

## INTERGOVERNMENTAL AGREEMENT

This INTERGOVERNMENTAL AGREEMENT ("Agreement") is entered into this 3rd day of January, 2024 in Kenosha, Wisconsin, by and between the MENOMINEE INDIAN TRIBE OF WISCONSIN (the "Tribe"), a federally recognized Indian tribe, whose reservation is located within the State of Wisconsin, the MENOMINEE KENOSHA GAMING AUTHORITY (the "Authority"), a tribal gaming business chartered on September 16, 1999 by the Tribe, the CITY OF KENOSHA (the "City"), a municipal government in the State of Wisconsin, where the Tribe proposes to acquire lands located within the City to be held in trust by the United States Government ("Federal Trust Land") for the purpose of conducting gaming thereon pursuant to the Indian Gaming Regulatory Act, 25 U.S.C. Sections 2701 *et seq.* (the "IGRA").

WHEREAS, the Tribe and the State of Wisconsin (the "State") have entered into that certain Menominee Indian Tribe of Wisconsin and State of Wisconsin Gaming Compact of 1992 (as amended) (the "Compact"); and

WHEREAS, the Compact Amendments provide for the payment of monies by the Tribe to the State; and

WHEREAS, the Compact Amendments include a Memorandum of Understanding regarding government-to-government matters, in which the Governor of Wisconsin (the "Governor") agreed to undertake his best efforts within the scope of his authority to assure that the payments made to the State under the Compact Amendments will be expended upon, among other things, economic development initiatives in regions around tribal casinos and promotion of tourism within the State; and

WHEREAS, the Tribe has identified certain lands which are fully described in the legal description attached as Exhibit A hereto and incorporated herein and are further delineated in the map attached as Exhibit B and incorporated herein within the City that it proposes to purchase, and on which it intends to conduct Class III gaming, as well as Class II gaming at a future date, as defined in the IGRA, at a facility for such purposes (the "Kenosha Facility"); and

WHEREAS, the Tribe intends to apply to the United States Department of Interior (the "Department") to place the lands described in Exhibits A and B into Federal Trust pursuant to 25 U.S.C. § 5108 and use these lands for gaming purposes pursuant to Section 2719(b) (the "Federal Trust Application"); and

WHEREAS, the approval of the Secretary of the Interior (the "Secretary") of the Federal Trust Application requires the consent of the Governor, pursuant to 25 U.S.C. § 2719(b)(1), and includes consultation with local governments concerning the effects of removing the subject property from the tax rolls and the impact the Kenosha Facility will have on the City; and

WHEREAS, the support of local government is important to the development of a cooperative intergovernmental relationship vital to the ongoing development the Tribe and the Authority propose; and

WHEREAS, a 1998 citywide referendum in Kenosha, Wisconsin, approved Class III Indian gaming in the city of Kenosha by a margin of 57% to 43%; and

WHEREAS, a November, 2004 county-wide referendum in Kenosha County, Wisconsin, approved Class III Indian gaming in the city of Kenosha by a margin of 56% to 44%; and

WHEREAS, IGRA permits the use of tribal gaming revenues to support the operations of local government under 25 U.S.C. § 2710(b)(2); and

WHEREAS, the Tribe and the Authority recognize that upon placement of the land into Federal Trust, the City will suffer the permanent loss of revenue from property taxes, which will negatively impact all taxpayers in the City; and

WHEREAS, the Tribe and the Authority recognize that the approval of the Federal Trust Application and the conduct of gaming under IGRA will have the following impacts: the City will be deprived of revenue from property taxes, there will be an increase in demand for City services; there will be additional burdens on the City infrastructure; there will be economic, social and other impacts stemming from the effect of gaming activities and the City will be deprived of revenues from future development on the Federal Trust Land; and

WHEREAS, the City requires additional financial resources to provide for the increased demand for a complete range of municipal services which has been requested by the Tribe and the Authority in order to facilitate the conduct of Class II and Class III gaming at the Kenosha Facility as provided in Section I (A), to provide new improvements to infrastructure necessitated by the expanded activity in the vicinity of the Kenosha Facility, to provide for the accelerated maintenance and depreciation of community-wide infrastructure resulting from such expanded activity, to mitigate the cost of economic, social and other impacts arising out of gaming activities and to mitigate the revenues lost from the loss of taxable development on the Federal Trust Land; and

WHEREAS, in accordance with IGRA and Section 66.0301 of the Wisconsin Statutes, the Tribe, acting through the Authority, has agreed to make certain payments to the City in recognition of the demand for the complete range of municipal services, the new

improvements to the infrastructure necessitated by the expanded activity in the vicinity of the Kenosha Facility, the accelerated maintenance and depreciation of community-wide infrastructure from such expanded activity, the mitigation of the cost of economic, social and other impacts arising out of gaming activities and the revenues lost from the loss of taxable development on the Federal Trust Land; and

WHEREAS, the City has entered into this Agreement in reliance on the Authority's charter, enacted September 16, 1999 (the "Charter") (including, but not limited to, Section 10 of the Charter); and

WHEREAS, in order to respect and accommodate orderly and appropriate development on the Federal Trust Land at the Kenosha Facility, the Tribe acknowledges its obligations to abide by State building and other codes as provided in Section XIV.C. of the Compact and the Tribe and the Authority have adopted certain ordinances enumerated in Exhibit C;

NOW, THEREFORE, in consideration of the foregoing, the covenants and agreements contained herein, and for other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the Tribe, the Authority, and the City agree as follows:

Section 1.      Commitments of the City.

(A)    Provide Services. The City shall provide to the Kenosha Facility such services as are usually and customarily provided by the City to other commercial enterprises, including, but not limited to, law enforcement, fire protection, traffic controls, emergency medical service, bus service, sewer and water service, storm water control, street and highway maintenance and plowing, social services, alcohol beverage licenses, public safety dispatch services, an airport providing an additional



transportation mode to the Kenosha Facility, a train station providing service to the greater Chicago area, and supporting services.

(B) Support Federal Trust Application. In consideration for the benefits accruing to the City under this Agreement, the City, upon request of the Tribe, agrees to support the Federal Trust Application, by resolution of its governing body and by letter from its Mayor, consistent with this Agreement.

(C) Support Compact Amendments. In consideration for the benefits accruing to the City under this Agreement, the City, upon request of the Tribe, agrees to support, by resolution of its governing body and by letter from its Mayor, the Tribe's efforts to secure those amendments to the Compact which are necessary to effectuate the operation of the Kenosha Facility, consistent with this Agreement.

(D) Exclusive Class III Gaming. The City shall not endorse, by resolution of its governing body or by letter from its Mayor, the establishment of any other Class III or casino-style gaming facility, for so long as the Tribe and the Authority conducts Class III gaming at the Kenosha Facility. Additionally, in the event casino-style gaming is legalized in Wisconsin, the City, to the extent authorized by law, shall not license or permit any establishment to conduct Class III or casino-style gaming unless by agreement of the parties to this Agreement. Nothing in this Section 1 (D) shall prohibit the City from continuing to license establishments whose primary business is to sell alcohol beverages that may also conduct casino-style gaming.

(E) No City Enactments to Impair Agreement. The City shall not enact any ordinance that impairs the obligations of this Agreement without the written consent of the Tribe or the Authority.

(F) Public Museums. The City agrees to ensure that the public museums of the City cooperate and consult with the Authority regarding any future exhibits or depictions of the history and culture of Native Americans in such museums.

(G) Fire Station Staffing Levels. The City shall provide reasonable staffing in the City Fire Department ("Department") in order to provide the fire protection services described in Section 1 (A) of this Agreement. Nothing in this Section shall in any manner affect the City's management, control or authority over the operations of the Department so long as the City provides the fire protection services to the Kenosha Facility described in Section 1 (A).

Section 2. Commitments of the Tribe and the Authority.

(A) Payments to Support Local Government Operations. In exchange for the commitments of the City under Section 1 of this Agreement, the Authority shall make the following payments as hereinafter provided to the City.

(1) Net Win Payment. For purposes of Section 2(A), "Net Win" means the total amount wagered on gaming on the Federal Trust Land, less the amounts paid out as prizes (including the cost of non-cash prizes), which shall mean any personal property distributed to a Kenosha Facility patron as a result of a specific legitimate wager at the Kenosha Facility.

Commencing with the establishment of the Federal Trust Land, the Authority shall pay to the City three (3%) percent of Net Win for each period of time beginning on January 1 through and including December 31 (a "Calendar Year").

During Calendar Year Twenty and at each succeeding ten (10) year interval thereafter, the parties to this Agreement shall meet and discuss whether Payments should be increased. Such a meeting of the parties to this Agreement shall occur on or before March 1 of Calendar Year Twenty and at each succeeding ten (10) year interval thereafter.

Payments to be made by the Authority to the City under this Section 2(A)(1) shall be made in quarterly installments, with such quarters designated as January through March, April through June, July through September and October through December, respectively, of each Calendar Year. Such quarterly payments shall be made within thirty (30) days following the last day of the quarter for which payment is due.

(2) Minimum Payment. In order to ensure that the Authority makes a payment to the City adequate to support the operations of local government, a minimum annual payment shall be paid to the City in any Calendar Year when the payments under Section 2(A)(1) of this Agreement are less than the payments described in Section 2(A)(2) of this Agreement.

A minimum annual payment of one hundred thousand (\$100,000) dollars shall be due and payable to the City in Calendar Year One and a minimal annual payment of one hundred thousand (\$100,000) dollars shall be due and payable to the City in Calendar Year Two. If the establishment of the Federal Trust Land occurs after January 1 of Calendar Year One, such minimum annual payment shall be prorated, with such minimum annual payment equaling a minimum annual payment of one hundred thousand

(\$100,000) dollars multiplied by a fraction, the numerator of which shall be the total number of days beginning with the date of the establishment of the Federal Trust Land plus the number of days remaining in Calendar Year One, and the denominator of which is Three Hundred Sixty-Five.

Beginning with Calendar Year Three, and continuing through and including Calendar Year Eight, a minimum payment of one million (\$1,000,000) dollars shall be due.

Beginning with Calendar Year Nine and continuing thereafter, a minimum annual payment of two million five hundred thousand (\$2,500,000) dollars shall be due after adjusting such payment by multiplying such payment by a fraction, the numerator of which shall be the CPI-U, published for January of the Calendar Year in which such adjustment is made, and the denominator of which is the CPI-U published for the month of January for Calendar Year Nine.

Should DOL discontinue the publication of the CPI-U, or publish the same less frequently, or alter the same in some other manner as to make it unworkable under this Section 2(A)(2), the parties to this Agreement shall agree on and shall adopt a substitute index or procedure which reasonably reflects and monitors consumer prices.

(3) When Minimum Payment Due and Payable. After the close of each Calendar Year, the Authority shall determine the sum of quarterly payments of Net Win made or to be made to the City under Section 2(A)(1) for that Calendar Year and compare such sum to the minimum annual payment under Section 2(A)(2) for that Calendar Year.

If the sum of the quarterly payments of Net Win under Section 2(A)(1) exceeds the minimum annual payment under Section 2(A)(2), no minimum annual payment shall be made under this Section 2(A)(3). If the sum of the quarterly payments of Net Win under Section 2(A)(1) are less than the minimum annual payment under Section 2(A)(2) for that Calendar Year, the difference between such minimum annual payment under Section 2(A)(2) and Net Win payments under Section 2(A)(1) shall be paid to the City within forty five (45) days of the end of that Calendar Year.

An illustrative example of when such minimum annual payment is due appears in Exhibit D.

(4) Audit/Certification. For the convenience of the parties to this Agreement and to facilitate the implementation of Section 2 of this Agreement, the Tribe and the Authority agree that the fiscal year of the Authority for the Kenosha Facility shall be a Calendar Year.

Prior to the close of each Calendar Year, the Authority shall engage a firm of independent Certified Public Accountants ("CPA Firm") that maintains a gaming-related contractor certificate or temporary gaming-related contractor certificate issued by the Wisconsin Department of Administration, to audit the books and records of the Authority's operations at the Kenosha Facility. The Authority shall provide an audit that shall include separate calculations of Net Win for each type of game conducted at the Kenosha Facility. The audit shall show the reserve account balance provided in Section 2(A)(10) of this Agreement. The audit shall be conducted in accordance with the most recent

version of The American Institute of Certified Public Accountants Casino Auditing Guide.

The audit contemplated under this Section 2(A)(4) shall be completed within one hundred twenty (120) days of the close of a Calendar Year. Within thirty (30) days of the completion of the audit, the Authority shall forward copies of the audit and any opinions and/or verifications/certifications of the CPA Firm described herein to the City. In the event that such audit and such opinions and/or verifications/certifications described herein are not submitted to the City within one hundred eighty (180) days of the close of a Calendar Year, the City may, at the expense of the Authority, perform the audit. In the event that such audit is initiated, the Authority shall fully cooperate, including providing access to all books and records of the Tribe's gaming operations to the CPA Firm retained by the City.

If the audit shows that the prior quarterly payments to the City under Section 2(A)(1) of this Agreement were less than the quarterly payments that should have been paid to the City under the audit as a result of a revised Net Win figure, the Authority shall, within 60 days after receipt of the audit, make a separate payment to the City of the difference between such amounts. If the audit shows that the Authority paid more in prior quarterly payments under Section 2(A)(1) of this Agreement than the revised Net Win figure reflected in the audit, the Authority shall provide an invoice showing the difference between such amounts to the City for payment by the City.

(5) Payment of Property Taxes. Property taxes due on any real estate or personal property are assessed against the owner of such property based on ownership existing on January 1 of any Calendar Year (the "Determination Date"). In the event that a sale of the Kenosha Facility to the Tribe or the Authority does not occur on the Determination Date, the Tribe and the Authority agree to collect from the seller of the Kenosha Facility property taxes (real and personal) due for the period beginning on the Determination Date to and including the date of closing of such sale, and forward to the City such monies collected within fifteen (15) days after the closing of such sale.

(6) Advance Life Support Vehicle. By the close of Calendar Year Three, the Authority must pay to the City Five Hundred Thousand dollars (\$500,000) to facilitate the purchase of an advance life support vehicle to bolster the City's response efforts to the Kenosha Facility. By the close of Calendar Year Four, the Authority must pay to the City an additional Five Hundred Thousand dollars (\$500,000) to facilitate the purchase of an advance life support vehicle to bolster the City's response efforts to the Kenosha Facility.

(7) Fire/Police/Public Works Campus. Beginning with Calendar Year Three, and continuing through and including Calendar Year Eight, the Authority must make the following contributions to the City: Five Hundred Thousand dollars (\$500,000) annually. As the purpose of the contributions of this paragraph (7) is to help to finance the construction of an outpost to facilitate services to the Kenosha Facility and the properties in the vicinity of

the Kenosha Facility, the City agrees to maintain contributions made to it pursuant to this paragraph in a segregated account until such time as the funds are used for these stated purpose.

(8) Where Payments to be Made. The Authority shall make all payments due under Section 2(A) of this Agreement to the City of Kenosha, Attention: City Clerk/Treasurer, 625 52nd Street, Kenosha, WI 53140.

(9) Interest on Late Payments. Interest on any late payment due under Section 2(A) of this Agreement shall accrue at the rate of one and one-half (1.5%) percent per month on the unpaid balance due until paid in full. Any partial payments of the unpaid balance due shall first be applied to accrued interest with the remainder, if any, next applied to the unpaid balance.

(10) Authority To Maintain Reserve. The Authority shall maintain as a reserve account a sum of money equal to the minimum annual payment under Section 2(A)(2) for the current Calendar Year.

(B) Charitable Contributions. The Authority shall establish a charitable contributions policy to govern donations by the Authority and/or the Tribe to charities in the City. Within ninety (90) days after the Federal Trust Land is established, the Authority will create a committee to draft and implement such a policy, with consultation from citizens who reside in the City sought by the Authority from time to time. In addition, the Authority shall make the following charitable donations:

(1) Payments for Public Purposes. Beginning in Calendar Year 3 and continuing through and including Calendar Year 12 the Authority shall pay five hundred thousand (\$500,000) dollars annually to the City for the following



purposes: (a) to fund a trust fund to support the public museums of the City, the principal of which shall be preserved and interest thereon used to defray expenses associated with the museums so as to facilitate the removal of the costs of such museums from the property tax levy; (b) to support a Homeownership Program in the City of Kenosha.

(2) Payments to Schools. In any Calendar Year where payments received by the City under Section 2(A)(l) exceed two million (\$2,000,000) dollars and within ninety (90) days after the close of such Calendar Year, the Authority shall annually provide Seven Hundred Fifty Thousand (\$750,000) dollars to the City for distribution to the public schools located in the City as follows: 1/3 of said amount to those public school districts having taxing jurisdiction over the Federal Trust Lands prior to their transfer to the United States in trust for the Menominee Indian Tribe; and 2/3 to any public school districts located within the City as determined by the City in its sole discretion.

(C) Responsible Gaming Program. The Tribe and the Authority recognize that problem gambling has a disruptive effect on affected individuals, families and the community. In order to combat such problem gambling in Kenosha County, the Authority will create and implement a detailed, responsible gaming policy within ninety (90) days after the Federal Trust Land is established. In creating such a policy, the Authority will review the policies of other casino operators throughout the United States and seek the advice of the Wisconsin Council on Problem Gambling and the Kenosha County Department of Health & Human Services. The Authority's responsible gaming policy will include: (a) provision of financial support for the

Wisconsin Council on Problem Gambling and other problem gambling organizations that provide problem gambling services in Kenosha County; (b) development of brochures, pamphlets, videos and other materials for the purpose of promoting responsible gambling, including establishment of a help line at the Kenosha Facility; (c) cooperation with local area media to promote awareness of problem gambling; (d) institution of self-limitation policies; (e) institution of self-exclusion policies; (f) institution of exclusion policies; (g) training for all employees on the issue of problem gambling, including education of employees of the nature of problem gambling, how to recognize such behavior and resources available to help problem gamblers; (h) sponsorship and support for problem gambling conferences and workshops; (i) prohibition of underage gambling, including identification of gambling customers, display and advertisement of legal age to gamble, heightening awareness of customer responsibility when bringing children to the Kenosha Facility and working with educational institutions and other local organizations to raise awareness of problem gambling; and (j) prohibition on gambling by employees of the Kenosha Facility.

(D) Minority Recruitment and Retention. The Authority shall promulgate an affirmative action policy and designate a compliance officer within ninety (90) days of the final approval necessary to establish the Federal Trust Land to ensure that minority recruitment and retention at the Kenosha Facility (including tribal preference) complies with a goal of twenty-five percent (25%) minority employment. The Authority and the Kenosha Facility's human resources department will follow the Tribe's guidelines on Indian preference.

(E) Preference for Local and Minority Contractors. The Authority shall give a preference of three percent (3%) over and above the lowest quoted price of a bidder whose principal place of business is not located in Kenosha County to qualified Kenosha County vendors who seek to supply services, goods or materials to the Kenosha Facility. The Authority shall also use its best efforts to award fifteen percent (15%) of all contracts to vendors or enterprises certified as minority business enterprises and shall use its best efforts to award ten percent (10%) of all contracts to enterprises which are certified as fifty-one percent (51%) owned, controlled or managed by women or Native Americans. In order to facilitate the award of such contracts, the Authority will appoint and maintain a minority supplier development manager within ninety (90) days of the final approval necessary to establish the Federal Trust Land.

(F) City Official Employment Prohibition. The Tribe and the Authority shall not employ the City Mayor, a City Alderperson, or the City Administrator, who occupy those positions on the date this Agreement is executed, while in office or while employed by the City in any of the aforementioned capacities or for two years following the completion of the person's term of office or termination of City employment.

