be better served by placing it where it is more visible, better access from the buses, more access for seniors, rather than design Kennedy to accommodate it. Please use common sense. Looking closer at B—it is not acceptable at all.
Kennedy/Pennoyer Park Public Information Meeting #2.1
Kenosha Public Museum
Kenosha, WI

4-8-14
Agenda

6:00 pm – Doors open, Welcome and Introductions
6:05 pm – Recap of PIM #1 Findings and Design Program
6:30 pm – Presentation of Preliminary Concepts
7:15 pm – Wrap Up/Questions
7:30 pm – Adjourn

Comments:

Concept A: Kennedy cuts the park in half. Limit flexibility of
use for kids’ facility 4th of July

Both plans contravene the top 3 design goals you stated:
- Improve Traffic Issue
- Maintain Views
- Flexible Space

Keep Kennedy drive open. If you close it, you will gain traffic
through Fifteenth Avenue.

Please don’t further block views with trees. I like the open aspect of Kennedy Park. Keep it open.

Why are we designing all of Kennedy Park to accommodate the Playground.

Why wasn’t there a design concept showing the playground at
the southeast corner of Kennedy where the trees for band were
told it would be?
Friends of Kennedy Park is a neighborhood association of 100 neighbor hoods around KP Jr. We believe Kennedy Park could be a better location for the playground.

A design goal was to expand inter-generational interaction. There is a Senior Community across the street from Kennedy Park. They welcome the playground.

This is an accessible playground. It should be accessible to everyone - public transportation goes right to Kennedy Park. This playground people from across the city can get right to at Kennedy.

Streets are designed to re-route buses through neighborhoods.
PIM #2.2 Sign-In
Journey Church
Kenosha, WI
April 9, 6:00-7:30 PM

Curt & Ann Wilson
Don and Shepard
Dayna Burnett
Jeff Wamboldt
Jeff Forsythe
Katie Bengtson
Tammy & Longfords
Jane Giragte
Scott Gordon
Lance Gordon
Pat Zuchowski
Michelle Galloway
James Hall
Paul Czeda

Total Attendees
Some did not sign in
Kennedy/Pennoyer Park Public Information Meeting #2.2
Journey Church
Kenosha, WI

4-9-14
Agenda

6:00 pm – Doors open, Welcome and Introductions
6:05 pm – Recap of PIM #1 Findings and Design Program
6:30 pm – Presentation of Preliminary Concepts
7:15 pm – Wrap Up/Questions
7:30 pm – Adjourn

Comments:

I like concepts A more - but some features of concepts B.

- I like the formal Amphitheater
- I like the combination of split walkway/bike paths
- I like parking lots better than street parking as they tend to be more accessible

However, I do like the outlooks over the lakefront.

Are there any plans for beach sports or better beach space for sunning/swimming?

I am definitely concerned that parking by playfield is not overlooked on a weekly basis by sports teams.
Kennedy/Penoyer Park Public Information Meeting #2.2
Journey Church
Kenosha, WI

4-9-14
Agenda

6:00 pm – Doors open, Welcome and Introductions
6:05 pm – Recap of PIM #1 Findings and Design Program
6:30 pm – Presentation of Preliminary Concepts
7:15 pm – Wrap Up/Questions
7:30 pm – Adjourn

Comments:

Concept A – Kennedy

Add Lookouts one either end

Concept B for Penoyer

But Add Bridge/Parking in Afford

Have minimal lighting along walk/bike path.
And Parking Lots.

Make 5th accessible.

SAA Design Group, Inc., 101 East Badger Road, Madison, WI 53713  608.255.0800  www.saa-madison.com
Kennedy/Penoyer Park Public Information Meeting #2.2
Journey Church
Kenosha, WI

4-9-14
Agenda

6:00 pm – Doors open, Welcome and Introductions
6:05 pm – Recap of PIM #1 Findings and Design Program
6:30 pm – Presentation of Preliminary Concepts
7:15 pm – Wrap Up/Questions
7:30 pm – Adjourn

Comments:

I like Concept A

Concept B Bike/Ped Bridge

Able to expand parking as needed
Kennedy/Pennoyer Park Public Information Meeting #2.2
Journey Church
Kenosha, WI

4-9-14
Agenda

6:00 pm – Doors open, Welcome and Introductions
6:05 pm – Recap of PIM #1 Findings and Design Program
6:30 pm – Presentation of Preliminary Concepts
7:15 pm – Wrap Up/Questions
7:30 pm – Adjourn

Comments:

- Keep dual walkways along lakefront
- Position parking lots away from homes when possible
- Maximize space for accessible playground – this is a unique concept to bring people to Kenosha and help the disabled
- Shade for amphitheater
- Landscape bench to protect against blowing sand
PIM #3.1 Sign-In
Kenosha Public Museum
Kenosha, WI
July 22, 6:00-7:00 PM

Chad Heinzelman 4103 24th Ave
KLMoore 422-9 St
James Moore 427-9th St
Pat Tomchek 515 39th St
Pete Soulier 3321-32nd Ave
Liz + Ed Carlson 1429 42 Ave Kenosha
Steve Mitchell 2484 14th St Kenosha
Pat Shumaker 4122 6th Ave

SAA Design Group, Inc., 101 East Badger Road, Madison, WI 53713 1 608.255.0800 www.saa-madison.com
PIM #3.1 Sign-In
Kenosha Public Museum
Kenosha, WI
July 22, 6:00-7:00 PM

