CHAPTER 15
IMPLEMENTATION ELEMENT

INTRODUCTION

The Implementation Element is the last of the nine (9) elements of a comprehensive plan required by Section 66.1001 of the Wisconsin Statutes. Section 66.1001(2)(i) of the Statutes requires this element to include a compilation of programs, in a specified sequence, to implement the recommendations set forth in the preceding (8) eight elements. The Statute also requires this element to:

➢ Identify proposed changes to applicable zoning ordinances, subdivision ordinances, and official maps.
➢ Describe how each of the other eight (8) elements of the comprehensive plan will be integrated and made consistent with other elements of the plan.
➢ Include a mechanism to measure the City of Kenosha’s progress towards achieving the recommendations of the plan.
➢ Include a process for amending and updating the plan. The Statutes require that a comprehensive plan be updated no less than once every 10 years.

Section 66.1001(4) of the Statutes sets forth the required procedure for adoption or amendment of a comprehensive plan, which includes:

➢ Adoption of written procedures that are designed to foster public participation in the development of a comprehensive plan or a plan amendment, referred to hereafter as a Public Participation Plan.
➢ Approval of a recommended plan by a resolution approved by a majority of the full membership of the Plan Commission.
➢ Distribution of the draft plan for review and comment to:
  ➢ The clerk of each adjacent local government and the Kenosha County Clerk.
  ➢ The Wisconsin Department of Administration (DOA).
  ➢ The Southeastern Wisconsin Regional Planning Commission (SEWRPC).
  ➢ The public library serving the City of Kenosha.

The parties listed above must also be provided with a copy of the adopted Comprehensive Plan and the adopting ordinance.

➢ Adoption of the plan by an ordinance adopted by a majority of the full membership of the Common Council. Adoption of the plan by the Common Council must be preceded by at least one (1) public hearing. A Class I notice of the hearing must be published at least 30 days before the hearing. Written notice must also be provided to persons who have applied for or been issued a permit for a nonmetallic mining reclamation plan, registered a nonmetallic mining site under Chapter NR 135 of the Wisconsin Administrative Code, or to owners or leaseholders of lands with nonmetallic resources who have requested notice of the hearing in writing, and to property owners that have filed a request for written notice under Section 66.1001(6) of the Statutes.

1 The Wisconsin Department of Administration has stated that both draft and adopted plan reports may be distributed in digital format, provided a paper copy of the report is available for review at the public library and at the Municipal Building.
PLAN REVIEW AND ADOPTION

For any planning process, it is good practice to hold public informational meetings and hearings on recommended plans before their adoption. Such actions provide an additional opportunity to acquaint residents and landowners with the recommended plan and to solicit public reactions to plan recommendations. The plan should then be modified to reflect any pertinent new information and to incorporate any sound and desirable new ideas advanced at these meetings. Accordingly, a public open house for the Comprehensive Plan was held on February 25, 2010. Public comments are attached as Appendix 15-4. A public hearing was held before the Plan Commission on March 4, 2010. The City of Kenosha provided public notice of the hearing in accordance with the requirements of the Comprehensive Planning Law, and distributed the draft plan report to all of the parties specified in the law. The Plan Commission approved the plan on March 4, 2010. The Plan Commission resolution approving the Comprehensive Plan and recommending adoption of the plan by the Common Council is included in Appendix 15-1, following this Chapter.

An important step in plan implementation is the formal adoption of the recommended plan by the Common Council. Upon such adoption, the plan becomes the official guide to be used by City of Kenosha officials in making development or redevelopment decisions. The plan should serve as the basis on which all development proposals, such as rezoning requests, subdivision plats, and certified survey maps, are reviewed. As required by Section 66.1001(3) of the Statutes, only those zoning actions or land divisions that are consistent with the plan should be approved. The City of Kenosha Common Council adopted this Comprehensive Plan on April 19, 2010. A copy of the adopting ordinance is included in Appendix 15-2.