(G) Law Enforcement. The Tribe and the Authority acknowledge that Public Law 280, 67 Stat. 588 ("PL 280") applies to the Kenosha Facility. PL 280 grants jurisdiction over criminal and certain civil matters to the State of Wisconsin. The State of Wisconsin has delegated some of this jurisdiction to the City. The Tribe and the Authority recognize and acknowledge the jurisdiction of the City over criminal

offenses that occur on the Federal Trust Land. The Tribe and the Authority acknowledge that each has adopted those ordinances referenced in Section 2(I) of this Agreement and agree to enforce all such ordinances adopted pursuant to this Agreement.

(H) Public Health and Safety Standards for Buildings, Electrical Wiring, Fire Prevention, Plumbing and Sanitation. According to Section XIV.C of the Compact, the public health and safety standards for public buildings, electrical wiring, fire prevention, plumbing and sanitation set forth in the Wisconsin Statutes Chapter 101 and Wisconsin Administrative Code Chapters, including but not limited to, chs. SPS 314 (Fire Prevention); 316 (Electrical); 328 (Smoke Detectors and Carbon Monoxide Detectors); 366 (Existing Buildings); 377 (Theaters and Assembly Halls); and 381-387 (Plumbing), including any amendments thereto, shall be directly applicable to the Kenosha Facility, except that the terms of the Compact and this Agreement shall provide exclusive remedies for non-compliance with such standards. At the time of closing of any financing that the Tribe or the Authority undertakes for purposes of purchasing or developing the Kenosha Facility, the Authority shall pay to the City all building permit fees as would be applicable to such a development on fee simple lands.

(I) Inspections. According to Section XIV(B) of the Compact, the Tribe and the Authority shall engage a state certified inspector to conduct inspections of the Kenosha Facility on a periodic, but not less than annual, basis. The Tribe and the Authority shall promptly repair or correct any and all instances of non-compliance with the requirements of Sections 2(G) and 2(I) of this Agreement. The Tribe and the

Authority shall submit the inspector's report to the Wisconsin Department of Administration, with a copy to the City and the County, within thirty (30) days of receipt and include any corrective action to be implemented.

(J) Tribe and Authority to Adopt Certain Ordinances. The Tribe and the Authority have adopted certain ordinances, which are substantially similar to those of the City and the County, as are enumerated in Exhibit C.

(K) Sewer, Water and Stormwater Charges. The Authority shall pay all usual and customary charges associated with the delivery and receipt of sewer and water services received from the City's water utility as such charges are from time to time imposed upon similar classifications of users. The Authority shall also pay to the Kenosha Water Utility the usual and customary costs associated with increasing the size of sanitary sewer and water mains required to serve the Kenosha Facility. The Authority shall also pay usual and customary stormwater charges associated with stormwater control and management in the drainage basin in which the Kenosha Facility is located as from time to time may be imposed by the City or any stormwater utility having jurisdiction. Interest on any late payment due under this Section shall accrue at the rate of one and one-half (1.5%) percent per month on the unpaid balance due until paid in full. Any partial payments of the unpaid balance due shall first be applied to accrued interest with the remainder, if any, next applied to the unpaid balance.

(L) No Tribal or Authority Enactments to Impair Agreement. As provided in Section XXXVI.A.2 of the Compact, the Tribe and the Authority shall enact no law

nor shall any Tribal or Authority official or employee act in any manner to impair the obligations of this Agreement without the written consents of the City and the County.

(M) Maintenance of Charter of Authority. The Tribe and the Authority agree not to amend or change any provision of the Charter of the Authority without the consent of the City and the County. This Agreement is made in reliance on Section XXXVI.A.3 of the Compact and Section 10 of the Charter of the Authority.

(N) Air/Water Quality. The Tribe and the Authority may have authority and rights under federal, state, or tribal law to enact or promulgate regulations or standards concerning air quality, water quality, or any other environmental regulations or standards which may exist by virtue of the Tribe's authority over the Federal Trust Land. The Tribe and the Authority may enact or promulgate any air quality, water quality or any other environmental regulations or standards on the Federal Trust Land that are not more stringent than the least stringent air quality, water quality or any other environmental regulation or standards applicable to the county of Kenosha. The Tribe and the Authority agree not to enact or promulgate any air quality, water quality or any other environmental regulations or standards on the Federal Trust Land that has any effect outside the boundaries of the Federal Trust Land.

(O) Alcohol Beverages. Pursuant to 18 U.S.C. § 1161, the Kenosha Facility shall comply with all State laws relating to the sale or consumption of alcohol beverages. Alcohol beverages may be served only during the hours prescribed in Section 125.32(3) of the Wisconsin Statutes, or any successor statute. Alcohol beverages may not be sold for the purpose of off-premises consumption. The City shall

provide to the Authority all necessary licenses necessary to for the operation of food and beverage outlets at the Kenosha Facility.

(P) Gaming Only as Authorized. The Kenosha Facility shall be used and operated only for such gaming purposes as are permitted under IGRA and the Compact.

(Q) Cessation of Gaming. In the event that gaming operations at the Kenosha Facility cease for any reason for 365 consecutive days, the Tribe and the Authority shall use best efforts, including, but not limited to, petitioning the United States Congress, to ensure that the Federal Trust Land is removed from federal trust and reverts to taxable status under Ch. 70 of the Wisconsin Statutes. In the event that gaming ceases for the period described herein, the minimum payment provisions of Section 2(A)(2) of this Agreement shall continue to apply.

(R) Height Limitations and Airport Overlay District. The parties acknowledge certain height and other restrictions associated with the proximity of the Kenosha Facility and the Federal Trust Land to the Kenosha airport. Any development on the Federal Trust Land shall be subject to federal law and rules of the Federal Aviation Administration ("FAA"). The Tribe and the Authority waive any right to bring any action against the City and agree to indemnify the City for any action brought against the City by any person located on the Federal Trust Land arising out of the proximity of the Federal Trust Land to the Kenosha airport.

(S) Additional Trust Land. Any expansion of the Trust Lands in the county of Kenosha beyond the boundaries identified in Exhibit A shall require the written consent of all parties to this Agreement.

(T) Tribe's and Authority's Representations as to Kenosha Facility. The Tribe and the Authority represent that the Tribe and the Authority shall, subject to availability of financing and capital at reasonable terms, conditions and costs, to develop the Kenosha Facility and undertake related development in accordance with the planned construction and physical development described in Exhibit E to this Agreement. Additionally, the Tribe and Authority to agree to present development and construction plans for the Kenosha Facility to the City Planning Commission for review and advice no less than biannually until construction is completed.

(U) Conversion from Trust Land Status to Reservation Status. The Tribe will not seek a reservation proclamation pursuant to 25 U.S.C. § 5110 for the lands fully described in the legal description attached as Exhibit A without the written consent of the City of Kenosha.

Section 3. Effective Date and Term. The terms of this Agreement shall become effective upon approval of the governing bodies of the City, the Tribe and the Authority, execution by the appropriate officers of the parties, and shall remain in effect for so long as the Federal Trust Land exists, unless otherwise terminated by the mutual written consent of the Tribe, the Authority, and the City. Either party may terminate this Agreement upon thirty (30) day written notice if the Tribe and the Authority are unsuccessful in securing the approvals necessary to implement the Tribe's and the Authority's proposal to develop and operate the Kenosha Facility on or before December 31, 2025.

Section 4. Waiver of Tribal Immunity. The Authority agrees to waive any sovereign immunity enjoyed by the Authority in connection with disputes or claims arising under this Agreement. The Tribe also agrees to waive its sovereign immunity to enforce the



provisions of Section 22 of this Agreement. Both the Tribe and the Authority consent to be sued in the United States District Court for the Eastern District of Wisconsin and all related federal appellate courts or, if such United States District Court cannot hear or refuses to hear such dispute, State Circuit Court in and for Kenosha County and all related State appellate courts in connection with such waivers of sovereign immunity. No party to this Agreement shall contest jurisdiction or venue of the above-referenced courts for any dispute or claim arising under this Agreement. Neither the Tribe nor the Authority shall invoke the doctrine of exhaustion of tribal or other administrative remedies to defeat or delay such jurisdiction. Further, neither the Tribe nor the Authority shall invoke the doctrine of tribal sovereign immunity to evade its duties or obligations under this Agreement. Pursuant to Article XIII, Section 4(c) of the Tribe's Constitution, in any suit against the Tribe or the Authority for monetary damages, the parties agree that such damages shall be limited to the undistributed or future Net Revenues or other assets of the Authority and/or other tribal gaming business established for the purposes of owning and operating the Kenosha Facility.

Section 5. Dispute Resolution; Remedies. Claims, disputes or other matters arising out of or related to this Agreement, or the breach thereof, shall be subject to mediation as a condition precedent to the institution of legal or equitable proceedings by any party to this Agreement. Prior to filing a written demand for mediation, the party making such demand shall submit to the other affected parties a statement of the claim, dispute or other matter in question. The parties shall meet promptly after such statement is filed and shall endeavor in good faith to resolve any such claim, dispute or other matter in question amicably. If such meeting does not resolve the claim, dispute or other matter in question, a demand for mediation shall be filed in writing with the other affected parties and shall be made within a

reasonable time after the claim, dispute or other matter in question has arisen. In no event shall the demand for mediation be made after the date when the institution of legal or equitable proceedings based upon such claim, dispute or other matter in question would be barred by the applicable statute of limitations. Any mediation conducted pursuant to this Section 5 shall be held in accordance with the rules of the American Arbitration Association then in effect, unless the parties mutually agree otherwise. If the mediation fails to resolve the claim, dispute or other matter in question, arbitration shall not be available, and shall not be considered a condition precedent to the commencement of legal or equitable proceedings based upon such claim, dispute or other matter in question. If a demand for mediation has been made under this Section 5 of this Agreement but such mediation has either not occurred or has not resolved the claim(s) subject to such mediation before the applicable statute of limitations for such claim(s) has run, a party to this Agreement may avail itself of any legal or equitable remedy available to the party without concluding the mediation. In the event that mediation does not resolve a claim, dispute or other matter in question, this Agreement is intended to provide each party with a right and standing to challenge any act or omission which violates this Agreement in the United States District Court for the Eastern District of Wisconsin and all related federal appellate courts or, if such United States District Court cannot hear or refuses to hear such dispute, State Circuit Court in and for Kenosha County and all related State appellate courts. This Agreement is further intended to provide each party with a right and standing to seek any available legal or equitable remedy to enforce this Agreement and to seek damages for the breach of this Agreement in such enumerated courts. Pursuant to Article XIII, Section 4(c) of the Tribe's constitution, in any suit against the Tribe or the Authority for monetary damages, the parties agree that such damages shall be limited to the undistributed or future Net

Revenues or other assets of the Authority and/or other tribal gaming business established for the purposes of owning and operating the Kenosha Facility.

Section 6. Liquidated Damages.

(A) Tribal or Authority Breach. Because of the uncertainty in measuring the calculation of actual damages resulting from a breach of Sections 2(C), 2(D), 2(E) and 2(N) of this Agreement, the Authority shall pay to the City liquidated damages in the amounts of one thousand (\$1,000) dollars for each uncured breach of such Sections of this agreement. Because of the uncertainty in measuring the calculation of actual damages resulting from a breach of Sections 2(H), 2(I), 2(K), 2(L), 2(M), 2(O), 2(Q) and 2(R) of this Agreement, the Authority shall pay to the City liquidated damages in the amounts of ten thousand (\$10,000) dollars for each uncured breach of such Sections of this Agreement. Each day of uncured breach may be considered a separate breach for purposes of this Section, but notice of such breach to be given under Section 5 of this Agreement may be made and shall be considered continuing until such breach is cured or as otherwise provided in such notice. Such liquidated damages as provided in this Section shall be the exclusive remedy for breach of such Sections of this Agreement as are enumerated herein. Pursuant to Article XIII, Section 4(c) of the Tribe's constitution, any liquidated damages shall be paid from undistributed or future Net Revenues or other assets of the Authority and/or other tribal gaming business established for the purposes of owning and operating the Kenosha Facility.

(B) City Breach. Because of the uncertainty in measuring the calculation of actual damages resulting from a breach of Sections 1(B) and 1(C) of this Agreement, the City shall pay to the Authority liquidated damages in the amounts of ten thousand

(\$10,000) dollars for each uncured breach of such Sections of this Agreement.

Because of the uncertainty in measuring the calculation of actual damages resulting from a breach of Section 1 (D) of this Agreement, the Authority shall be entitled to a credit against, but such credit shall not exceed, its payments made pursuant to Section 2(A) of this Agreement in an amount equal to any payments (including any payments derived from taxes imposed on gaming revenues) made to the City by an owner or operator of any establishment or facility endorsed, authorized, permitted or licensed in contravention of Section 1(D) of this Agreement. Each day of uncured breach may be considered a separate breach for purposes of this Section, but notice of such breach to be given under Section 5 of this Agreement may be made and shall be considered continuing until such breach is cured or as otherwise provided in such notice. Such liquidated damages or, in the instance of a breach of Section 1(D) of this Agreement, such credit, as provided in this Section shall be the exclusive remedy for breach of such Sections of this Agreement as are enumerated herein.

Section 7.     Prevailing Party to Receive Costs and Fees. In the event of litigation arising under this Agreement, the prevailing party in any such litigation shall be entitled to an award and judgment for its reasonable attorney's fees and any statutory costs.

Section 8.     Termination. No breach or violation of any of the terms of this Agreement by either party shall operate to void or terminate or provide grounds for termination of this Agreement, it being the intent of the parties that the provisions of this Agreement shall be subject to specific performance, and injunctive relief shall be provided to cure any breaches prospectively, and that damages shall be awarded to redress any harm occasioned by a breach.

Section 9.     Governing Law. This Agreement shall be governed by the laws of the United States of America and of the State of Wisconsin.

Section 10.     Authorization. The Tribe, the Authority, and the City each represent and warrant that each has performed all acts precedent to adoption of this Agreement, including, but not limited to, matters of procedure and notice, and each has the full power and authority to execute this Agreement and to perform its obligations in accordance with the terms and conditions thereof, and that the representative executing this Agreement on behalf of such party is duly and fully authorized to so execute and deliver this Agreement.

(A)     The Tribe has authorized its officers to execute this Agreement by the adoption of Resolution No. 23-50 adopted 11/16/23, a copy of which is attached hereto as Exhibit F.

(B)     The Authority has authorized its officers to execute this Agreement by the adoption of a Consent to Board Action dated 1/5/24, a copy of which is attached hereto as Exhibit G.

(C)     The Common Council of the City has approved this Agreement at a duly noticed meeting of the Common Council held on 1/3/24, and a certified copy of the proceeding of the Common Council is attached as Exhibit H.

Section 11.     Notices. All notices required to be given hereunder shall be given in writing, sent by either personal delivery, certified mail, return receipt requested, or overnight mail. If sent via personal delivery, the notice shall be effective on the date of delivery. If sent by certified mail, the notice shall be deemed effective five (5) days after such mailing, not counting the day such notice was sent. If sent by overnight mail, the notice shall be effective on the date of delivery. All notices shall be addressed as follows:

To the City:

City Clerk/Treasurer  
City of Kenosha  
Municipal Building  
625 - 52nd Street  
Kenosha, WI 53140

To the Tribe:

Tribal Chairperson  
Menominee Indian Tribe of  
Wisconsin  
W2908 Tribal Office Loop Road  
Keshena, WI 54135

To the Authority:

Menominee Kenosha Gaming  
Authority  
W2908 Tribal Office Loop Road  
Keshena, WI 54135

Section 12. Interpretation. This Agreement has been the subject of mutual negotiations between the parties and their respective counsel. This Agreement has been and shall be construed to have been jointly drafted by the parties in order to preclude the application of any rule of construction against a party's interest as the sole drafter of this Agreement.

Section 13. No Challenges to this Agreement. The City, the Tribe, and the Authority hereby waive any right each may have to commence or maintain any civil action or other proceeding to contest, invalidate or challenge this Agreement, any procedure or proceeding undertaken to adopt this Agreement or any of the actions required or contemplated by this Agreement, or to take any actions, either directly or indirectly, to oppose or in any other way, to initiate, promote or support the opposition of approvals required under this Agreement or to hinder, obstruct or unduly delay any of the actions required or contemplated by this Agreement. This paragraph shall not be construed to prevent a party to this Agreement from commencing a declaratory judgment action regarding the interpretation of this

Agreement. In the event of a challenge to the validity of this Agreement by any third party, the City, the Tribe, and the Authority shall each defend the validity and enforceability of this Agreement in any administrative or judicial proceeding.

Section 14.    Severability. If any court of competent jurisdiction determines that any provision of this Agreement is invalid or unenforceable, then such invalidity or unenforceability shall have no effect on the other provisions hereof, which shall remain valid, binding and enforceable and in full force and effect. In the event of such a determination by such court, the parties shall promptly meet to discuss how they might satisfy the terms of this Agreement by alternative means. The parties shall use their best efforts to find, design and implement a means of successfully effectuating the terms of this Agreement. If necessary, parties shall negotiate appropriate amendments of this Agreement to maintain, as closely as possible, the original terms, intent and balance of benefits, and burdens of this Agreement. In the event the parties are not able to reach agreement in such situation, the dispute resolution procedure of Section 5 of this Agreement shall apply.

Section 15.    Good Faith and Fair Dealing. The parties to this Agreement agree that this Agreement imposes on them a duty of good faith and fair dealing.

Section 16.    No Liability for Acts Prior to Agreement. Except as subject to a specific, written agreement, no party shall incur any liability for any acts undertaken during the discussion, negotiation, execution or the processes undertaken to secure any approval required to effectuate this Agreement, whether or not all necessary approvals to make this Agreement effective are obtained.

Section 17. Captions. The captions contained in this Agreement are inserted only as matter of convenience and for reference and in no way define, limit, extend or describe the scope of this Agreement or the intent of any provisions hereof.

Section 18. Agreement in Counterparts. This Agreement may be executed in several counterparts, each of which fully executed counterparts shall be deemed an original.

Section 19. Amendment. This Agreement may only be amended by written instrument executed by all of the parties.

Section 20. Complete Agreement. This Agreement represents the entire integrated agreement between the parties and supersedes all past agreements and all negotiations, representations, promises or agreements, either written or oral, made during the course of negotiations leading to this Agreement.

Section 21. Submission of Agreement to the Secretary of the Interior and the National Indian Gaming Commission. The Authority shall submit this Agreement to the Secretary of the Interior under IGRA and 25 U.S.C. § 81 and the National Indian Gaming Commission under IGRA for a determination by the Secretary that this Agreement is not subject to 25 U.S.C. § 81 or otherwise violative of IGRA, and for a determination by NIGC that this Agreement is not subject to review or approval by NIGC. Any determination by the Secretary or the NIGC under this Section shall be transmitted to the City. In the event that either the Secretary or the NIGC fails to make the determination contemplated under this Section, the parties shall meet to determine how to achieve such a determination.

Section 22. Tribe to Guarantee Authority's Performance. The Tribe agrees that it will guarantee the performance of any duty or obligation of the Authority under this Agreement, and either perform such duty or obligation or cause its performance by the



Authority, within ten (10) days of its receipt of notice from the City of the Authority's failure to perform any such duties or obligations.

Section 23. Force Majeure. In the event that any party hereto shall be delayed or hindered in or prevented from the performance of any act required under this Agreement by reason of strikes, lock-outs, labor troubles, inability to procure materials, failure of power, governmental moratorium or other governmental action or inaction by any governmental entity other than the parties to this Agreement (including failure, refusal or delay in issuing permits, approvals and/or authorizations) injunction or court order, riots, insurrection, war, fire, earthquake, flood or other natural disaster or other reason of a like nature not the fault of the party delaying in performing work or doing acts required under this Agreement (but excluding delays due to financial inability), then performance of such act shall be excused for the period of the delay and the period for the performance of any such act shall be extended for a period equivalent to the period of such delay. The provisions of this Section 23 shall not be construed to excuse or delay any payment due under Section 2(A) of this Agreement.