Connie Donzis, 514 40th Pl., Kenosha
Barbara Wroblewski, 306 5th Ave., Kenosha
John & Mary Jane Weiss, 4539 57th Ave., Kenosha
Kathryn Murvelle, 3209 5th Ave., Kenosha
John G. Giordano, 4111 6th Avenue, Kenosha
Rita Chiappetta, 5202 5th Avenue, Kenosha
Jeff Barnos, 418 56th St. #313
Lewis Landoy, 1000 55th St.
Jane Knickel, 615 39th St.
David McRoberts, 856 57th Ave.
Linda Slama, 419 54th St., Kenosha
Jane Harrington-Heindorf, 715 7th Ave., Kenosha


PIM #3.1 Sign-In
Kenosha Public Museum
Kenosha, WI
July 22, 6:00-7:00 PM

Art Maurer 3802-5th Ave.
Bruce McNally 4206 6th Ave
Richard J. Angelo 1904-74th Place
Mike Cullin 625 52nd St.
Peggy Kermekian 4302-5th Ave
Kim Leipzig & Scott Olanovitch 4103 5th Ave
Kay Hellen 4628-5th Ave
Gail Stahl 4301 6th Ave
Dicky Kinch 3621 Sh. Rd 53140
Karen Freemen 4131-57th Ave
Cecil Boller 510-403rd
Christopher Eckhart 4103-6th Ave
Sara Harewood 3818 5th Ave
Jim Sherman 424 44th St
Ed Eierman 424 44th St
Dorice Whitmer 4056 5th Ave
Nicky Baldwin 4054 6th Ave
John Fox 4803 7th Ave
Larry J. Conyers 8547-33rd Ave
PIM #3.2 Sign-In
Journey Church
Kenosha, WI
July 23, 6:00-7:00 PM

Mike Lemus 625 S 52nd St (262) 653-9147
Dana Anderson 3312 75th St 262-818-9554
Mark Maurer 4010 6th Ave 262-945-1574
Jim Nicolow 4026 5th Ave 657-4660
Carla Johnson 4102 5th Ave 262-945-3222
Kurt Wickeward 6913 27th Ave 344-2472
Mark Modory 5738-38th St 654-6752
Jack Rose 4305-68th 53142 605-9038
Tammy J. Comfort 8547-33rd Ave 942-1956
Tuck Fox 4803-7th Lane

Dave Paik AB#6 1606 35th Place Kenosha
Charles Vite 7815-Pershing Blvd Kenosha
Eric Jacobson 4201 S 5th Ave Kenosha
PIM #3.2 Sign-In
Journey Church
Kenosha, WI
July 23, 6:00-7:00 PM

John & Gail Ronde
PIM #3.2 Sign-In
Journey Church
Kenosha, WI
July 23, 6:00-7:00 PM

[Handwritten name and signature]

[Blank spaces for signatures]
Exhibit D 1-4 - Visual Preference Survey Results
Exhibit E 1-2 - Preliminary Concept Plans
Exhibit G - Amphitheater Section
Exhibit H - Cost Estimate
## COST ESTIMATE

**Project:** Pennoyer Park Master Plan  
**Project Number:** 2546.01  
**Cost Estimate Status:** Master Plan

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<th>Item</th>
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<th>Unit cost</th>
<th>Item Total</th>
<th>Comments</th>
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**Total** | | | | | $232,000.00 |

| **Hardscape** | | | | | |
| 6 | Asphalt Parking Lot & Street | 2,100 | ton | $85.00 | $178,500.00 |
| 7 | Parking Lot & Street Base | 4,000 | ton | $20.00 | $80,000.00 |
| 8 | Concrete sidewalk | 4,600 | sf | $7.00 | $32,200.00 |
| 9 | Asphalt path system | 600 | ton | $85.00 | $51,000.00 |
| 10 | Base course | 1,550 | ton | $20.00 | $31,000.00 |
| 11 | Overlook area pavement | 300 | sf | $7.00 | $2,100.00 |
| 12 | Pavement Markings | 1 | ls | $10,000.00 | $10,000.00 |

**Total** | | | | | $384,800.00 |

| **Site Amenities** | | | | | |
| 13 | Main shelter | 1 | ea | $50,000.00 | $50,000.00 |
| 14 | Playground | 1 | ls | $20,000.00 | $20,000.00 |
| 15 | Soccer goals | 2 | ea | $1,500.00 | $3,000.00 |
| 16 | Main field seeding | 6,000 | sy | $2.00 | $12,000.00 |
| 17 | Lighting | 1 | ls | $60,000.00 | $60,000.00 |
| 18 | Benches | 10 | ea | $1,000.00 | $10,000.00 |
| 19 | Picnic tables | 10 | ea | $1,000.00 | $10,000.00 |
| 20 | Trash/recycling receptacles | 10 | ea | $800.00 | $8,000.00 |
| 21 | Signage | 1 | ls | $6,000.00 | $6,000.00 |
| 22 | Pedestrian Bridge | 1 | ls | $150,000.00 | $150,000.00 |
| 23 | Amphitheater | 1 | ls | $100,000.00 | $100,000.00 |
| 24 | Amphitheater Shade Structure | 1 | ls | $50,000.00 | $50,000.00 |

**Total** | | | | | $479,000.00 |

| **Landscape** | | | | | |
| 25 | Lawn seeding | 13,500 | sy | $1.00 | $13,500.00 |
| 26 | Dune Grass | 8,600 | sy | $4.50 | $38,700.00 |
| 27 | Trees and shrubs | 1 | ls | $10,000.00 | $10,000.00 |

**Total** | | | | | $62,200.00 |

**Total** | | | | | $1,158,000.00 |

15% Contingency | | | | | $173,700.00 |

**Total** | | | | | $1,331,700.00 |

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**Notes:**

1. No permitting is included in this estimate.
Exhibit I - Existing Conditions