A Public Participation Plan for development of this Comprehensive Plan was prepared by the Kenosha County Multi-Jurisdictional Advisory Committee on November 28, 2006, and adopted by the Common Council on December 18, 2006. The Public Participation Plan is included in Appendix 15-3.

PLAN AMENDMENTS AND UPDATES

This Comprehensive Plan should be reviewed periodically to ensure that the Land Use Plan Map and plan categories, the goals, objectives, policies, and programs, and other plan information reflects current conditions, and that the plan is achieving its intended goals. If it is determined that plan text, maps, or other features of the plan are not satisfactory, a plan amendment may be necessary.

Text Amendments
Text amendments to plan recommendations may consist of changing a goal, objective, policy, or program included in one of the plan element chapters, or adding or deleting a goal, objective, policy, or program. Changing the uses allowed in a category shown on the Land Use Plan Map, or adding new land use plan categories, would also be a change to plan recommendations.

The plan could also be amended to change population projections or other assumptions used as a basis for the plan, or to update inventory information to reflect more current data. For example, more current population and employment data will be available once the results of the 2010 Census are released. Once that information is available, the City of Kenosha may wish to re-evaluate the population projection used to prepare this plan.

Map Amendments
The Land Use Plan Map (Map 9-6) may be amended to add, delete, or change the boundaries of land use plan categories. The initial plan map represents a starting point to guide growth and development in the City of Kenosha according to the goals, objectives, policies, programs, and overall vision documented in this plan. City of Kenosha officials should use the vision, goals, objectives, policies, and programs as a basis for amending the Land Use Plan Map.

Amendment Procedures
One (1) of the purposes of this plan is to provide predictability to land use decisions; that is, predictability from one (1) decision to the next and from one (1) Common Council to the next, based on the policies and programs set
forth in the plan. For this reason, amendments should be carefully considered and have thorough public comment. Indeed, the Comprehensive Planning Law requires that any plan amendment follow the same procedure as that used for the adoption of this plan, including adoption of a Public Participation Plan, a public hearing, approval of the plan amendment by a resolution of the Plan Commission, adoption of the amendment by an ordinance of the Common Council, and distribution of the plan amendment and adopting ordinance to the parties listed in Section 66.1001(4) of the Statutes listed on page one of this chapter (see Figure 15-1, page 4). The City of Kenosha will consider adopting an “umbrella” Public Participation Plan to be used for all plan amendments.

Proposed amendments will be considered as needed at a meeting of the Plan Commission. The Plan Commission will consider the following questions when considering approval of a plan amendment:

➢ Is the proposed amendment consistent with the vision, goals, objectives, policies, and programs of this plan?
➢ Will the proposed amendment benefit the City of Kenosha as a whole?
➢ Will the proposed amendment lead to any detrimental environmental effects?
➢ Is the proposed amendment compatible with surrounding land uses?
➢ Will the proposed amendment limit future land use options and opportunities?
➢ Are public roads, services, and utilities available, or planned to be available in the near future, to serve the proposed development?

Because Section 59.69 of the Statutes requires that city plans for areas with city boundaries be incorporated into the county plan without change, plan amendments requested by the City of Kenosha that affect only the area within the City will be automatically incorporated into the County Multi-Jurisdictional Plan without a formal approval process by the County Land Use Committee and County Board. Kenosha County Planning and Development staff will include a list of plan amendments requested by the City of Kenosha in its Annual Report. Plan amendments that include areas outside the City of Kenosha boundary will require the City of Kenosha to transmit a copy of the amendment and adopting ordinance, as adopted by the Common Council, to Kenosha County Planning and Development. Kenosha County Planning and Development will forward a copy of the application to the applicable Town Board for recommendation to the County Land Use Committee and County Board. The County Board will then adopt the amendment through an ordinance, or deny the amendment. Both types of Plan amendments are outlined in Figure 15-1, page 4.