Section 24. No Third-Party Beneficiary. This Agreement is personal to the parties to this Agreement and is not intended for the benefit of any other party.

Section 25. Benefit and Assignment. This Agreement shall be binding upon and inure to the benefit of the parties hereto, their successors and assignees. Except with respect to successors, neither this Agreement, nor any of the rights or interests of the parties hereto, may be assigned, transferred or conveyed in any manner without the prior written consent of each of the parties to this Agreement.

Section 26. Management Limitations. Notwithstanding any provision in this Agreement or any other agreements between the parties, or any other right to enforce the

provisions of this Agreement or other agreements, the City shall not engage in any of the following: planning, organizing, directing, coordinating, or controlling all or any portion of the Tribe's and/or Authority's gaming operations (collectively, "Management Activities"), including:

- (a) the training, supervision, direction, hiring, firing, retention, compensation (including benefits) or any employee (whether or not a management employee) or contractor;
- (b) any working or employment policies or practices;
- (c) the hours or days of operation;
- (d) any accounting systems or procedures;
- (e) any advertising, promotions, or other marketing activities;
- (f) the purchase, lease, or substitution of any gaming device or related equipment or software, including player tracking equipment;
- (g) the vendor, type, theme, percentage of pay-out, display, place, or placement of any gaming device or equipment; or
- (h) budgeting, allocating, or conditions payments of the Tribe's and/or Authority's expenses;

IN WITNESS WHEREOF, the Tribe, the Authority, and the City have respectively signed this Agreement and caused their seals to be affixed and attested as of the date shown.

**CITY OF KENOSHA, WISCONSIN**

By:

  
JOHN M. ANTARAMIAN, Mayor

Date:

1-11-24

By:

  
MICHELLE L. NELSON, City Clerk/Treasurer

Date:

1-11-24

**MENOMINEE INDIAN TRIBE OF WISCONSIN**

By:

  
GENA KAKKAK, Chairwoman

Date:

1/5/24

**MENOMINEE KENOSHA GAMING AUTHORITY**

By:

  
JOEY AWONOHOPAY, Chairman

Date:

1/5/24

# INTERGOVERNMENTAL AGREEMENT

## EXHIBIT A

## **EXHIBIT A**

### **PROPERTY LEGAL DESCRIPTION 5.80-Acre**

#### **Parcel (Parcel A):**

1-B PT NE 1/4 SEC 1 T 1 N R 21 E OF THE 4<sup>TH</sup> PRINCIPAL MERIDIAN COMM AT NE COR NE 1/4 TH W'LY 620.93 FT TH S 100 FT TO POB TH CONT S ALG E ROW 122ND AVE APPROX 708.46 FT AS DESC IN DOC#1634242 TPP PLAT 09-1024-4.02 TO N LN LOT A CSM 211 V 929 P 571 TH E ALG N LN CSM TO W ROW I-94 TH N ALG W ROW I-94 AND S LN 60TH ST 99.87 FT TH W ALG S LN 60TH ST 288.79 FT TO POB LYING AND BEING IN THE CITY OF KENOSHA COUNTY OF KENOSHA STATE OF WISCONSIN (2001 ANNEXATION 35-4-121-011-0100) (2009 LOT LINE ADJUSTMENT) (2011 PT 03-121-01-101-100) DOC #975090 5.80 AC DOC#1027160 DOC#1564651

PARCEL #: 03-121-01-101-101

#### **10.55-Acre Parcel (Parcel B):**

THAT PT OF THE FOLLOWING LYING E OF 122ND AVE ROW AS DESCRIBED IN DOC#1634242 TPP 09-1024-4.02 PT NE 1/4 SEC 1 T 1 N R 21 E OF THE 4<sup>TH</sup> PRINCIPAL MERIDIAN COM AT E 1/4 COR SEC 1 TH W 275.03 FT TO W ROW I-94 TO POB TH TH N 221.63 FT TH W 1042.46 FT TH SW'LY 117.81 FT ALG CURVE TH S 43 DEG 57' 55" W 105.41 FT TH N 1197.61 FT TH E 38.71 FT TH N 254.15 FT TH E 1186 FT TH S 366.44 FT TH W 235.2 FT TH S 120 FT TH E 235.20 FT TH S 847.05 FT TO POB 10.576 AC LYING AND BEING IN THE CITY OF KENOSHA COUNTY OF KENOSHA STATE OF WISCONSIN (2007 PT 03-121-01-101-420) (2011 PT 03-121-01-101421) DOC#1500247 DEED IN ERROR DOC#1502945 CORRECTION (2016 LOT LINE ADJ DOC #1757896 & DOC#1757697)

PARCEL #: 03-121-01-101-422

#### **18.65-Acre Parcel (Parcel C):**

THAT PT OF THE FOLLOWING LYING W OF 122ND AVE ROW AS DESCRIBED IN DOC# 1634242 AND TPP 09-1024-4.02 PT OF NE 1/4 SEC 1 T 1 N R 21 E OF THE 4<sup>TH</sup> PRINCIPAL MERIDIAN BEG 434.07 FT W OF NE COR 1/4 W 832.43 FT S 624 FT W 189.75 FT S 654.75 FT E 824.94 FT N 450 FT E 362.8 FT TO W LN HY N 635.88 FT NW'LY 242.65 FT TO POB LYING AND BEING IN THE CITY OF KENOSHA COUNTY OF KENOSHA STATE OF WISCONSIN ANNEX ORD 64-00 DOC#1202936 EXC ROAD ROW DOC#1564651 (2001 ANNEXATION 35-4-121-011-0100) (2009 LOT LINE ADJUSTMENT) (2011 PT 03-121-01-101-100) DOC #975090 18.65 AC DOC#1027160 DOC#1564651 DOC #975090 DOC#1027160 DOC#1564651

PARCEL #: 03-121-01-101-102

**24.19-Acre Parcel (Parcel D):**

THAT PT OF FOLLOWING LYING W OF 122ND AVE ROW AS DESCRIBED IN  
DOC#1634242 TPP 09-1024-4.02 PT NE 1/4 SEC 1 T 1 N R 21 E OF THE 4<sup>TH</sup> PRINCIPAL  
MERIDIAN COM AT E 1/4 COR SEC 1 TH W 275.03 FT TO W ROW 1-94 TO POB THEN  
N 221.63 FT TH W 1042.46 FT TH SW'LY 117.81 FT ALG CURVE TH S 43 DEG 57' 55" W  
105.41 FT TH N 1197.61 FT THE 38.71 FT TH N 254.15 FT THE 1186 FT TH S 336.21 FT  
TH W 235.2 FT TH S 120 FT THE 235.20 FT TH S 876.78 FT TO POB 24.19 AC LYING  
AND BEING IN THE CITY OF KENOSHA COUNTY OF KENOSHA STATE OF  
WISCONSIN (2007 PT 03-121-01-101-420) (2011 PT 03-121-01-101421) DOC#1500247  
DEED IN ERROR DOC#1502945 CORRECTION

PARCEL #: 03-121-01-101-423

INTERGOVERNMENTAL AGREEMENT

EXHIBIT B





026808-0006/33119180



## INTERGOVERNMENTAL AGREEMENT

### Exhibit C

Chapter 594 of the Menominee Tribal Code is attached and incorporated into this Agreement.  
Pursuant to

§ 594-6.D of the Menominee Tribal Code, the Menominee Kenosha Gaming Authority shall, at its cost and expense, construct and install, prior to building occupancy, improvements identified in a traffic impact statement approved by the State of Wisconsin DOT, Kenosha County, City of Kenosha and Menominee Tribe.

The Tribe and the City agree that neither shall unreasonably withhold approval of the traffic impact statement referenced above.

*The following Code does not display images or complicated formatting. Codes should be viewed online. This tool is only meant for editing.*

# Chapter 594

## Kenosha Trust Lands

**[HISTORY: Adopted by the Legislature of the Menominee Indian Tribe 12-2-2004 by Ord. No. 04-44. Amendments noted where applicable.]**

### Article I

#### Land Use

##### **§ 594-1 Purpose.**

The purpose of this land use regulation is to promote the orderly development of the tribal trust lands in Kenosha, Wisconsin, for commercial entertainment purposes.

##### **§ 594-2 Applicability.**

This Chapter 594 shall apply to any lands awarded by the United States in trust for the Menominee Indian Tribe of Wisconsin located in the City or County of Kenosha, State of Wisconsin, hereinafter "Menominee Kenosha trust lands" or "trust lands."

##### **§ 594-3 Permitted uses.**

The following uses are permitted on the referenced site:

- A. Hotels and motels.
- B. Conference or Convention center.
- C. Restaurants, without a drive-through.
- D. Tavern, cocktail lounge, and nightclub, excluding adult entertainment.
- E. Convenience retail and service stores as ancillary facilities to the principal use(s).
- F. Gaming facilities.
- G. Amusement enterprises.
- H. Theater, excluding adult entertainment.
- I. Commercial recreational uses, indoor and outdoor.
- J. Brew pub or winery.
- K. Parking facilities, including structures and ramps.
- L. Arena, auditorium, exhibition halls and stadiums, which are indoors.
- M. Administrative offices.

- N. Indoor warehouse and storage buildings as ancillary facilities to the principal use(s).
- O. Recreational vehicle park.
- P. Stormwater detention and retention basins.

**§ 594-4 Prohibited uses.**

All uses not specifically listed are prohibited.

**§ 594-5 General regulations.**

Any development of the referenced lands shall conform to the following requirements:

- A. Height regulations.
  - (1) No building or structure shall be hereafter enlarged, erected, reconstructed or structurally altered to a height which exceeds a height of 75 feet or as regulated by the Kenosha Regional Airport Zoning and Height Limitation Map, as referenced in Exhibit 2, whichever is more restrictive.
  - (2) Parapet walls not exceeding four feet in height, chimneys, flues, elevator bulkheads, penthouses, stacks, stage towers or scenery lofts, cupolas, domes and spires, and necessary mechanical appurtenances may be erected to a height which exceeds the seventy-five-foot height limit. However, no architectural projection or any space above the height limit shall be allowed for the purpose of providing additional floor space and shall not exceed the Kenosha Regional Airport Zoning Height Limitation Map.
  - (3) Ornamental appurtenances, statues, and monuments shall not exceed the height of the allowable building height.
- B. Visual clearance.
  - (1) Purpose. Adequate visual clearance must be provided at intersections for children, pedestrians and for drivers and operators of all motor vehicles, bicycles and other forms of conveyance so that they may be observed by each other in a timely manner to lessen the possibility of accidents and to promote public safety.
  - (2) General regulations. No obstructions, such as buildings, structures, fences, parked vehicles or vegetation, which are constructed, erected, maintained or planted shall be permitted between the heights of three feet and nine feet above:
    - (a) The triangular space formed by any two existing or proposed intersecting street right-of-way lines and a line joining points on such lines located a minimum of 15 feet from their intersection.
    - (b) The intersection of any existing or proposed street right-of-way line with an existing or proposed alley right-of-way line or the line formed by the edge of any driveway and a line joining points on such lines located a minimum of 15 feet from their intersection.
  - (3) Exceptions. The following shall be excepted from the regulations: authorized traffic signs and signals, utility poles and installations, railroad crossing signs and barricades, mailboxes, bus stops, flagpoles, decorative lamp poles, public fixtures, and similar items which do not substantially impair visual clearance.

- (4) Parked vehicles. The visual clearance regulations shall apply to parking facilities.
- (5) Natural objects and vegetation. Natural objects and vegetation such as trees and shrubs must be removed, trimmed or planted so as to provide, restore or maintain visual clearance.

C. Building and architectural standards.

- (1) Building size and scale shall respect the physical scale of the surrounding area and the scale of surrounding buildings, within the trust lands.
- (2) The location and orientation of building elements shall respect the orientation of surrounding buildings or structures, within the trust lands.
- (3) The materials and design of buildings and structures shall complement the surrounding area, within the trust lands.
- (4) Adequate handicap access shall be provided to public buildings and structures as required in the Wisconsin Administrative Code.

D. Site standards.

- (1) The location, proportion, and orientation of buildings or structures should respect the location, proportion and orientation of surrounding landforms, buildings or structures, within the trust lands.
- (2) Vehicular access shall meet the following requirements:
  - (a) Intersections of a ninety-degree angle are to be encouraged while other angles are to be discouraged.
  - (b) Adequate access for emergency vehicles shall be maintained.
- (3) Any off-street parking area shall meet the applicable design screening and parking requirements.
- (4) Separation of pedestrian and vehicular access shall be encouraged.

E. Drainage standards.

- (1) To the extent possible, surface water runoff on the site shall be absorbed or retained on the site so that the quantity and rate of water leaving the site would not be significantly different than if the site had remained undeveloped.
- (2) If drainage from the proposed development is proposed to be discharged, it shall be discharged in compliance with city, state and federal requirements.
- (3) The proposed development shall not create or increase surface water runoff or buildup on adjoining or adjacent properties.
- (4) Storm Water Drainage must meet discharge criteria of the Des Plaines River Watershed.

F. Landscape standards. Landscaping must accomplish the following purposes:

- (1) Interior lawn park landscaping is required of developments in order to screen vehicular

parking which may be viewed from the public rights-of-way. (Exhibit 5.)

Interior lawn park landscape standards for commercial uses in all zones are indicated in Exhibit 6.

Parking lot frontage shall be screened to a height of three (3) feet along at least fifty (50) percent of the frontage, as shown on Exhibit 5.

- (a) Notwithstanding the provisions of §594-5 F.1., where there was an acquisition by the State of Wisconsin, for the purpose of providing a public frontage road, of privately held property adjacent to a previously approved buffer strip (as defined under §594-5 F.3.) resulting in the approved buffer strip, or a residual portion thereof, becoming an interior lawn park landscaping area (as defined under §594.5 F.1.) the City shall not require the relocation, expansion or change in dimensions of the resulting interior lawn park landscaping area if any such relocation, expansion or modification would result in a loss of required parking spaces.
- (2) Lawn park landscaping is required of development in order to provide street tree plantings. Lawn park landscape standards for commercial uses shall include one (1), two-inch caliper deciduous tree for every forty (40) feet of street frontage.

Lawn park trees are not required when plans show shade trees in interior lawn park within thirty-five (35) feet of lawn park curb line.

Lawn park trees shall conform to Chapter XXXIV of the City of Kenosha Code of General Ordinances.

- (3) All commercial developments shall create a buffer between land uses. Buffers shall be composed of landscaping plantings, earth berming or screen fencing. Exhibit 4, Exhibit 7 and Exhibit 8 illustrate permissible buffer strip options.

Buffer strips shall be provided along the periphery of the development site, except where cross access, utilities or special circumstances prohibit.

Ornamental clump trees shall be a minimum of five (5) feet; all other ornamental trees shall be a minimum of two-inch caliper.

Shrubs shall be planted in groupings or hedges through the buffer strip.

Screen fencing or walls of wood, face brick, or other approved material, shall be provided.

- (4) Site interior landscaping shall utilize plant materials, earth berming and screening elements to functionally screen and aesthetically enhance site and building characteristics.
  - (a) Between Buildings.
    - (i) There shall be sufficient quantities of deciduous, ornamental and coniferous trees, shrubs and groundcovers to adequately screen undesirable views at the sides and rear of buildings.
    - (ii) All designated lawn areas between or around buildings shall be sodded. Seed may be used if an irrigation system is provided.
  - (b) Foundation Planting.

- (i) A five-foot wide landscape area should be provided adjacent to all building walls. All trees shall be planted a minimum of ten (10) feet from building overhangs and only columnar trees may be planted within twenty (20) feet of a building overhang.
  - (ii) The landscaped area should be planted with a balance of ornamental and coniferous trees, shrubs, and groundcovers.
  - (iii) Plantings should emphasize softening of large expanses of building walls length and height, accent building entrances and architectural features and screen mechanical equipment adjacent to buildings.
- (c) Service Area Screening.
- (i) All service areas such as loading docks, freestanding utility and mechanical equipment shall be screened from view through the use of coniferous plant materials or fencing compatible with proposed building design.
  - (ii) Trash dumpsters and other waste receptacles or equipment shall be screened with fencing of decorative wood or masonry six (6) feet in height, with shrubbery or trees and a solid, attractive single or double access gate on one (1) side only, and with shrubs and trees as shown in Exhibit 9.

G. Utility standards.

- (1) Utility systems shall be placed in accordance with city, state and federal requirements and the utility companies' rules and regulations.
- (2) Any lighting source on any building, structure, or site which is for the purpose of illuminating any structure exterior or outdoor area shall be established in a manner which satisfies the following conditions:
  - (a) Such lighting shall be arranged, oriented or shielded in such a manner that direct radiation or glare from such source does not penetrate residential lots which are located adjacent to or across the street from the use being illuminated.
  - (b) The source of such illumination shall be arranged, oriented or shielded in a manner which will not endanger the safety of pedestrian or vehicular traffic.
  - (c) Exterior lighting shall be constant and not flashing, intermittent or animated in any way.
- (3) Storage of waste and trash shall conform to the following standards:
  - (a) Such areas shall be screened from public view.
  - (b) Such facilities shall be a minimum of a two-cubic-yard container readily accessible and located on a hard-surfaced area.

§ 594-6 **Specific development regulations.**

A. Major street standards.

- (1) The following streets near the trust land are hereby designated to be major streets:
  - (a) 60th Street, from the east line of Sheridan Road to the most western corporate limits of the

City of Kenosha, insofar as it abuts or lies within such city limits.

(2) The baseline on the major streets is as follows:

(a) 60th Street, the baseline shall be the section line in said major street.

(3) The setback lines for major streets, hereinafter "major street setback," shall be measured from the baselines as follows:

(a) 60th Street, the setback line shall be 60 feet from the baseline.

(4) No buildings or other site improvements shall be allowed within the major street setback.

B. Parking and loading requirements.

(1) General parking requirements.

(a) There shall be provided at the time any building or structure is erected, enlarged or expanded off-street paved parking spaces in accordance with the following requirements.

(b) All parking spaces required shall be located on the same lot with the building or use.

(c) All off-street parking facilities for five or more vehicles, not contained in a building or structure, shall be effectively screened on any side of the facility which is adjacent to a street. Such screening shall be accomplished by a fence, wall, berm or landscaping, or some combination thereof, constituting an opaque characteristic which obscures from horizontal view the parking facility. Such screen shall not be less than four feet in height, except where reduced heights are required by visual clearance regulations.

(2) Minimum parking spaces required for the following permitted uses:

(a) Motel or hotel: 1.0 space per rental unit, plus 1.0 space per three employees.

(b) Theaters, general auditoriums, arenas, stadiums, exhibition halls or other similar places of assembly: 1.0 space per five seats.

(c) Conference centers: 10.0 spaces minimum or spaces equal to 30% of the licensed capacity, whichever is greater.

(d) Convenience retail, general merchandise and service stores, office buildings, financial institutions, and miscellaneous retail and service uses: 1.0 space per 250 square feet of gross floor area.

(e) Restaurants without drive-in or drive-through facilities: 10.0 spaces minimum or spaces equal to 30% of the total licensed capacity, whichever is greater.

(f) Taverns and cocktail lounges: 10.0 spaces minimum or spaces equal to 20% of the total licensed capacity, whichever is greater.

(3) Loading requirements. There shall be provided at the time any building or structure is erected, enlarged, or expanded loading space in accordance with the following requirements:

**Loading Spaces  
Required for  
Business Uses**

**Gross  
Floor  
Area of  
Building Minimum  
(square Loading  
feet) Space  
Required**

Less  
than  
7,000 0

7,001 to  
10,000 1

10,001  
to  
25,000 2

25,001  
to  
50,000 3

50,001  
to  
100,000 4

100,001  
to  
250,000 5

Each  
additiona  
l  
200,000 1

C. Airport Overlay District and height limitation regulations.

- (1) The intent and purpose of the Airport Overlay District is to impose land use controls that will protect airport operations and ensure a compatible relationship between airport operations and other land uses in the vicinity of these airport operations. The Airport Overlay Districts, permitted uses and development standards are:
  - (a) Airport Overlay District Runway Protection (AIR-1). This district shall include all property in the Runway Protection Zone, subject to crash hazard, within the boundaries of the district set forth



herein. No buildings or structures are permitted within this zone and the height of natural growth is regulated.

[1] Permitted uses.

[a] Agriculture, crops only.

[b] Air navigation facilities.

(b) Airport Overlay District Approach (AIR-3). This district shall include all property in the Approach Zone, having a noise exposure of less than 65 DNL due to the operation of aircraft, within the boundaries of the district set forth herein.

[1] Permitted uses. All uses which are permitted in this article. Any new use which provides overnight lodging and/or sleeping accommodations is permitted, upon first paying the fee for preparation of a navigation easement established by the Common Council of the City of Kenosha from time to time, by resolution, and executing and recording a navigation easement. Air navigation facilities are permitted.

[2] Development standards. All uses shall meet the following standard: construction techniques to provide a minimum of five decibels' extra noise reduction, as determined by the Department, as defined in § 594-7 of this article, over the minimum standards contained in state building codes.

(c) Airport Overlay District Overflight (AIR-4). This district shall include all property in the Overflight Zone within three miles of the airport boundaries located within the horizontal surface and/or the 20:1 conical surface area as designated in the Federal Aviation Regulation Part 77 and having a noise exposure of less than 65 DNL due to the operation of aircraft.

(2) The location and boundaries of the districts are shown on Exhibit 1 and the Kenosha Regional Airport Zoning and Height Limitation Map dated May 25, 1988, shown on Exhibit 2. The following requirements shall apply to all Airport Overlay Districts (AIR):

(a) Interference with navigation. Notwithstanding any other provision of this section, no use shall be made of land within any Airport Overlay District in such a manner as to:

[1] Release into the air any substance which would impair visibility or otherwise interfere with the operation of aircraft.

[2] Produce light emissions, either direct or indirect (reflective), which would interfere with the operation of aircraft.

[3] Produce electrical, magnetic or other emissions which would interfere with the operation of aircraft, aircraft communication or aircraft guidance systems.

[4] Attract birds, waterfowl, or wildlife in a manner that creates a hazard to navigation.

[5] Create a hazard to navigation in any other manner.

(b) Flammable and/or combustible material. The following requirements shall apply to all Airport Overlay Districts. All technical terms shall be interpreted as defined in the Wisconsin State Statutes and Wisconsin Administrative Code.

- [1] The manufacture of flammable and/or combustible liquid and solid materials is prohibited.
  - [2] The handling and storage of flammable and/or combustible liquid and solid materials and materials which produce flammable or combustible vapors and gases shall be in accordance with state laws, rules and regulations and lawful administrative orders.
- (3) Prohibitions.
- (a) No person shall develop or maintain land or construct any building or structure or improve land in any Airport Overlay District(s) shown on Exhibit 1, in which situated, contrary to these requirements.
  - (b) No building, structure or object of natural growth shall exceed the height limitation of the underlying zoning district or be in excess of the height limitation indicated on the Kenosha Regional Airport Zoning and Height Limitation Map dated May 25, 1988, shown on Exhibit 2. In the event of a conflict, the more stringent requirement shall apply.
- D. Traffic impact analysis. The Menominee Kenosha Gambling Authority shall, at its cost and expense, construct and install, prior to building occupancy, improvements identified in a traffic impact statement approved by the State of Wisconsin DOT, Kenosha County, City of Kenosha and Menominee Tribe. The Tribe shall be responsible to prepare a traffic impact statement which analyzes adjoining street capacity and current volumes, trip generation rates expected for the development, and expected increase or decrease in volumes on adjoining streets and impacted arterials. The traffic impact statement shall identify the size, location, and characteristics of roadway or traffic control improvements necessitated by the proposed development to maintain existing levels of service on public thoroughfares. The analysis shall identify the impact of the development on pedestrian or vehicular safety and congestion.
- E. Building requirements. Buildings authorized to be constructed shall conform to the design standards hereinafter set forth:
- (1) Building faces of all commercially and institutionally used principal buildings shall be constructed primarily of architectural masonry, wood, glass or a combination of these materials. The previous sentence notwithstanding, architectural metal panels may be used as a secondary material on a face of a principal building, if the percentage of the face covered by the architectural metal panels is less than the percentage of the face covered by at least one (1) of the materials identified in the previous sentence, and also if such use is pursuant to plans approved by the Department illustrating the design in a manner such that the relative percentages of material used for the face may be determined. Subject to design requirements of other ordinance sections, building faces of all commercially and institutionally used accessory buildings must be constructed of architectural masonry, wood, glass, architectural metal panels or a combination of these materials in any proportion. Ribbed or corrugated metal siding shall not be permitted on any building face. Smooth face concrete blocks shall not be permitted on any building face, except when used for accent banding, which shall not be wider than three (3) adjacent courses and not more than six (6) courses on any building face. Exterior Insulated Finish Systems (EIFS) shall only be allowed on the first floor of any building as an accent material above a window, entrance or other similar architectural feature. Exterior Insulated Finish Systems shall be allowed as a primary material above the first floor.
  - (2) Split-faced or decorative concrete block shall not be painted or stained after installation.
  - (3) Articulation on the rooflines shall be provided by using a pitched roof, a partial roof or parapet

walls with a minimum height difference of two (2) feet.

- (4) Rooftop mechanicals shall be concealed in order to prevent their visibility from grade level as measured from the lot lines and abutting street rights-of-way. Rooftop mechanical screening shall be compatible with the design, color and materials of the building(s).
- (5) Materials and colors of buildings shall be consistent among all building(s).
- (6) Articulation of building facades shall comply with the following design standards:
  - (a) Recesses and/or projections shall comprise at least twenty (20) percent of each facade length, with articulation as deemed acceptable by the Department such as false windows or articulation of materials. In no event shall an uninterrupted façade extend more than one hundred (100) feet.
  - (b) Windows, awnings, arcades or similar architectural elements deemed acceptable by the Department shall total at least sixty (60) percent of each facade length which faces a public street.
- (7) Metal roofs and/or awnings shall only be permitted when the roofing material meets the minimum standards of the International Building Code.

F. Site requirements.

- (1) Parking lots shall be designed and constructed in accordance with City of Kenosha General Code Section 5.08 and City of Kenosha Zoning Code Section 14.07.C.15.b.
- (2) Parking lots shall be paved with asphaltic concrete or portland cement concrete.

G. Utility requirements.

- (1) The Tribe shall, at its cost and expense install storm sewer, sanitary sewer and water utility systems which shall be designed and constructed in accordance with City of Kenosha and Kenosha Water Utility ordinances and regulations. All new electric, phone and cable facilities shall be installed underground.
- (2) All exterior lighting shall comply with the following standards:
  - (a) Light fixtures shall be selected with care to ensure that they are appropriately scaled in relation to their setting and to ensure that they are of a style that is compatible with the character of their immediate environment.
  - (b) Luminaires shall be aimed, shielded, or relocated so as to minimize glare.
  - (c) The maximum allowable light spillover to an adjacent residential property shall be 0.5 footcandle measured at the property line, four feet above grade; for all other types of land uses, the maximum allowable light spillover shall be 0.75 average footcandle, measured in the same manner.
  - (d) Lighting levels shall be measured in footcandles with a direct-reading, portable light meter. The meter sensor shall be mounted not more than four feet above the ground line in a horizontal position. Readings shall be taken only after the cell has been exposed long enough to provide a constant reading. Measurements shall be made after dark with the light sources in question

on, then with the same sources off. The difference between the two readings shall be compared to the maximum permitted illumination.

- (e) All lighting wires/cables shall be placed underground.
  - (f) Accent lighting should be used to highlight architectural and landscape design elements when appropriate.
  - (g) Illumination of uses shall meet the minimum standards of the Illuminating Engineering Society of North America (IES).
  - (h) Pedestrian walkways and parking area shall be illuminated to a sufficient level so as to provide for security.
- H. Drainage requirements. All development shall comply with the city, state and federal requirements for stormwater retention and detention, and these must be met:
- (1) Surface water runoff on the site shall be absorbed or retained on the site so that the rate of flow of surface water leaving the site would not be greater than if the site had remained undeveloped.
  - (2) Surface water from the site shall be discharged to the city storm sewer or ditch, where available and of sufficient capacity to handle the flow.
  - (3) Surface water flow may be directed onto adjoining private property only under the following circumstances:
    - (a) The surface water follows a predevelopment drainage course.
    - (b) The property owner of the site being developed executes an indemnity and hold harmless agreement with adjoining property owner.
    - (c) Private drainage tiles may be connected to those on adjacent property only with the written permission of said property owner.
  - (4) Nonresidential uses and all parking areas shall not discharge surface water onto any property zoned residential.
- I. Landscaping requirements.
- (1) Recommended trees, shrubs and ground cover. Species and/or varieties of trees, shrubs and ground cover shall be those recommended by the City Forester or the most recent version of A Guide to Selecting Landscape Plans for Wisconsin by E.R. Hasselkus. The following criteria shall also govern selection:
    - (a) Size in relation to proximity to buildings, utilities, entrances, pedestrian walkways, roads and other improvements.
    - (b) Species in relation to plant hardiness (Zones 5 through 2), disease or insect resistance, and low maintenance.
  - (2) Landscape open space. All open space or open areas required for stormwater control or other

purposes shall be landscaped in accordance with the standards set forth in these regulations. Unless otherwise identified, all development shall contain a minimum of 15% of the site in landscaped open space, including interior parkways, buffer strips, parking lot landscaping and site interior landscaping.

(3) Landscaping is regulated based on five distinct areas of the parcel being developed as follows:

- (a) Interior parkway. A landscaped open space directly abutting a public street right-of-way.
- (b) Parkway. The unpaved portion of the public street right-of-way between a curb or curblin and sidewalk.
- (c) Buffer strip area. A landscaped area intended to separate two adjacent land uses or properties from one another and soften land use incompatibility.
- (d) Parking lot landscaping. Landscaped area within or surrounding a parking area used to soften the visual and environmental character of paved parking areas.
- (e) Site interior landscaping. The open space area surrounding buildings intended to enhance building and site character, excluding the interior parkway, parking lot landscaping, and perimeter landscape area. See Exhibit 3 which provides a graphic illustration of each area above described.

(4) Site landscaping requirements. The following landscape requirements apply to permitted uses:

- (a) Interior parkway landscaping. Interior parkway landscaping is required of developments in order to screen vehicular parking which may be viewed from the public rights-of-way as shown in Exhibit 6.

[1] Interior parkway landscape standards are indicated in Exhibit 5.

[2] Parking lot frontage shall be screened to a height of three feet along at least 50% of the frontage, as shown in Exhibit 6.

(b) Parkway landscaping.

[1] Parkway landscaping is required of development in order to provide street tree plantings. Parkway landscape standards shall include one two-inch caliper deciduous tree for every 40 feet of street frontage.

[2] Parkway trees are not required when plans show shade trees in interior parkway within 35 feet of parkway curblin.

(c) Buffer strips. All developments shall create a buffer between land uses. Buffers shall be composed of landscape plantings, earth berming or screen fencing. Exhibits 4, 7 and 8 illustrate permissible buffer strip options.

[1] Buffer strips shall be provided along the periphery of the development site, except where cross access, utilities or special circumstances prohibit.

[2] Ornamental clump trees shall be a minimum of five feet; all other ornamental trees shall be a minimum of two-inch caliper.

- [3] Shrubs shall be planted in groupings or hedges through the buffer strip.
- [4] Screen fencing or walls of wood, face brick or other approved material shall be provided.
- (d) Site interior landscaping. Site interior landscaping shall utilize plant materials, earth berming and screening elements to functionally screen and aesthetically enhance site and building characteristics.
- [1] Between buildings.
  - [a] There shall be sufficient quantities of deciduous, ornamental and coniferous trees, shrubs and ground covers to adequately screen undesirable views at the sides and rear of buildings.
  - [b] All designated lawn areas between or around buildings shall be sodded. Seed may be used if an irrigation system is provided.
- [2] Foundation planting.
  - [a] A five-foot-wide landscape area should be provided adjacent to all building walls. All trees shall be planted a minimum of 10 feet from building overhangs, and only columnar trees may be planted within 20 feet of a building overhang.
  - [b] The landscaped area should be planted with a balance of ornamental and coniferous trees, shrubs, and ground covers.
  - [c] Plantings should emphasize softening of large expanses of building wall length and height, accent building entrances and architectural features and screen mechanical equipment adjacent to buildings.
- [3] Service area screening.
  - [a] All service areas such as loading docks and freestanding utility and mechanical equipment shall be screened from view through the use of coniferous plant materials or fencing compatible with proposed building design.
  - [b] Trash dumpsters and other waste receptacles or equipment shall be screened with fencing of decorative wood masonry six feet in height, with shrubbery or trees and a solid, attractive single- or double-access gate on one side only, and with shrubs and trees as shown in Exhibit 9.
- (5) Parking lot landscaping. Landscaping shall be provided within all parking lots. Parking lot plantings shall provide screening, shade, and subdivided space and are intended to reduce glare and heat from pavement surfaces by meeting the following standards:
  - (a) Each parking row, regardless of its length, should begin and end with a landscape island with barrier-type curbs.
  - (b) No parking space shall be more than 90 linear feet away from either a landscaped parking island or landscaped buffer strip, foundation planting or landscaped interior parkway.
  - (c) All parking lots or portions of parking lots adjacent to buffer strips or interior parkways which

are adjacent to any residential properties shall be screened from view by landscaping, fencing, berming, and/or a combination thereof.

- (d) Shrubs within parking lot islands shall be maintained at a height not to exceed three feet.
- (e) Parking lot landscape areas shall have a minimum width of eight feet, measured from back of curb to back of curb, and a depth equal to the depth of the parking stall, as shown in Exhibit 10. Landscape islands shall include at least one deciduous tree of 2 1/2 inches in caliper. Additional trees may be required, depending on the size of the island and the location of parking lot lighting.

J. Fence requirements.

- (1) Approved fence materials. All fences shall meet the following material requirements:
  - (a) Fences shall be constructed using materials including, but not limited to, brick, fieldstone, wrought iron, vinyl or vinyl coated, chain link (with a minimum thickness of nine gauge and a required top rail support), stockade or board-on-board wood. Chain link fencing shall not be used for screening.
  - (b) No fence shall be constructed of used or discarded materials in disrepair, including but not limited to pallets, tree trunks, trash, tires, junk, or other similar items. Materials not specifically manufactured for fencing, such as railroad ties, wooden doors, landscape timbers or utility poles, shall not be used for or in the construction of a fence.
- (2) Fence maintenance. Fences shall be maintained in a manner as to prevent rust, corrosion and deterioration, so as not to become a public or private nuisance, and so as not to be dilapidated or a danger to adjoining property owners or the public. Fences shall not create an appearance of patchwork, which is indicative of a state of disrepair. Every fence installed shall be maintained by the owner in such a way that it will remain plumb and in good repair.
- (3) Prohibited fences. The following shall be prohibited:
  - (a) An electric or razor wire fence.
  - (b) Any wire or chain-link-type fence with the cut or salvage end of the fence exposed at the top.
  - (c) A fence which creates a hazard to users of the street, sidewalk or to nearby property.
  - (d) A fence composed solely of fence posts.
  - (e) An incomplete fence, consisting only of posts and supporting members.
  - (f) A barbed wire fence.

K. Definitions. See Exhibit 11.

**§ 594-7 Enforcement.**

- A. This article shall be administered by the Menominee Tribal Community Development Department or any other entity designated by the Menominee Tribal Legislature ("Department"). The Menominee Tribal Attorney, Menominee Tribal Prosecutor, or other officer designated by the Menominee Tribal Legislature, in coordination with the Department, shall enforce these provisions. Persons enforcing this article may seek injunctive relief from Tribal

Court.

- B. Any person who fails to comply with the provisions of this article or any order of the Department or its authorized agent issued in accordance with this article shall, upon conviction thereof, forfeit not less than \$100 or more than \$500 for each day the violation continues and the cost of prosecution for each violation, including court costs and reasonable attorney fees.
- C. Any person intending to engage in construction activity or hire someone to engage in construction activity shall provide his or her plans to the Department in a format designated by the Department. No person may commence any construction activity prior to receiving written approval from the Department stating that such construction activity conforms to the terms of this article. Any person engaging in construction activity shall do so in conformance with the approved plans.

**§ 594-8 Exhibits and references.**

A. All exhibits and references are attached hereto and incorporated herein.

- (1) Menominee Kenosha Trust Lands.
- (2) Airport Overlay Districts.
- (3) Kenosha Regional Airport Zoning and Height Limitation Map.
- (4) Landscaped Areas.
- (5) Commercial Buffer Strip Abutting Residential Zone.
- (6) Interior Parkway Landscaping for Commercial Uses.
- (7) Commercial Interior Parkway Landscaping.
- (8) Commercial Buffer Strips Abutting Residential Zone.
- (9) Buffer Strips for Commercial Uses.
- (10) Service Area Screening.
- (11) Typical Parking Lot Planting Island.
- (12) Definitions.

## Article II Environmental Health and Food

**§ 594-9 Purpose.**

The purpose of this article is to protect the public health and to maintain and protect the environment.

**§ 594-10 Administration and enforcement.**

This article shall be administered by the Menominee Tribal Environmental Services Department or any other entity designated by the Menominee Tribal Legislature. The Menominee Tribal Attorney, Menominee Tribal Prosecutor, or other officer designated by the Menominee Tribal Legislature, in coordination with the Environmental Services Department, shall enforce these provisions. In



addition to seeking penalties listed in § 594-21 of this article, persons enforcing this article may seek injunctive relief from Tribal Court.

**§ 594-11 Definitions.**

As used in this article, the following terms shall have the meanings indicated:

**APPEALS BOARD**

That entity created by the Menominee Tribal Legislature to hear appeals from decisions of the Health Officer.

**DEPARTMENT**

Menominee Tribal Environmental Services Department or any other department of the Tribe or authority charged with enforcing this article.

**GROCERY STORE**

A retail store whose primary business is the sale of food.

**HEALTH OFFICER**

The Director of the Department or his or her designee.

**PERSON**

An individual, partnership, association, firm, company, corporation, or tribal business, whether tenant, owner, lessee or licensee, or the agent, heir or assignee of any of these.

**REINSPECTION**

A follow-up inspection conducted on a date specified by the Health Officer to verify that an ordered remedial action has been taken and to verify that the noncompliance or violation no longer exists.

**RESTAURANT**

Any building or room where, as the establishment's primary business, meals are prepared or served or sold to transients or the general public and all places used in connection with it. "Restaurant" also means a separate dining facility meeting the foregoing criteria located within an establishment such as, but not limited to, a hotel, motel, or retail store whose primary business is not food service.

**SEPARATELY VENTILATED**

The area is ventilated to a standard specified in the State of Wisconsin Building Code, § Comm 64.0401, Wis. Adm. Code, and there is a ventilation system for the smoking area which is separate and distinct from the ventilation system for the nonsmoking area or areas so that there is no mixing of air from the smoking and nonsmoking areas.

**SMOKING**

To smoke, carry, possess or control any lighted tobacco, including but not limited to cigars, cigarettes or pipes.