Section 66.1001(2)(i) of the Statutes requires that comprehensive plans be updated at least once every 10 years. The 10-year update should use, to the extent practicable, an up-to-date data base. Each 10-year update should also include an extension of this plan for an additional 10 years to continually accommodate 20 to 25 years of projected growth.

CONSISTENCY BETWEEN THE COMPREHENSIVE PLAN AND CITY OF KENOSHA ORDINANCES

Section 66.1001(3) of the Statutes requires that the following ordinances be consistent with a unit of government’s comprehensive plan by January 1, 2010 as identified in Figure 15-2, page 5:

➢ Official mapping established or amended under Section 62.23(6) of the Statutes.
➢ Local subdivision regulations under Section 236.46 of the Statutes.
➢ City of Kenosha zoning ordinances enacted or amended under Section 62.23(7) of the Statutes.
➢ Zoning of shorelands or wetlands in shorelands under Section 62.231 of the Statutes.
FIGURE 15-1
KENOSHA COUNTY MULTI-JURISDICTIONAL COMPREHENSIVE PLAN
AMENDMENT PROCESS FOR CITIES AND VILLAGES

Applicant submits amendment application and relevant information to appropriate city or village official

Local official (i.e. clerk, administrator, or building inspector) transmits copies to Plan Commission and schedules local public hearing\(^a\)

Plan Commission or Common Council/Village Board holds public hearing

Plan Commission recommends either approval or denial

If approved, Plan Commission adopts a resolution that approves the amendment and recommends the Common Council or Village Board enact an ordinance that adopts the amendment

If denied, Plan Commission recommends denial to Common Council/Village Board

Local official transmits adopted resolution or recommendation for denial to Common Council/Village Board

Common Council/Village Board either approves or denies amendment

If approved, Common Council/Village Board adopts the plan amendment by ordinance and transmits a copy of the amendment and adopting ordinance to P & D and other entities\(^b\)

If amendment approved by Common Council or Village Board for area outside city or village boundary, applicant submits amendment application to P & D

P & D transmits copy of application to affected Town and requests recommendation from the Town Board

P & D transmits copy of city or village ordinance to Kenosha County Land Use Committee, with a recommendation from P & D and affected Town Board, and schedules public hearing\(^a\)

Land Use Committee holds a public hearing on the amendment

Land Use Committee recommends either approval and adopts a resolution or denial and transmits recommendation to the County Board

County Board either approves or denies amendment

If approved, County Board enacts an ordinance that adopts the amendment\(^b\)

If denied, no further action

\(^a\) A notice of public hearing must be published and distributed in accordance with Section 66.1001(4) of the Wisconsin Statutes and the community or County public participation plan.

\(^b\) A copy of the amendment and adopting ordinance must be distributed in accordance with Section 66.1001(4) of the Wisconsin Statutes and the community or County public participation plan.

Source: Kenosha County and SEWRPC.
Following adoption of this plan, the plan will serve as a guide to ensure that any future rezonings or other zoning actions (approval of a conditional use permit or planned unit development, for example) and approval of land divisions are consistent with the plan. Beginning on January 1, 2010, the City of Kenosha will need to use this Comprehensive Plan as a guide to be sure that implementation of the zoning, subdivision, and official mapping ordinances will not conflict with the recommendations of the plan. If a conflict is found or would result from a proposed action, the City of Kenosha has the option of amending the Comprehensive Plan; however, plan amendments should follow the guidelines presented in this chapter and not be made arbitrarily.

The Statutes do not provide any guidance about how to determine if zoning, subdivision, and official mapping ordinance decisions are consistent with a comprehensive plan. Specific guidance on how to apply the Statutory requirement for consistency will, unfortunately, likely be provided over time through court decisions in lawsuits challenging the implementation of comprehensive plans after the consistency requirement takes effect in 2010. Although there have not been any Wisconsin court decisions regarding the interpretation of the consistency provision in the Comprehensive Planning Law, in the case Lake City Corp. v. City of Mequon, 207 Wis. 2d 155, 558 N.W.2d 100 (1997), the Wisconsin Supreme Court needed to interpret what was meant by “consistent with” as used in Section 236.13(1)(c) of the Wisconsin Statutes (the Statute governing land divisions). According to the Wisconsin Supreme Court, “the word ‘consistent,’ according to common and approved usage, means ‘in agreement; compatible.’” The American Heritage Dictionary 402 (3d ed. 1992). In other words, ‘consistent’ means ‘not contradictory.’”

**Zoning Ordinance and Zoning Map Amendments**

**Zoning Ordinance Text Amendments**
The City of Kenosha zoning ordinance will be the primary tool for implementing this plan. As such, it should substantially reflect and promote the achievement of plan goals, objectives, policies, and programs. A zoning
ordinance is a legal means for both guiding and controlling development in the City of Kenosha, so that an orderly and desirable pattern of land use can be achieved which is consistent with this plan and balances individual property rights with community interests and goals. The zoning ordinance contains provisions for regulating the use of property, the size of lots, the intensity of development, site planning, and the protection of natural resources.

The zoning ordinance includes many of the zoning districts and other regulations needed to implement this Comprehensive Plan, including the Land Use Plan Map (Map 9-6 in Chapter 9). Table 15-1, page 7, lists each of the Land Use Plan categories on Map 9-6 in Chapter 9 and the corresponding zoning districts. A summary of zoning districts is included on Table 10-37 in Chapter 10.

Zoning Map Amendments
Prior to or immediately following adoption of this plan by the Common Council, the Plan Commission will initiate appropriate amendments to the zoning map to reflect Wisconsin Department of Transportation (WisDOT) right-of-way purchases for I-94 frontage roads and other highways to be consistent with the City of Kenosha's Land Use Plan. The zoning map will also be updated to include approved site plans and subdivision plats, wetlands identified by the Wisconsin Wetland Inventory conducted in 2005, wetland stakings approved by the DNR, and updated boundaries of environmental corridors shown on the Land Use Plan Map.

The zoning maps and supplemental floodland zoning map will be amended to reflect new floodplain boundaries identified by the DNR as part of the Kenosha County map modernization program. Updated floodplain maps are expected to be available in 2010.

Following adoption of the City of Kenosha Comprehensive Plan, it is also recommended that the following approach be used to update zoning maps:

➢ Areas of existing development should, over time, be placed in a zoning district that is consistent with the land use designation shown on the Land Use Plan Map. The Comprehensive Plan should serve as a guide to ensure that any future rezoning actions are consistent with the plan. Rezonings to achieve consistency between the zoning map and the Comprehensive Plan will be considered if requested by the property owner, or if a zoning permit is requested to change an existing use of a property. The County or local government may also initiate a rezoning to achieve consistency, subject to available staff and funding.

➢ Areas that are currently in agricultural use, and zoned for such use, but shown on the Land Use Plan Map for future urban development should remain in agricultural zoning. Rezonings that would accommodate residential, commercial, industrial, or other urban uses would be undertaken when a property owner submits a request for rezoning that specifies the proposed use of the property and, where required by the zoning or land division ordinance, a proposed site plan or subdivision plat; and where the governing body determines that utilities and other governmental services needed to serve the proposed development are in place and the proposed use is consistent with the Comprehensive Plan and other applicable ordinance requirements.

➢ Primary environmental corridors should be placed, and other natural resource areas, including secondary environmental corridors and isolated natural resource areas, may be placed, in a conservancy or other appropriate zoning district (such as a park zoning district) at the time a preliminary plat, rezoning application, site plan, or conditional use permit to change an existing use of a property is requested. Rezonings to a conservancy zoning district should be based on a field delineation of natural resource boundaries. Generally, wetlands and surface waters should be placed in a Lowland Conservancy zoning district, Shoreland Wetland Overlay, or Floodway district, and woodlands, steep slopes, and other components of upland environmental corridors should be placed in an Upland Conservancy zoning district. Farmed wetlands located in an agricultural zoning district should remain in such zoning as long as the wetland is farmed. Wetlands identified as farmed wetlands on the Wisconsin Wetlands Inventory should be placed in a Lowland Conservancy district at the time farming activities on the wetland parcel ceased and an application for residential or other urban development of the non-wetland portion of the parcel is approved by the unit of government having zoning authority, based on a field delineation of the wetland boundaries.
### TABLE 15-1