**TAVERN**

Any establishment in which fermented malt beverages and/or intoxicating liquors are sold for consumption upon said premises and whose sales account for more than 50% of the establishment's gross receipts during the past license year, verified under oath in a statement provided by an accountant or bookkeeper and filed with the Health Officer at the time of

license renewal. New licensees shall estimate gross receipts for the first license year at the time of license application.

## **TRANSIENT**

A person who travels from place to place away from his/her permanent residence for vacation, pleasure, recreation, culture, business or employment.

## **TRIBE**

Menominee Indian Tribe of Wisconsin.

### **§ 594-12 License application.**

Applications for licenses required in this article shall be made in writing to the Department on forms provided by the Department and shall contain, but not be limited to, the following information:

- A. The name, address and date of birth of the applicant.
- B. The trade name and address of the establishment.
- C. Whether the applicant is a person, corporation, or partnership.
  - (1) If the applicant is a corporation, the application shall contain the registered agent's name, home address and date of birth.
  - (2) If the applicant is a partnership, the application shall include the names, home addresses and dates of birth of the partners.
- D. The signature of all applicants and their agents to confirm that all information on the application is correct and acknowledge that any change in the information on the application shall be reported to the Health Officer within 14 days of the change.

### **§ 594-13 License issuance.**

- A. The Health Officer shall issue a license to the applicant on a probationary six-month or annual basis, if the requirements of this article have been complied with and if all applicable fees have been fully paid to the Department.
- B. The Health Officer shall set a schedule of fees related to this article.

### **§ 594-14 Display of license.**

All licensees shall immediately post their license upon some conspicuous part of the room in which the business is carried on, and the license shall remain posted during the period for which it is in force. No activity regulated by this article may take place without a license issued by the Department. Where a license has been denied, revoked or suspended all activity permitted by the granting of a license shall cease.

### **§ 594-15 Inspection by Department.**

Authorized employees of the Department, upon presenting proper identification, shall have the authority and duty to enter any licensed premises during regular business hours to inspect the same, with respect to businesses open at least 40 hours per week. In the absence of regular business hours, inspection may be made at any time. Inspection includes the right to secure samples or specimens, examine and copy relevant documents and records or obtain photographic or other evidence needed to enforce this article. The person actually making inspection on behalf of the Health Officer shall have the same minimum training and certification or licensure as is

required for inspectors working on behalf of the State of Wisconsin. Each establishment requiring a license under this article shall be inspected at least once every 12 months. If any violations of this article are found, the Health Officer shall issue an order for remedial action stating the nature of the violation, the remedial action that must be taken, and the date when such remedial action must be completed. Copies of inspection reports, orders and evidence of corrective action shall be forwarded to the Kenosha County Division of Health within 30 days of receipt or issuance by the Department. Failure to comply with an order for corrective action may result in suspension or revocation of a license.

**§ 594-16 Denial, suspension or revocation of license.**

The Health Officer may deny any license application or suspend or revoke any license issued under this article for noncompliance with this article. The following procedure shall be followed in the denial, suspension or revocation of any license issued under this article:

- A. A decision by the Health Officer to deny, suspend or revoke a license shall be in writing and shall state, with specificity, the reasons for the Health Officer's decision and shall state any and all applicable ordinances or orders which may have been violated. The Health Officer shall send to the licensee or license applicant a copy of the written decision by mail or personal service. Said notice shall inform the licensee or applicant of the right to have this decision reviewed and the procedure for such review.
- B. A licensee or applicant aggrieved by a decision of the Health Officer to deny, suspend or revoke a license must send a written request for review and reconsideration to the Health Officer within five working days of receipt of the notice of the Health Officer's decision. This request shall state the grounds upon which the person aggrieved contends that the decision should be reversed or modified.
- C. Within five working days of receipt of the request, the Health Officer may affirm, reverse or modify his initial determination. The Health Officer shall mail or deliver to the licensee or applicant a copy of the Officer's decision. The decision shall advise the licensee or applicant of the right to appeal the decision, the time within which appeal shall be taken and the office or person with whom notice of appeal shall be filed.
- D. An applicant or licensee who wishes to appeal a decision made by the Health Officer on review must file a notice of appeal within 10 days of receipt of the Health Officer's decision for review. The notice of appeal shall be filed or mailed to the Health Officer. The Health Officer shall immediately file said notice with the appeals board.
- E. An applicant or licensee shall be provided a hearing on appeal within 30 days of receipt of the notice of appeal. The Health Officer shall serve the licensee or applicant with notice of the hearing by mail or personal service at least five days before the hearing.
- F. The hearing shall be conducted before the appeals board in accordance with the appeals board policies.
- G. Within 20 days of the hearing, the appeals board shall mail or deliver to the applicant its written determination stating the reasons therefor. This shall be the final tribal determination.

**§ 594-17 Temporary orders.**

Whenever, as the result of an inspection conducted pursuant to this article, the Health Officer has reasonable cause to believe that any examined food constitutes, or that any construction, sanitary condition, operation or method of operation of the premises or equipment used on the premises

creates, an immediate danger to health, the Health Officer may issue a temporary order to prohibit the sale or movement of food for any purpose or prohibit the continued operation or method of operation which creates an immediate danger to health.

**§ 594-18 Construction or alteration of food establishments.**

- A. Except as provided in Subsection **B**, no person shall erect, construct, enlarge or alter a food establishment without first submitting to the Health Officer plans (drawings) which clearly show and describe the amount and character of the work proposed and without first receiving Department approval of submitted plans. Such plans shall include floor plan, equipment plan and specifications, wall, floor and ceiling finishes and plans and specifications for food service kitchen ventilation. Submitted plans shall give all information necessary to show compliance with applicable health codes. Submitted plans shall be retained by the Health Officer.
- B. At the option of the Health Officer, plans need not be submitted to execute minor alterations. Minor alterations include, but are not limited to, the replacing or recovering of existing floor, wall, or ceiling coverings or other cosmetic or decorating activities.
- C. Any plans approved by the Department shall not be changed or modified unless the Health Officer has reviewed and approved the modifications or changes.

**§ 594-19 Activities subject to licensing.**

No person shall operate any of the following without first obtaining a license from the Department, nor shall operate contrary to the terms and conditions of this article:

- A. Restaurant (including concession stands).
- B. Retail food establishment (including vending machines).
- C. Food and beverage establishment (including "Class B" and "Class C" city-licensed establishments).
- D. Food distributors.
- E. Hotels.
- F. Public swimming pool.
- G. Campground.
- H. Kennel.

**§ 594-20 Adoption of regulations.**

- A. The Tribe adopts as its own regulation under this article the following:
  - (1) Wisconsin Food Code found in the State of Wisconsin Administrative Rules at DHS 196, Appendix A.
  - (2) Wisconsin Administrative Rule DHS 195.02 through 195.11
  - (3) Wisconsin Administrative Rule DHS 172.
  - (4) Wisconsin Administrative Rules DHS 178.

- (5) Wisconsin Administrative Rules Comm 90.
  - (6) Chapter **98**, Weights and Measures, Wisconsin Statutes.
  - (7) Wisconsin Administrative Rules ATCP 53.
  - (8) Wisconsin Administrative Rules ATCP 54.
  - (9) Sections of Chapter 100, Wisconsin Statutes, pertaining to advertising as follows: §§ 100.18(6) and (8), 100.183 and 100.184.
  - (10) National Bureau of Standards (NBS) Handbook 44, United States Department of Commerce, Specifications, Tolerances and Other Technical Requirements for Commercial Weighing and Measuring Devices.
- B. Any reference in these adopted provisions to state or local officials shall be deemed a reference to a comparable tribal official. If there is a conflict between the terms of this article and the terms of the provisions adopted in Subsection **A(1)** and **(2)** above, the terms of this article shall govern.

**§ 594-21 Penalty for failure to comply.**

Any person who fails to comply with the provisions of this article or any order of the Health Officer or his or her authorized agent issued in accordance with this article shall, upon conviction thereof, forfeit not less than \$100 or more than \$1,000 for each day the violation continues and the cost of prosecution for each violation, including court costs and reasonable attorney fees.

**§ 594-22 Smoking.**

- A. No person shall engage in smoking within the enclosed indoor areas of any building located on the Trust Lands. The Menominee Kenosha Gaming Authority is authorized to make exceptions to this rule only in regard to specifically designated portions of the gaming floor.B.  
The prohibitions found in Subsection **A** above do not apply to private functions within restaurants conducted in a separate room or hall which is not open to the general public and where the sponsor of the event has elected to permit smoking and has notified invitees that smoking at the event will be permitted.
- C. The prohibitions found in Subsection **A** above do not apply to taverns as defined in § **594-11** above.
- D. No proprietor or other person in charge of a grocery store or restaurant shall place, provide, or make available any ashtray or similar device used to facilitate smoking in an area where smoking is prohibited.
- E. No proprietor or other person in charge of a grocery store or restaurant shall fail to display signs required by this section.
- F. No person shall remove, deface or destroy any sign required by this section, except for purposes of prompt sign replacement by a proprietor or other person in charge of a grocery store or restaurant.
- G. Signs prohibiting smoking shall be posted conspicuously at every entrance used by members of the public by the proprietor or other person in charge of each grocery store and restaurant. The signs shall be no smaller than 8 1/2 inches by 5 1/2 inches, legibly reading "No Smoking

By Tribal Ordinance."

- H. The proprietor or other person in charge of a grocery store or restaurant shall make reasonable efforts to ensure compliance with this section by patrons and employees by approaching persons who fail to voluntarily comply with this section and requesting that they extinguish their smoking material and refrain from smoking upon witnessing the person smoking or upon complaint from a person who witnessed the person smoking.
- I. The proprietor or other person in charge of a grocery store or restaurant shall refuse service to a person smoking.
- J. Any person smoking in violation of this section shall immediately cease and desist from so doing upon the request of the proprietor or person in charge of the grocery store or restaurant. Such person shall be subject to prosecution under this article upon failure to immediately cease and desist from smoking.

#### **§ 594-24 Noise control.**

- A. Definitions. As used in this section, the following terms shall have the meanings indicated:

##### **AMBIENT NOISE**

The all-encompassing noise associated with a given environment, usually being a composite of sounds with many sources near and far, but excluding the noise source being measured.

##### **A-WEIGHTED SOUND LEVEL**

The sound-pressure level in decibels as measured on a sound-level meter using A-weighting network. The level so read is designated dB(A) or dBA.

##### **COMMERCIAL AREA**

All areas within the trust lands.

##### **COMMERCIAL PURPOSE**

The use, operation, or maintenance of any sound-amplifying equipment for the purpose of advertising any business or any goods or any services, or for the purpose of attracting the attention of the public to, or advertising for, or soliciting patronage or customers to or for any performance, show, entertainment, exhibition, or event, or for the purpose of demonstrating any such equipment.

##### **CONSTRUCTION**

Any site preparation, assembly, erection, substantial repair, alteration, or similar action, but excluding demolition, for or of public or private rights-of-way, structures, utilities or similar property.

##### **CYCLE**

The complete sequence of values of a periodic quantity which occurs during a period.

##### **DAYTIME**

The hours from 7:00 a.m. to 10:00 p.m.

##### **DECIBEL (dB)**

A unit for measuring the volume of a sound, equal to 20 times the logarithm to the base 10 of the ratio of the pressure of the sound measured to reference pressure, which is 20 micropascals (20 micronewtons per square meter).

#### **DEMOLITION**

The dismantling, intentional destruction or removal of structures, utilities, public or private right-of-way surfaces, or similar property.

#### **EMERGENCY**

Any occurrence or set of circumstances involving actual or imminent physical trauma or property damage which demands immediate action.

#### **EMERGENCY WORK**

Any work performed for the purpose of preventing or alleviating the physical trauma or property damage threatened or caused by an emergency.

#### **ENVIRONMENTAL PROTECTION OFFICE(R)/NOISE CONTROL OFFICE(R) (EPO/NCO)**

Any designee(s) of the Administrator of Health.

#### **FREQUENCY**

The frequency of a function periodic in time is the reciprocal of the primitive period. The unit is the cycle per unit time and shall be specified as cycles per second unless another unit of time is more convenient in a particular case.

#### **IMPULSIVE SOUND**

Sound of short duration, usually less than one second, with an abrupt onset and rapid decay. Examples of sources of impulsive sound include explosions, drop forge impacts, and the discharge of firearms.

#### **MICROBAR**

A unit of pressure commonly used in acoustics and is equal to one dyne per square centimeter.

#### **MOTOR VEHICLE**

Has the same definition as that term is defined by Ch. 340, Wis. Stats.

#### **MUFFLER or SOUND-DISSIPATIVE DEVICE**

A device for abating the sound of escaping gases of an internal combustion engine.

#### **NIGHTTIME**

The hours of 10:00 p.m. until 7:00 a.m. of the following day.

#### **NOISE**

Any sound which is unnecessary, excessive, unnatural, annoying, prolonged or unusually loud in relationship to its time, place and use effect.

#### **NOISE DISTURBANCE**

Any sound which:

- (1) Endangers or injures the safety or health of humans or animals;
- (2) Annoys or disturbs a reasonable person of normal sensitivities; or
- (3) Endangers or injures personal or real property.

**NONCOMMERCIAL PURPOSE**

The use, operation, or maintenance of any sound-amplifying equipment for other than a commercial purpose. "Noncommercial purpose" shall mean and include, but shall not be limited to, philanthropic, political, patriotic, and charitable purpose.

**PERIOD**

The period of a periodic quantity is the smallest increment of time for which the function repeats itself.

**PERIODIC QUANTITY**

Oscillating quantity, the values of which recur for equal increments of time.

**PERSON**

Any individual, association, partnership, or corporation, and includes any officer, employee, department, agency or instrumentality of a state or any political subdivision of a state.

**POWERED MODEL VEHICLE**

Any self-propelled airborne, waterborne, or landborne plane, vessel or vehicle which is not designed to carry persons, including but not limited to any model airplane, boat, car, or rocket.

**PUBLIC RIGHT-OF-WAY**

Any street, avenue, boulevard, highway, sidewalk or alley or similar place designated a public right-of-way by the Tribe.

**PUBLIC SPACE**

Any real property or structures thereon which are designated public space by the Tribe.

**PURE TONE**

Any sound which can be distinctly heard as a single pitch or a set of single pitches. For the purpose of this section, a pure tone shall exist if the one-third octave band sound-pressure level in the band with the tone exceeds the arithmetic average of the sound-pressure levels of the two contiguous one-third octave bands by five dB for center frequencies of 500 Hz and above and by eight dB for center frequencies between 180 and 400 Hz and by 15 dB for center frequencies less than or equal to 125 Hz.

**REAL PROPERTY BOUNDARY**

An imaginary line along the ground surface, and its vertical extension, which separate the real property owned by one person from that owned by another person, but not including intra-building real property divisions.

**SOUND**

An oscillation in pressure, particle displacement, particle velocity or other physical parameter, in a medium with internal forces that cause compression and rarefaction of that medium. The description of sound may include any characteristic of such sound, including duration, intensity and frequency.



## **SOUND-AMPLIFYING EQUIPMENT**

Any machine or device for the amplification of the human voice, music, or any other sound, but shall not include standard automobile radios when used and heard only by the occupants of the vehicle in which the automobile radio is installed, and as used in this section shall not include warning devices on authorizing emergency vehicles used only for traffic safety, law enforcement, or authorized emergency purposes.

## **SOUND LEVEL**

The weighted sound-pressure level obtained by the use of a sound-level meter and frequency weighting network, such as A, B, or C, as specified in American National Standards Institute specifications for sound-level meters (ANSI S1.4-1971 or the latest approved revision thereof). If the frequency weighting employed is not indicated, the A-weighting shall apply.

## **SOUND-LEVEL METER**

An instrument which includes a microphone, amplifier, RMS detector, integrator or time averager, output meter, and weighting networks used to measure sound-pressure levels.

## **SOUND PRESSURE**

The instantaneous difference between the actual pressure and the average or barometric pressure at a given point in space, as produced by sound.

## **SOUND-PRESSURE LEVEL**

Twenty times the logarithm to the base 10 of the ratio of the RMS sound pressure to the reference pressure of 20 micropascals ( $20 \times 10^{-6}$  N/m<sup>2</sup>). The sound-pressure level is denoted  $L_p$  or SPL and is expressed in decibels.

## **SOUND TRUCK**

Any vehicle, regardless of motive power, whether in motion or stationary, having mounted thereon, or attached thereto, any sound-amplifying equipment.

## **WEEKDAY**

Any day Monday through Friday which is not a legal holiday.

- B. Noise as defined in this section is hereby declared to be a public nuisance and may be subject to abatement procedures as described herein. Such abatement may be in addition to administrative proceedings, fines and penalties as provided in this article. It shall be the duty of the Health Officer, upon receiving a noise complaint, to determine if a public nuisance exists as defined in this section and to take such action as he or she deems necessary to ensure compliance with this section. Conditions of noise which are specifically exempted or for which a variance permit has been issued in conformity with the provisions of this section shall be exempt from the application of the provisions of this section.
- C. No person shall unreasonably make, continue, or cause to be made or continued any noise or noise disturbance. Noncommercial public speaking and public assembly activities conducted on any public space or public right-of-way shall be exempt from the operation of this subsection.
- D. The following acts and the causing thereof are declared to be in violation of this section:
  - (1) Sound devices.

- (a) Operating, playing or permitting the operation or playing of any radio, television, phonograph, drum, musical instruments, sound amplifier, or similar device which produces, reproduces or amplifies sound:
  - [1] Between the hours of 10:00 p.m. and 7:00 a.m. the following day in such a manner as to create a noise disturbance across a real property boundary, except for activities open to the public and for which a permit has been issued by the Department according to criteria set forth in this section.
  - [2] In such a manner as to create a noise disturbance in any room in any dwelling unit located in any adjacent premises.
  - [3] In such a manner as to create a noise disturbance at 50 feet from such device, when operated in or on a motor vehicle on a public right-of-way or public space.
  - [4] In such a manner as to create a noise disturbance to any person other than the operator of the device, when operated by any passenger on a common carrier.
- (b) This subsection shall not apply to noncommercial spoken language covered elsewhere in this section.
- (2) Using or operating for any noncommercial purpose any loudspeaker, public address system, or similar device between the hours of 10:00 p.m. and 8:00 a.m. the following day, such that the sound therefrom creates a noise disturbance across a real property boundary.
- (3) Using or operating for any commercial purpose any loudspeaker, public address system, or similar device such that the sound therefrom causes a noise disturbance across a real property boundary, or between the hours of 5:00 p.m. and 8:00 a.m. the following day on a public right-of-way or public space.
- (4) Operating or permitting the operation of powered model vehicles so as to create a noise disturbance across a real property boundary, or in a public space between the hours of 9:00 p.m. and 7:00 a.m. the following day.
- (5) The intentional sounding or permitting the sounding outdoors of any fire, burglar, or civil defense alarm siren, whistle or similar stationary emergency signaling device, except for emergency purposes or for testing, as provided in Subsection E below.
- (6) Sounding or permitting the sounding of any exterior burglar (or fire) alarm or any motor vehicle burglar alarm unless such alarm is automatically terminated within 15 minutes of activation.

E. Testing.

- (1) Testing of a stationary emergency signaling device shall occur at the same time of day each time such a test is performed, but not before 9:00 a.m. or after 5:00 p.m. Any such testing shall use only the minimum cycle test time. In no case shall such test time exceed 60 seconds.
- (2) Testing of the complete emergency signaling system, including the functioning of the signaling device and the personnel response to the signaling device, shall not occur more than once in each calendar month. Such testing shall not occur before 9:00 a.m. or after 5:00 p.m. The time limit specified in Subsection E(1) shall not apply to such complete system testing.

F. Criteria to determine noise.

- (1) Maximum permissible sound levels by land use. No person shall operate or cause to be operated on private property any source of sound in such a manner as to create a sound level which exceeds the limits set forth below when measuring at or within the property boundary of the receiving land use. At all times, the sound-level limit, dBA, on trust lands shall be 70.
- (2) Correction for character of sound. For any source of sound which emits a pure tone or impulsive sound, the maximum sound-level limits set forth in Subsection **F(1)** shall be reduced by five dBA.
- (3) Exemptions. The provisions of this section shall not apply to refuse collection vehicles, aircraft and airport operations, interstate railway locomotives and cars, and emergency signaling devices.

G. Method of measuring noise.

- (1) Equipment. Noise measurement shall be made with a sound-level meter manufactured according to the specifications of the American Standards Institute, USA Standard Specifications for General Purposes Sound Level Meters (S1.4-1971) and Preferred Center Frequencies for Acoustical Measurements (S1.6-1960) or any subsequent nationally adopted standards superseding the above standards.
- (2) Location and interpretation. Noise measurement shall be made at the nearest lot line of the premises from which the noise complaint(s) is received and shall be made at a height of at least three feet above the ground and at least three feet away from walls, barriers, obstructions or sound-reflective surfaces. Where the nature of the noise permits, the slow-response setting shall be used to obtain the noise level on the sound-level meter.

H. Variance permits. Variance permits may be issued by the Department to exceed the noise standards set forth in this section as follows:

- (1) Temporary variance permits.
  - (a) General. A temporary variance permit may be issued upon request, provided that the work producing such noise is necessary to promote the public health and/or welfare and reasonable steps are taken to keep such noise at the lowest possible practical level.
  - (b) Special community events. A temporary variance permit may be issued for special events, such as circuses, 4th of July celebrations and similar community events, which are limited in duration and are generally acceptable to the Tribe; provided that precautions are taken to maintain the noises produced at the lowest practical level.
- (2) Procedure to obtain a variance permit. Applications for temporary variance permits must be made in writing to the Department and shall contain all of the following pertinent information:
  - (a) Dates requested;
  - (b) Time and place of operation;
  - (c) Equipment and operation involved;
  - (d) Necessity for such permit;
  - (e) Steps to be taken to minimize noise; and

- (f) Name of responsible person(s) who will be present at the operation site while the noise is produced.
- (3) Variance permits of indefinite duration.
  - (a) It is recognized that it is not technically or economically feasible for certain business operations and equipment to comply with the standards set forth herein as of the date of this section. The Tribe shall therefore issue a variance permit on existing business operations and equipment which produces excessive noise if it is found that it is not technically or economically feasible to alter such operation to reduce noise to within the prescribed standards set forth in this section. Applications for such variances must be made to the Department by an affected party in a letter setting forth the reasons that such variance should be granted. The Tribe, after review of all circumstances and the degree of nuisance, shall reply in writing giving the variance, denying the variance, or setting forth conditions or limitations under which the variance will be granted.
  - (b) In the event that the Department issues an order citing a violation of this section on an existing business operation and equipment and the party cited applies for a variance within 10 days of such citation, then all penalties provided shall be tolled from the date the application is filed until a final order or decision has been issued on the merits of the application.

I. Exemptions.

- (1) Construction sites, public utilities, and public works. The criteria as set forth in this section shall not apply to construction sites, public utilities and public works projects and operations during the daytime hours from Monday through Saturday, inclusive; provided, however, that noise production shall be minimized through proper equipment operation and maintenance.
- (2) Emergency operations. Emergency short-term operations which are necessary to protect the health and welfare of the citizens, such as emergency utility and street repair, fallen tree removal or emergency fuel oil delivery, shall be exempt from the criteria as set forth in this section, provided that reasonable steps shall be taken by those in charge of such operations to minimize noise emanating from the same.
- (3) Noises required by law. The provisions of this section shall not apply to any noise required specifically by law for the protection or safety of people or property.
- (4) Lawn mowers, garden tools, etc. Power equipment such as lawn mowers, small lawn and garden tools, riding tractors and snow removal equipment which is necessary for the maintenance of property, is kept in good repair and maintenance and which equipment, when new, would not comply with the standards set forth in this section shall be exempted from the provisions of this section. No person shall operate such equipment, with the exception of snow removal equipment, during the hours of 9:00 p.m. through 8:00 a.m., inclusive.
- (5) Bells, chimes, etc. Bells, chimes and similar devices which signal the time of day and operate during the daytime hours for a duration of no longer than five minutes in any given one-hour period shall be exempt from the daytime noise limitations of this section.

J. Control of traffic noises.

- (1) Operation of noisy vehicles. No person shall operate any vehicle on the alleys, streets and highways of the trust lands which, as a result of the nature of the vehicle or the manner it is

driven, exceeds the noise levels established in the rules and regulations adopted by the Tribe pursuant to this section. The operation of equipment installed on governmental or other authorized emergency operations and for the safety of the public is excluded from the provisions of this subsection.

- (2) Modification of vehicular equipment. No person shall modify or change the exhaust, muffler, intake muffle or any other noise-abatement device of a vehicle in such a manner that the noise emitted by the vehicle is increased above that emitted by the vehicle as originally manufactured.
- (3) Rules and regulations pertaining to the control of traffic noises. The following practices and acts are prohibited regardless of decibel measurement:
  - (a) No vehicle shall be operated in such a manner as to produce loud and unnecessary squealing of tires.
  - (b) No vehicle shall sound its horn, bell, or other signaling device except as a danger or cautionary warning. Such warning shall only be sounded for a reasonable and necessary period of time.
  - (c) No person shall race the engine of a vehicle in such a manner as to produce unreasonably loud and unnecessary engine noises.
  - (d) In addition to the above, all subsections within this section will be applied to motor vehicles where applicable.
- K. Appeals. Any person aggrieved by the denial of an application by the Department for an exemption or variance from the provisions of this section shall have the right to appeal therefrom to the Tribal Legislature, provided that a written request therefor is filed with the Chairperson of the Tribe within 10 days after receipt of the notice of such denial. The Tribal Legislature, after a hearing on such appeal, may affirm, modify or overrule the denial from which the appeal is made.
- L. Additional remedy. The operation or maintenance of any device, instrument, vehicle, or machinery in violation of any provision of this section which causes harm, discomfort, or annoyance to reasonable persons of normal sensitiveness or which endangers the public health, safety, welfare, comfort, repose, peace and prosperity of persons in the area shall be deemed, and is declared to be, a public nuisance and may be subject to abatement by a restraining order or injunction issued by Menominee Tribal Court. This is not intended to preclude resort to any other legal remedy.

#### **§ 594-25 Weights and measures.**

- A. The federal standards, Wisconsin Statutes and sections thereof, and Wisconsin Administrative Rules listed in this section are adopted by reference and shall be enforced under this section, with violations of the same subject to the penalties set forth in this article.
- B. The system of weights and measures in customary use in the United States and the metric system of weights and measures are jointly recognized, and one or the other of these systems shall be used for all commercial purposes on the trust lands. The definitions of basic units of weight and measures, and weights and measures equivalents, as published by the National Bureau of Standards, are recognized and shall govern weighing and measuring equipment and transactions on the trust lands.

- C. There shall be provided by the Tribe such field standards and such equipment as may be found necessary to carry out the provisions of this section. The field standards shall be verified by the State of Wisconsin Weights and Measures Office upon their initial receipt and at least once each five years thereafter.
- D. The specifications, tolerances and regulations for commercial weighing and measuring devices issued by the National Bureau of Standards shall apply on the trust lands except as modified by rules issued by the State Department of Agriculture, Trade and Consumer Protection.
- E. The Department shall have the custody of the Tribe's standards of weight and measure and of the other standards and equipment provided for by this section and shall keep accurate records of the same. The Department shall enforce the provisions of this section and shall have and keep a general supervision over the weights and measures offered for sale, sold, or in use in the trust lands.
- F. The Department shall have the power to inspect and test, to ascertain if they are correct, all weights and measures kept, offered, or exposed for sale. It shall be the duty of the Department to inspect and test, to ascertain if they are correct, all weights and measures commercially used in determining the weight measurement or count of commodities or things sold, or offered or exposed for sale, on the basis of weight, measure, or of count, or in computing the basic charge or payment for services rendered on the basis of weight, measure or of count, provided that, with respect to single-service devices, that is, devices designed to be used commercially only once and to be then discarded, and with respect to devices uniformly mass produced, as by means of a mold or die, and not susceptible of individual adjustment, tests may be made on representative samples of such devices, and the lots of which samples are representative shall be held to be correct or incorrect upon the basis of the results of the inspections and tests on such samples.
- G. The Department shall investigate complaints made to it concerning violations of the provisions of this section and shall, upon its own initiative, conduct such investigations as it deems appropriate and advisable to develop information on prevailing procedures in commercial quantity determination and on possible violations of the provisions of this section and to promote the general objective of accuracy in the determination and representation of quantity in commercial transactions.
- H. The Department shall, from time to time, weigh or measure and inspect packages or amounts of commodities kept, offered, or exposed for sale, sold, or in the process of delivery, to determine whether the same contain the amounts represented and whether they are kept, offered, or exposed for sale, or sold, in accordance with law, and when such packages or amounts of commodities are found not to contain the amounts represented, or are found to be kept, offered, or exposed for sale in violation of law, the Department may order them off sale and may so mark or tag them as to show them to be illegal. In carrying out the provisions of this subsection, the Department may employ recognized sampling procedures under which the compliance of a given lot of packages will be determined on the basis of the result obtained on a sample selected from and representative of such lot. No person shall sell or keep, offer, or expose for sale any package or amount of commodity that has been ordered off sale or marked or tagged as provided in this subsection unless and until such package or amount of commodity has been brought into full compliance with all legal requirements, or dispose of any package or amount of commodity that has been ordered off sale or marked or tagged as provided in this subsection and that has not been brought into compliance with legal requirements, in any manner except with the specific approval of the Department.

I. Vending machines.

- (1) Notice posting of machines not operating properly. Whenever upon inspection of any vending machine it shall be found that such vending machine is not operating properly, the Department or its agent shall cause the vending machine to be placed in a nonvending condition by covering the coin insert slot or other mechanism with the notice prescribed and furnished by the Department or its agent.
- (2) Responsibility. All vending machines in commercial use shall have conspicuously displayed thereon, or immediately adjacent thereto, adequate information detailing the method for the return of monies paid when the product or service cannot be obtained.
- (3) Maintenance. All vending machines in commercial service and all mechanisms and devices attached thereto or used in connection therewith shall continuously be maintained in proper operating condition throughout the period of such service.

J. Method of sale of commodities.

- (1) Commodities in liquid form shall be sold by liquid measure, and commodities not in liquid form shall be sold by weight, and commodities not in liquid form may be sold by count or measure if such methods are in general use and give accurate information as to the quantity of commodity sold.
- (2) Berries and small fruits may be sold by measure only if in containers having capacities of 1/2 dry pint, one dry pint or one dry quart.
- (3) If a commodity is packaged in an aerosol container, it shall be sold by weight (including the propellant).
- (4) This Subsection J shall not apply to commodities sold in compliance with a state or federal law which prescribes another method of sale or to commodities sold for immediate consumption on the premises where sold.

K. Declaration of quantity.

- (1) No commodity which is marked, tagged or labeled, or for which a sign is displayed, with a selling price, shall be sold unless the weight, measure or count of the commodity is conspicuously declared on the commodity or its tag, label or sign, but a declaration of count is not required if the selling price is for a single unit, or a set or combination of commodities customarily sold to and understood by consumers as a single unit.
- (2) No commodity shall be wrapped or its container made, formed or filled so as to mislead the purchaser, nor shall the qualifying term "when packed" or the terms "jumbo," "giant" or "full" or words of similar import that tend to mislead the purchaser as to the amount of the commodity be used in connection with a declaration of quantity.
- (3) Variation from declared quantity. The magnitude of permitted variations from declared quantity shall be determined by rules set forth by the Wisconsin Department of Agriculture, Trade and Consumer Protection and the facts in the individual case.

L. Declarations of unit price on random weight packages. Any commodity in package form, the package being one of a lot containing random weights of the same commodity and bearing to total selling price of package, shall bear on the outside of the package a plain and

conspicuous declaration of the price per single unit of weight.

- M. Misleading packages. No commodity in package form shall be so wrapped nor shall it be in a container so made, formed or filled as to mislead the purchaser as to the quantity of the contents of the package, and the contents of a container shall not fall below such reasonable standard of fill as may have been prescribed for the commodity in question by the Department or its agent.
- N. Advertising commodities for sale. Whenever a commodity in package form is advertised in any manner and the retail price of the package is stated in the advertisement, there shall be closely and conspicuously associated with such statement of price a declaration of the basic quantity of contents of the package as is required by law or regulation to appear on the package.
- O. Bread. Each loaf of bread and each unit of a twin or multiple loaf of bread, made or produced for sale, kept, offered, exposed for sale, or sold, whether or not the bread is wrapped or sliced, shall be one of the following weights and no others: 1/2 pound, one pound, 1 1/2 pounds, or multiples of one pound avoirdupois weight, within variation or tolerances prescribed in this section, provided that the provisions of this subsection shall not apply to biscuits, buns or rolls weighing four ounces or less or to "stale bread" sold and expressly represented at the time of sale of such, and the marking provisions of this section shall not apply to unwrapped loaves of bread.
- P. Bulk deliveries sold in terms of weight and delivered by vehicle. When a commodity in bulk is delivered by vehicle to an individual purchaser and the commodity is sold in terms of weight units, the delivery shall be accompanied by a duplicate delivery ticket with the following information clearly stated in ink or by means of other indelible marking equipment: the name and address of the vendor; the name and address of the purchaser; and the net weight of the delivery expressed in pounds, but where milk is picked up at farms, only the identity of the vendor and the net weight need be stated. If the net weight is derived from determination of gross and tare weights, such gross and tare weights also shall be stated in terms of pounds on the ticket. One of these tickets shall be retained by the vendor and the other shall be delivered to the purchaser at the time of delivery of the commodity or shall be surrendered on demand to the inspector or sealer who, if he/she desires to retain it as evidence, shall issue a weight slip in lieu thereof for delivery to the purchaser. If the purchaser carries away his/her purchase, the vendor shall be required only to give to the purchaser at the time of sale a delivery ticket stating the number of pounds of commodity delivered to him or her. If the commodity is to be weighed by the purchaser, the purchaser shall furnish the vendor the duplicated delivery ticket provided for herein.
- Q. Heating oil. All heating oil shall be sold by liquid measure or by net weight. In the case of each delivery of liquid fuel not in package form and in an amount greater than 10 gallons in the case of sale by liquid measure or 100 pounds in the case of sale by weight, there shall be rendered to the purchaser, either at the time of delivery or otherwise between the vendor and the purchaser, a delivery ticket or a written statement on which, in ink or other indelible substance, there shall be clearly and legibly stated:
  - (1) The name and address of the vendor;
  - (2) The name and address of the purchaser;
  - (3) The identity of the type of fuel comprising the delivery;



- (4) The unit price (that is, the price per gallon or per pound, as the case may be) of the fuel delivered;
- (5) In the case of sale by liquid measure, the liquid volume of the delivery together with the print meter readings from which such liquid volume has been computed, expressed in terms of the gallon and its binary or decimal subdivisions; and
- (6) In the case of sale by weight, the net weight of the delivery, together with any weighing scale readings from which such net weight has been computed, expressed in terms of tons or pounds avoirdupois.

R. Prohibited acts. Persons are prohibited from doing any of the following:

- (1) Hinder, obstruct or impersonate a dealer or inspector.
- (2) Use or have in possession for use in buying or selling any commodity or service, or sell, any incorrect weight or measure or cause a weight or measure to be incorrect.
- (3) Represent in any manner a false quantity in connection with the purchase or sale, or any advertising thereof, of any commodity, thing or service.
- (4) Use or dispose of any rejected weight or measure, or commodity, or remove therefrom any official tag, seal, stamp or mark, without written authority from the Department or its agent.

S. Presumptive evidence. For the purpose of this section, proof of the existence of a weight or measure or a weighing or measure device in or about any building, enclosure, stand, or vehicle in which or from which it is shown that buying or selling is commonly carried on shall, in the absence of conclusive evidence to the contrary, be presumptive proof of the regular use of such weight or measure or weighing or measuring device for commercial purposes and of such use by the person in charge of such building, enclosure, stand or vehicle.

T. Lead. Materials used in constructing, remodeling, maintaining or repairing any structure on the trust lands shall comply with accepted standards for lead abatement.

#### **§ 594-26 Violations and penalties.**

Any person, firm, corporation or organization found guilty of a violation of any section of this article for which a specific penalty is not herein provided shall, upon conviction thereof, forfeit the sum of not less than \$25 nor more than \$200, together with the costs of the prosecution. Each and every 24 hours such violation shall continue, except as otherwise provided in this article, shall constitute a separate offense.

#### **§ 594-27 Scope.**

This article shall apply to any lands owned by the United States of America in trust for the Menominee Indian Tribe that are located in Kenosha County, Wisconsin. These lands are referred to in this article as "trust land" or "trust lands."

#### **§ 594-28 Communication with county.**

The Health Officer shall meet with representatives of the Kenosha County Division of Health from time to time as both parties agree to discuss issues of mutual concern.

## Article III

### Alarms and Emergency 911

#### § 594-29 **False alarms.**

Persons in possession of alarm systems intended to elicit a response from law enforcement personnel or fire department personnel shall pay to the Kenosha City/County Joint Services Board a charge per each false alarm responded to by such personnel according to the following schedule:

- A. First two false alarms: no charge.
- B. Third and fourth false alarm: \$50.
- C. Fifth through eighth false alarm: \$75.
- D. Ninth and 10th false alarm: \$100.
- E. Eleventh through 15th false alarm: \$200.
- F. Sixteenth through 20th false alarm: \$300.
- G. Twenty-first or more false alarms: \$500.

#### § 594-30 **Emergency 911 system.**

All businesses located on lands owned by the United States in trust for the Menominee Indian Tribe that are located in Kenosha County shall be responsible for payment of surcharges on their telephone bills for the purpose of funding the 911 system. Such businesses shall connect to the 911 system in cooperation with the Kenosha City/County Joint Services Board.

#### § 594-31 **Scope.**

This article shall apply to lands owned by the United States in trust for the Menominee Indian Tribe that are located in Kenosha County, Wisconsin.

## Article IV

### Shorelands

#### § 594-32 **Applicability.**

In addition to the land use regulations in Article I, the following regulations shall apply to that portion of the Menominee trust lands located in Kenosha, Wisconsin, that is within 300 feet of the ordinary high-water mark of a river or stream ("shoreland"), as defined on Exhibit "A" attached hereto and incorporated herein by reference.

#### § 594-33 **Restrictions on cutting of trees and shrubbery.** **[Amended 2-3-2005]**

The cutting of trees and shrubbery shall be regulated to protect natural beauty, control erosion and reduce the flow of effluents, sediments and nutrients from the shorelands. In the strip of land 35 feet wide inland from the ordinary high-water mark, no more than 30 feet in any 100 feet (30%) shall be clear-cut. In shoreland areas more than 35 feet inland, tree and shrubbery cutting shall be governed by the consideration of the effect on water quality and consideration of sound forestry practices and soil conservation practices. The tree and shrubbery cutting regulations required by this section shall not apply to the removal of dead, diseased or dying trees or shrubbery. Paths and trails shall not exceed 10 feet in width and shall be so designed and constructed as to result in the

least removal and disruption of shoreland cover and the minimum impairment of natural beauty.

**§ 594-34 Protection of rivers and streams.**

Withdrawal of water from any river or stream is prohibited. No activities, other than those listed in § **594-33** above, shall be allowed within 75 feet of the ordinary high-water mark of any stream or river. Within the remainder of the shorelands, all activities shall comply with § **594-35** of this article.

**§ 594-35 Shoreland permits.**

The Community Development Department of the Menominee Indian Tribe, or any other department or entity granted regulatory power to enforce this article by the Menominee Tribal Legislature ("Department"), may issue a stipulated shoreland permit for earthmoving or erection of structures, including utilities, in the shorelands, provided that the use shall not be susceptible to flooding, concentrated runoff, inadequate drainage, adverse soil and topographic conditions or any other features likely to be harmful to the environment or the public interest. Where it is proposed that a stipulated shoreland permit be issued, the Department shall transmit to adjacent property owners within 200 feet of the trust lands, the City and County of Kenosha, and to the Department of Natural Resources a copy of the permit application together with a list of proposed stipulations prepared by the Department. The adjacent property owners, City and County of Kenosha, and Department of Natural Resources shall have 45 days from receipt of the application to recommend to the Department that additional stipulations be imposed on the application. The Department shall not issue the stipulated shoreland permit until the applicant agrees to the stipulations and such stipulated shoreland permit is filed and recorded in the office of the Register of Deeds for Kenosha County. The Department shall notify the Wisconsin Department of Natural Resources of the issuance of all stipulated shoreland permits. All stipulated shoreland permits shall be granted or denied within 60 days after application, unless the time is extended by mutual agreement. The applicant shall post any permit granted in a conspicuous place at the site. Any permit issued in conflict with the provisions of this article shall be null and void.

**§ 594-36 Compliance with Administrative Code.**

The use of any shorelands shall be conducted in accordance with the provisions of Ch. NR 115, Wis. Adm. Code. Any reference in that chapter to state or local officials shall be deemed a reference to a comparable tribal official. If there is a conflict between the terms of this article and the terms of that chapter, the terms of this article shall govern.

**§ 594-37 Violations and penalties.**

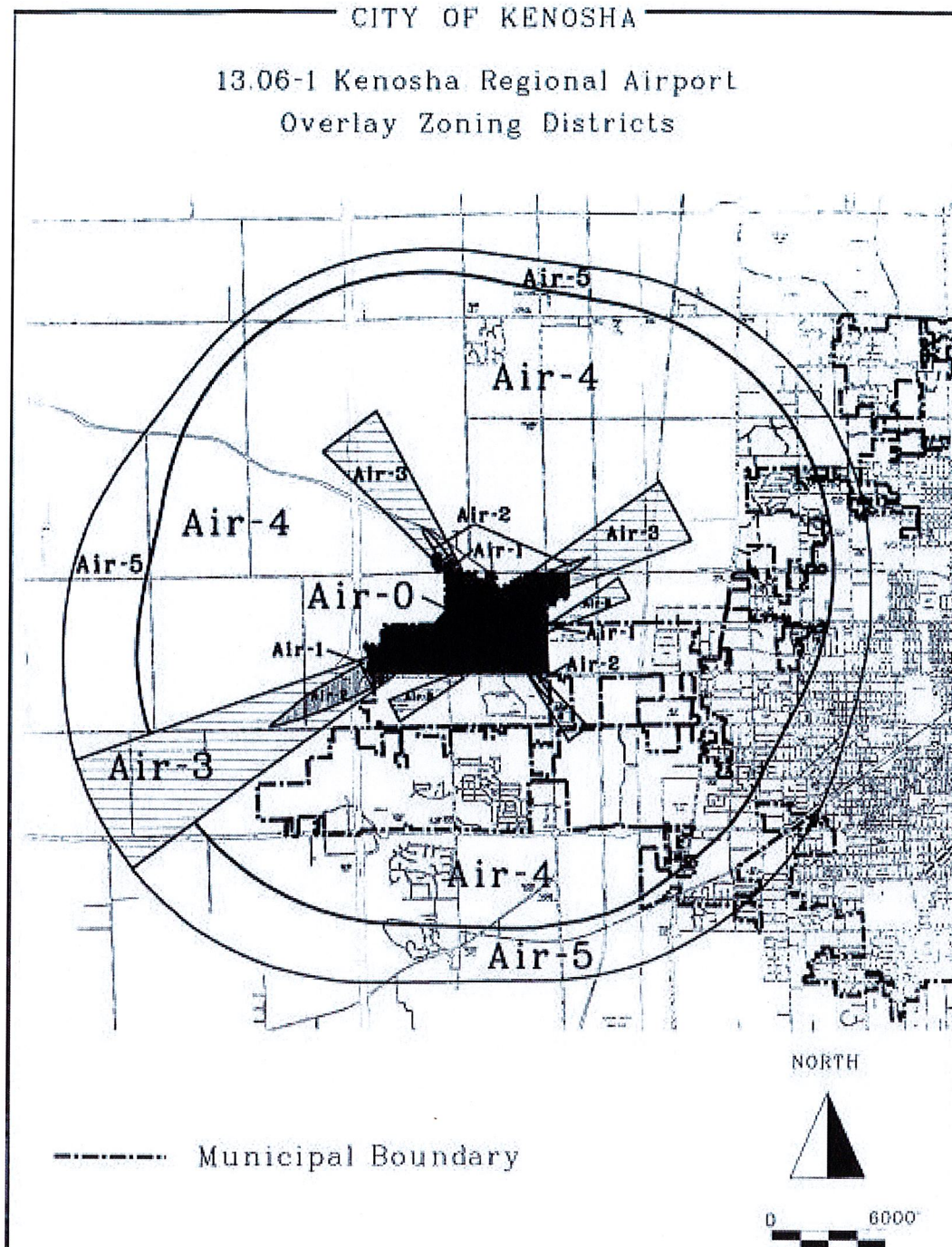
**[Amended 2-3-2005]**

Any person who fails to comply with the provisions of this article or any order of the Department issued in accordance with this article shall, upon conviction thereof, forfeit not less than \$100 or more than \$1,000 for each day the violation continues and pay the cost of prosecution for each violation, including court costs and reasonable attorney fees.

**§ 594-38 Administration and enforcement.**

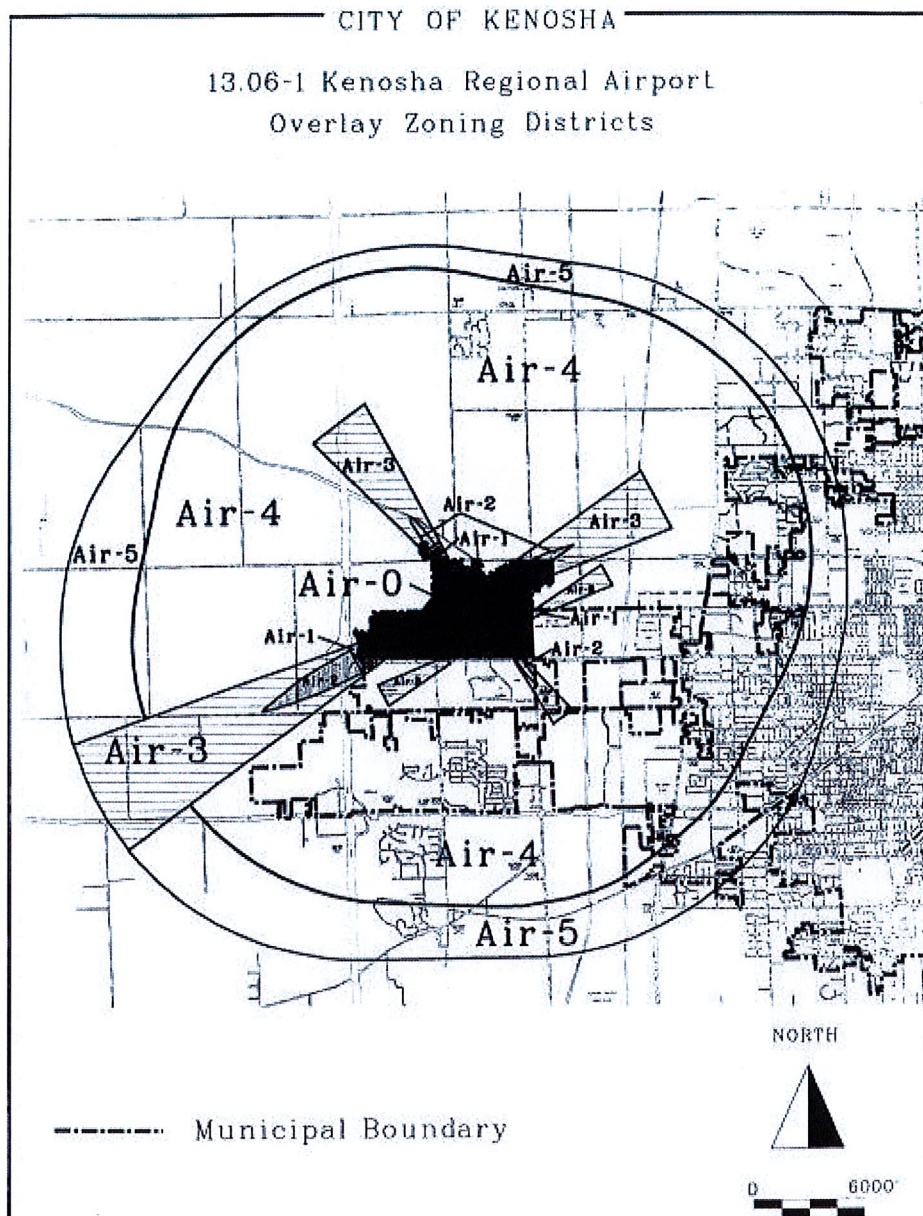
This article shall be administered by the Department or any other entity designated by the Menominee Tribal Legislature. The Menominee Tribal Attorney, Menominee Tribal Prosecutor, or other officer designated by the Menominee Tribal Legislature, in coordination with the Department, shall enforce these provisions. In addition to seeking penalties listed in § **594-37** of this article, persons enforcing this article may seek injunctive relief from Tribal Court.

EXHIBIT 1  
KENOSHA REGIONAL AIRPORT OVERLAY ZONING DISTRICTS





**EXHIBIT 2**  
**AIRPORT HEIGHT LIMITATION ZONING MAP**



**EXHIBIT 3**  
**LANDSCAPED AREAS**

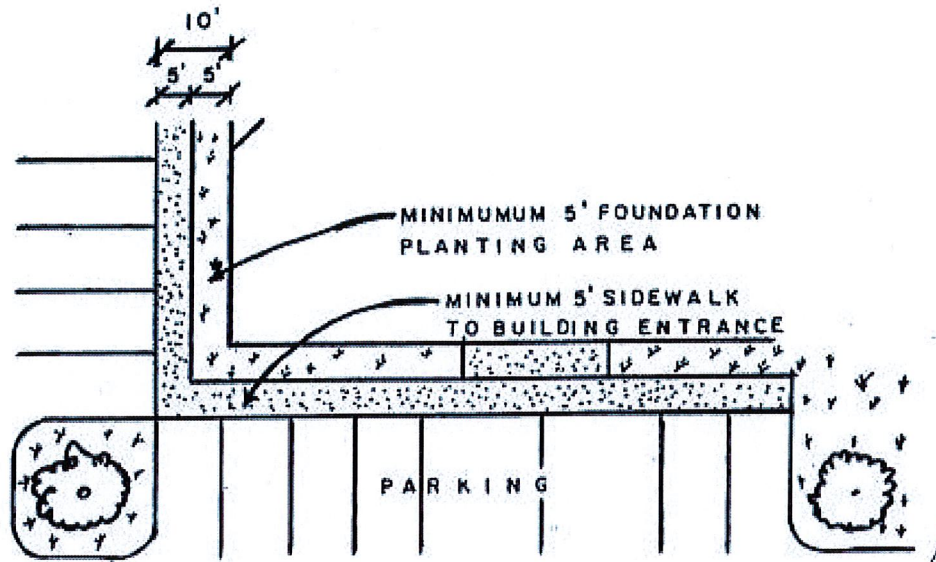
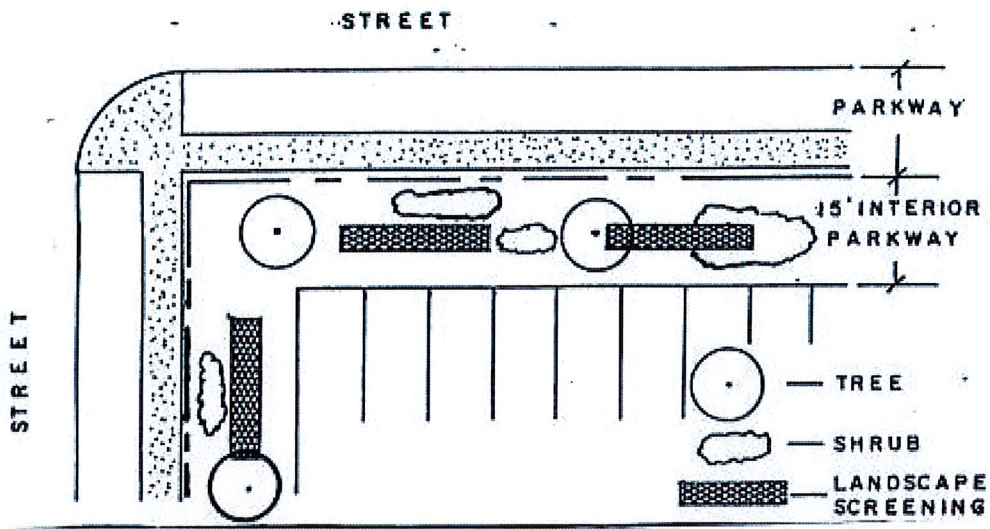
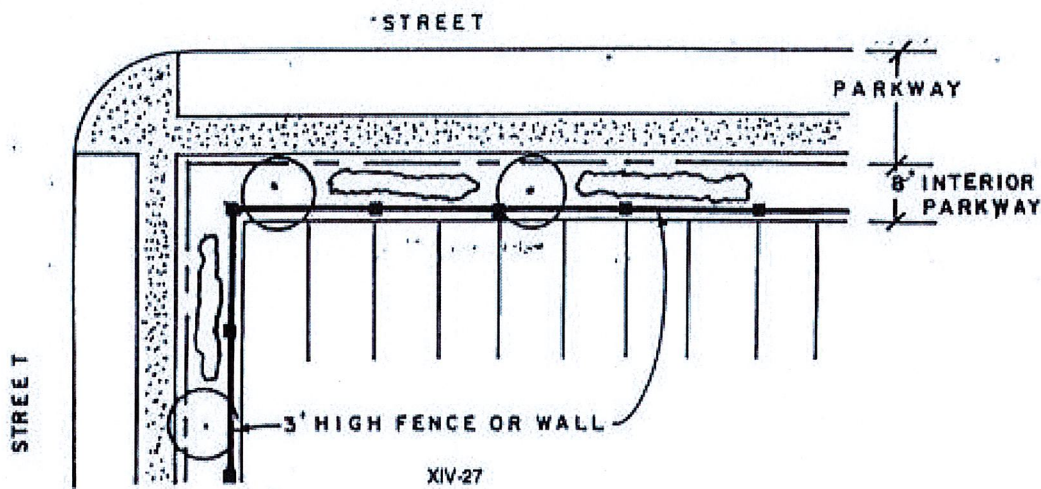


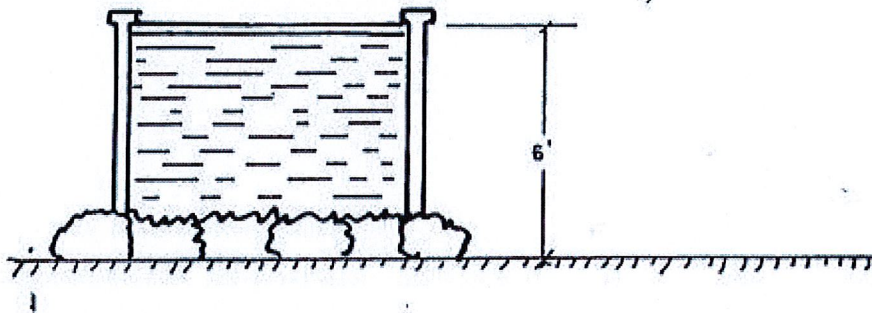
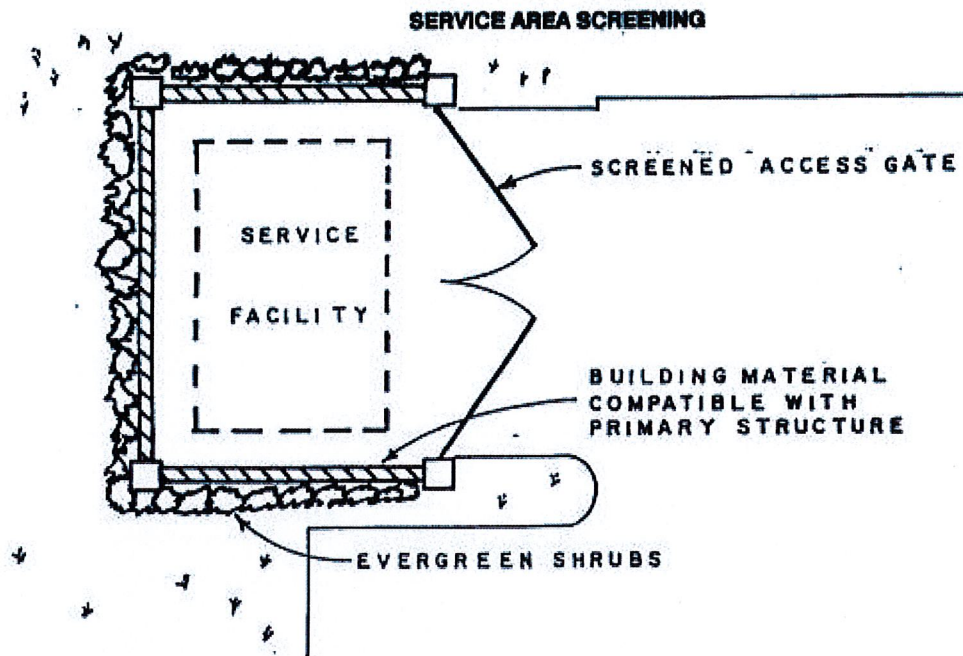
EXHIBIT 4  
COMMERCIAL BUFFER STRIP ABUTTING RESIDENTIAL ZONE



OPTION 2



**EXHIBIT 5**  
**COMMERCIAL INTERIOR LAWN PARK LANDSCAPING**



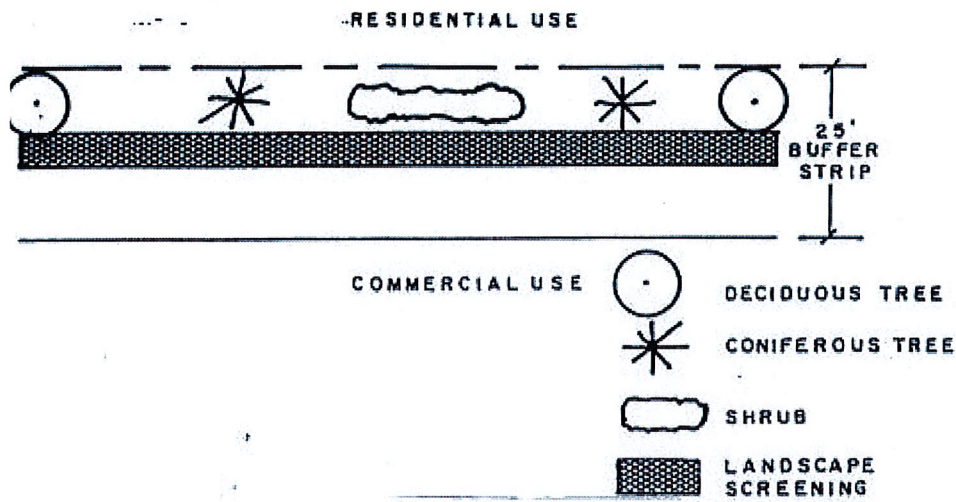


## EXHIBIT 6

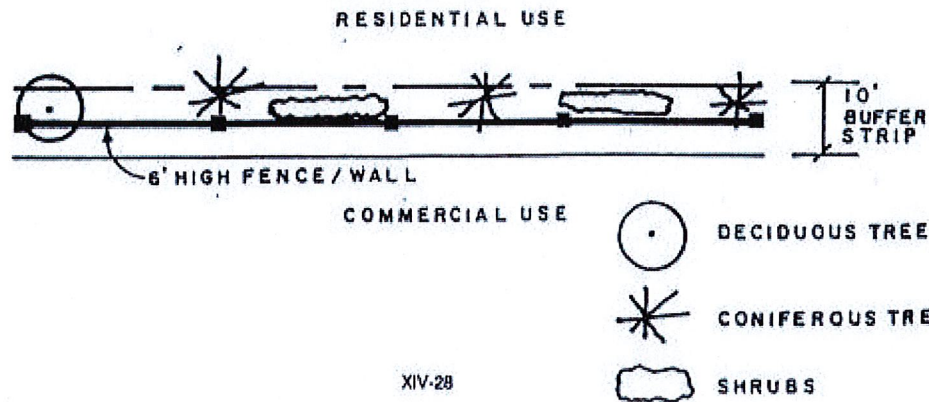
### INTERIOR LAWN PARK LANDSCAPING FOR COMMERCIAL USES

Minimum Requirements	Option 1	Option 2	Parking Lot Not In View of R-O-W
Width of Interior Lawn Park	15 Feet	8 Feet	Not Required
Landscape Screening (Select One):			
- Berming (Height % of Frontage)	3 Feet/50%	N/A	Not Required
- Masonry Wall (Height % of Frontage)	3 Feet/50%	3 Feet/100%	
- Screen Fence of Wood or Other Material (Height % of Frontage)	3 Feet 50%	2 Feet/100%	
PLANTINGS: Number of Trees	One Tree Per 40 Feet of Linear Street Frontage	One Tree per 40 Feet of Linear Street Frontage	Not Required
SIZE AT INSTALLATION:			
Deciduous Trees	2.5" Cal.		
Coniferous Trees	6 Feet		
Ornamental Trees	Clump Tree 5' Cal. Tree 2.5"		
Percent of Trees to be Coniferous	50%	75%	
SHRUBS:			
- Percent of Frontage	50%	75%	
- Percent to be Coniferous	50%	50%	
- Planting Size	Coniferous – 18" Deciduous – 3 Ft	Coniferous – 24" Deciduous – 3 Ft	

EXHIBIT 7  
COMMERCIAL BUFFER STRIPS ABUTTING NONRESIDENTIAL ZONE



OPTION 2



XIV-28

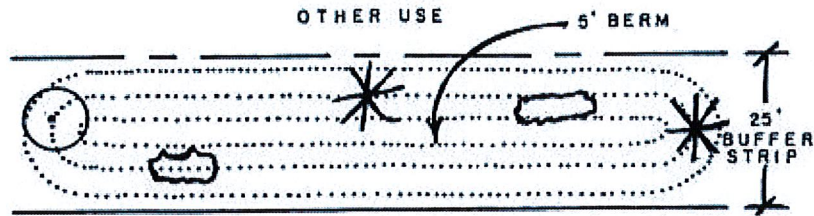
## BUFFER STRIPS FOR COMMERCIAL USES

Minimum Requirements	OPTION 1 Commercial Use Adjacent To Residential	OPTION 2 Commercial Use Adjacent To Residential	Commercial Use Adjacent To Nonresidential
<p>MINIMUM WIDTH OF BUFFERS</p> <p>NUMBER OF TREES</p> <p>SIZE OF TREES AT INSTALLATION:</p> <ul style="list-style-type: none"> <li>- Deciduous Trees</li> <li>- Coniferous Trees</li> <li>- Ornamental Trees</li> </ul> <p>PERCENT OF TREES TO BE CONIFEROUS</p>	<p>25 Feet</p> <p>One Tree Per 40 Feet of Linear Buffer Strip</p> <p>2.5" Cal.</p> <p>5 Feet</p> <p>Clump Tree—5'</p> <p>Cal. Tree—2"</p> <p>50%</p>	<p>10 Feet</p> <p>One Tree Per 40 Feet of Linear Buffer Strip</p> <p>2.5" Cal.</p> <p>5 Feet</p> <p>Clump Tree—5'</p> <p>Cal. Tree—2"</p> <p>75%</p>	<p>10 Feet</p> <p>One Tree Per 60 Feet of Linear Buffer Strip</p> <p>2.5" Cal.</p> <p>5 Feet</p> <p>Clump Tree—5'</p> <p>Cal. Tree—2"</p> <p>25%</p>
<p>SHRUBS</p> <ul style="list-style-type: none"> <li>- % of Buffer Strip to be Planted with Shrubs</li> <li>- % of Shrubs to be Coniferous</li> <li>- Size of Deciduous Shrubs</li> <li>- Size of Coniferous Shrubs</li> </ul>	<p>25%</p> <p>50%</p> <p>3 Feet</p> <p>18 Inches</p>	<p>40%</p> <p>50%</p> <p>3 Feet</p> <p>18 Inches</p>	<p>20%</p> <p>50%</p> <p>3 Feet</p> <p>18 Inches</p>
<p>SCREEN FENCE OR WALL</p> <ul style="list-style-type: none"> <li>- Height Above Grade</li> <li>- % of Buffer to Contain Fence/Wall</li> </ul>	<p>6 Feet</p> <p>100% -or-</p>	<p>6 Feet</p> <p>100%</p>	<p>Not Required</p> <p>Not Required</p>

BERMING			
- Height Above Surrounding Grade	5 Feet	Not Required	Not Required
- % of Buffer To Contain Berming	100%	Not Required	Not Required

EXHIBIT 9  
SERVICE AREA SCREENING

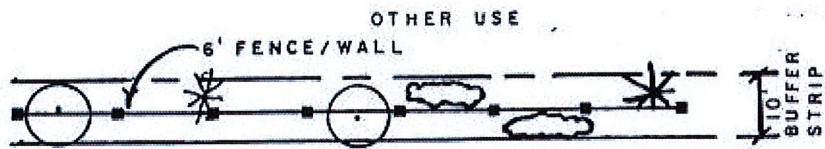
OPTION 1



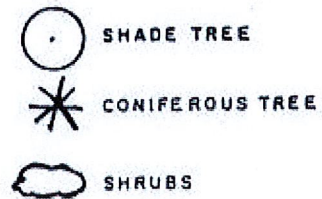
MULTI-FAMILY USE



OPTION 2



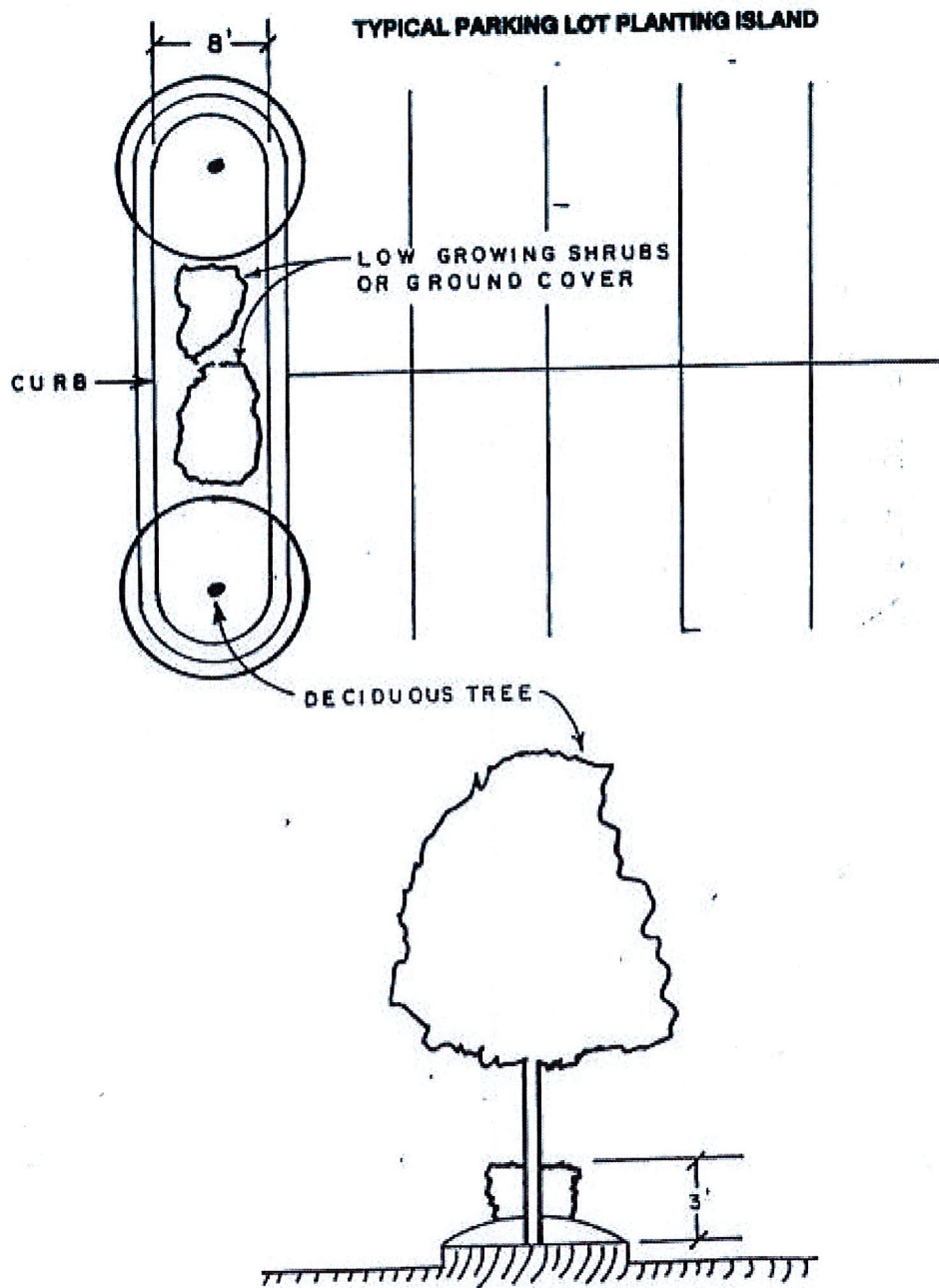
MULTI-FAMILY USE



XIV-25

EXHIBIT 10  
TYPICAL PARKING LOT PLANTING ISLAND

FIGURE 14



## **Chapter 594 Menominee Tribal Code**

### **Exhibit 11**

#### **Definitions**

“Administrative offices” means office space necessary to support any of the facilities and operations of any of the activities permitted.

“Adult Entertainment” means an establishment or business which regularly or on a frequently recurring basis, features entertainment that is distinguished or characterized by an emphasis on the exhibiting of “specified anatomical areas” or “specified sexual activities” for observation by patrons therein, or which holds itself out or identifies itself to the public by its name, signs and/or advertising as an establishment where such entertainment occurs regularly or on a frequently recurring basis, including, without limitation, by verbal or pictorial allusions to sexual stimulation or gratification, or by references to “adult entertainment,” “strippers,” “showgirls,” “exotic dancers,” “gentlemen’s club,” or similar terms.

“Amusement enterprises” means establishments used for indoor public entertainment or commercial recreational uses including but not limited to video or other mechanical games, and amusement rides

“Conference or Convention center” means building or buildings and related facilities used to host gatherings related to meetings, conventions, or other related purposes

“Gaming facilities” means building or buildings where Class II or Class III gaming is conducted in compliance with federal and Tribal law.

“Indoor warehouse and storage buildings as ancillary facilities to the principal use(s)” means those warehouse or storage buildings necessary to support any of the facilities and operations of any of the permitted activities.

“Recreational vehicle park” means any location where a customer or patron of the facilities may park a recreational vehicle for the purposes of lodging during a period when said customer or patron is utilizing the facilities. Recreational vehicle utility hookups are not permitted.

“Tavern, cocktail lounge, and nightclub” means any building or area within a building where the sale of on premises beer, wine, liquor or other alcohol is permitted with a license issued pursuant to Wisconsin Statute Chapter 125.

“Theater, excluding adult entertainment” means a building or area within a building used to provide dramatic, musical, comedy, or similar entertainment.

INTERGOVERNMENTAL AGREEMENT

EXHIBIT D



## Exhibit D

### Schedule of Payments

#### Example #1 – Calendar Year 1

Assumption:

- Land is placed into Trust -January 17, 20xx
- Net Win for 1<sup>st</sup> quarter (January 17, 20xx-March 31, 20xx) is \$1,000,000
- Net Win for 2<sup>nd</sup> quarter (April 1, 20xx-June 30, 20xx) is \$6,000,000
- Net Win for 3<sup>rd</sup> quarter (July 1, 20xx-September 30, 20xx) is \$8,000,000
- Net Win for 4<sup>th</sup> quarter (October 1, 20xx-December 31, 20xx) is \$15,000,000

Therefore:

- The number of days remaining in Calendar Year 1 including the date the land is placed into trust (January 17, 20xx) through December 31, 20xx is 349 days.
- The applicable payment as a percent of Net Win for Calendar Year 1 is 3%
- The minimum annual payment for Calendar Year 1 is \$1,000,000

#### Calculation of Net Win Payments to the City for Calendar Year 1 – Section 2(A)(1):

	Jan-March	April-June	July-Sept.	Oct.-Dec.	Total
Net Win (See assumption above)	\$1,000,000	\$6,000,000	\$8,000,000	\$15,000,000	
Payment to City of 3% of Net Win	\$30,000	\$180,000	\$240,000	\$450,000	\$900,000

Total for the four quarters of Net Win payments to the City for Calendar Year 1 is \$900,000.

#### Calculation of Minimum Payment for Calendar Year 1 – Section 2(A)(2):

\$100,000 (minimum payment for Calendar Year 1) multiplied by 349 (the date the land is placed into federal trust plus the number of days remaining in calendar Year 1) divided by 365 (the total number of days in a calendar year) equals \$95,616.

The prorated minimum annual payment due for Calendar Year 1 there is \$95,616.

When Minimum Payment is Due and Payable:

- Compare the calculation of the minimum annual payment for Calendar Year 1 (\$95,616) to the calculation of the total of the four quarters of Net Win payments to the City (\$900,000) for Calendar Year 1.

- Since the minimum payment (\$95,616) is lower than the total of the four quarters of the Net Win payments made to the City (\$900,000) by \$804,384, no additional payment would be due.
- Any adjustment which may be due under Section 2(A)(4) of this Agreement (Certification of Net Win) is not included in this example.

### **Example #2 – Calendar Year 8 to 9**

#### **Assumption:**

- Net Win for 1st quarter (January 1, 20yy-March 31, 20yy) is \$65,000,000
- Net Win for 2nd quarter (April 1, 20yy-June 30, 20yy) is \$67,000,000
- Net Win for 3rd quarter (July 1, 20yy-September 30, 20yy) is \$72,000,000
- Net Win for 4th quarter (October 1, 20yy-December 31, 20yy) is \$79,086,000
- CPI-U for January/Calendar Year 9 is 185.2
- CPI-U for January/Calendar Year 8 is 181.7

#### **Therefore:**

- The applicable payment as a percent of Net Win for Calendar Year 2 is 3%
- The minimum annual payment for Calendar Year 2 is \$2,500,000 adjusted by the CPI-U as provided in Section 2(A)(2) of this Agreement.

#### **Calculation of Net Win Payments to the City for Calendar Year 9 – Section 2(A)(1):**

	Jan-March	April-June	July-Sept.	Oct.-Dec.	Total
Net Win (See assumption above)	\$65,000,000	\$67,000,000	\$72,000,000	\$79,086,000	
Payment to City of 3% of Net Win	\$1,950,000	\$2,010,000	\$2,160,000	\$2,372,580	\$8,492,580

Total of the four quarters of Net Win payments to the City for Calendar Year 9 is \$8,492,580.

#### **Calculation of Minimum Payment for Calendar Year 9 – Section 2(A)(2):**

\$2,500,000 (minimum payment for Calendar Year 1) multiplied by 185.2 (assumed CPI-U for Calendar Year 2) divided by 181.7 (assumed CPI-U for Calendar Year 1) equals \$2,548,156.

#### **When Minimum Payment is Due and Payable:**

- Compare the calculation of the minimum payment for Calendar Year 9 (\$2,548,156) to the calculation of the total of the four quarters of Net Win payments made to the City (\$8,492,580) for Calendar Year 9.

- The total of the four quarters of Net Win payments to the City (\$8,492,580) is greater than the annual minimum payment (\$2,548,156), therefore there is no additional payment due and payable to the City for Calendar Year 2 under Section 2(A)(2) of this Agreement.
- Any adjustment which may be due under Section 2(A)(4) of this Agreement (Certification of Net Win) is not included in this example.

INTERGOVERNMENTAL AGREEMENT

EXHIBIT E

INTERGOVERNMENTAL AGREEMENT

EXHIBIT "E"

PLANNED CONSTRUCTION AND PHYSICAL DEVELOPMENT

The Tribe and the Authority (hereinafter "Authority") intend, subject to availability of financing and capital at reasonable terms, conditions and costs, to develop the Kenosha Facility and undertake related development in accordance with the planned construction and physical development described below:

- 1. The Authority intends to transfer approximately 60 acres (described in Exhibit A of the Intergovernmental Agreement) to the United States of America, in trust for the Menominee Indian Tribe of Wisconsin.
- 2. Upon acquisition into trust by the United States, the Authority shall develop a Casino, Hotel, a variety of amenities and Hard Rock Live on the property. The intent is to build all three areas simultaneously; however, it is possible that the Hard Rock Live and / or Hotel construction may be delayed until after the Casino is in operation and generating revenue due to the availability of financing on reasonable terms. Financing on reasonable terms shall mean: a) an interest rate of 9% or less along with a debt service leverage ratio of four times or less; and b) The forward looking annual distributions to Tribal government after payment of debt, interest, and compliance with other financing terms of the refinancing are equal to or greater than 15% of annual Class III Net Win at the Kenosha Facility.
- 3. Notwithstanding the foregoing, the Hard Rock Live amenities shall be built and ready for use within seven years from the establishment of the Federal Trust Land.
- 4. The Kenosha Facility will be permanent in nature, and not temporary and/or disposable in nature.
- 5. The current approved concept program (subject to change based on availability of financing on reasonable terms) is shown in Table 1 below:

Table 1  
CASINO

<u>Gaming Positions / Sq. Footage</u>	
Slots	1,500
Tables	55
Sports Book	TBD
Square Footage of Gaming Areas and Support Areas	approx. 70,000 sq. ft

Administration / Back of House

Square Footage

approx. 25,000 sq. ft

Food & Beverage Type / Sq. Footage

Hard Rock Café	(150 seats)	5,200 sq. ft
Marketplace / Buffet	(250 seats)	10,200 sq. ft
Steakhouse	(87 seats)	3,200 sq. ft
Asian Restaurant	(95 seats)	3,200 sq. ft
Other F&B	(170 seats)	7,000 sq. ft

Parking

Valet and Surface      2,375 spaces

HOTEL

Guest Rooms

Standard Rooms	119
Guest Suites	31

Conference / Meeting Space

Ballroom and Support Space	(567 seats)	18,375 sq. ft
----------------------------	-------------	---------------

Recreational Facilities

Health Club	1,280 sq. ft
Spa	TBD

HARD ROCK LIVE

Size	
Seating Capacity	2,000
Type of Building	
Enclosed for year round use square footage	22,000 sq. ft.