**CITY OF KENOSHA LAND USE CATEGORIES AND CORRESPONDING ZONING DISTRICTS**

<table>
<thead>
<tr>
<th>City of Kenosha Land Use Plan: 2035 (See Map 9-6)</th>
<th>Corresponding Zoning Districts</th>
</tr>
</thead>
<tbody>
<tr>
<td>Medium-Density Residential (Attached and detached single-family with an average density of 7,000 to 39,999 square feet per dwelling unit)</td>
<td>RR-1 Rural Single Family Residential</td>
</tr>
<tr>
<td></td>
<td>RR-2 Suburban Single Family Residential</td>
</tr>
<tr>
<td></td>
<td>RR-3 Urban Single Family Residential</td>
</tr>
<tr>
<td></td>
<td>RS-1 Single Family Residential</td>
</tr>
<tr>
<td></td>
<td>RS-2 Single Family Residential</td>
</tr>
<tr>
<td>Medium-High Density Residential (Single- and two-family with an average density of 3,000 to 6,999 square feet per dwelling unit)</td>
<td>RS-3 Single Family Residential</td>
</tr>
<tr>
<td></td>
<td>RD Two Family Residential</td>
</tr>
<tr>
<td></td>
<td>RG-1 General Residential</td>
</tr>
<tr>
<td></td>
<td>RG-2 General Residential</td>
</tr>
<tr>
<td>High-Density Residential (Two- and Multi-Family with an average density of less than 6,000 square feet per dwelling unit)</td>
<td>RM-1 Multiple Family Residential</td>
</tr>
<tr>
<td></td>
<td>RM-2 Multiple Family Residential</td>
</tr>
<tr>
<td></td>
<td>RM-3 Elderly and Handicapped Housing</td>
</tr>
<tr>
<td></td>
<td>TRD-1 Traditional Single- and Two-Family Residential</td>
</tr>
<tr>
<td>Commercial</td>
<td>B-1 Neighborhood Business</td>
</tr>
<tr>
<td></td>
<td>B-2 Community Business</td>
</tr>
<tr>
<td></td>
<td>B-3 Central Business</td>
</tr>
<tr>
<td>Mixed Use</td>
<td>B-4 Mixed Use</td>
</tr>
<tr>
<td>Industrial</td>
<td>M-1 Light Manufacturing</td>
</tr>
<tr>
<td></td>
<td>M-2 Heavy Manufacturing</td>
</tr>
<tr>
<td>Governmental, Institutional, and Office</td>
<td>IP Institutional Park</td>
</tr>
<tr>
<td>Transportation, Communications, and Utilities; Railroad Right-of-Way</td>
<td>IP Institutional Park</td>
</tr>
<tr>
<td>Park and Open Space</td>
<td>IP Institutional Park</td>
</tr>
<tr>
<td>Existing Street and Highway Right-of-Way; Proposed Street and Highway Right-of-Way</td>
<td>N/A</td>
</tr>
<tr>
<td>Primary Environmental Corridor Overlay</td>
<td>C-1 Upland Resource Conservancy</td>
</tr>
<tr>
<td></td>
<td>C-2 Lowland Resource Conservancy</td>
</tr>
<tr>
<td></td>
<td>FW Floodway</td>
</tr>
<tr>
<td></td>
<td>SWO Shoreland Wetland Overlay</td>
</tr>
<tr>
<td></td>
<td>FFO Flood Fringe Overlay</td>
</tr>
<tr>
<td></td>
<td>IP Institutional Park</td>
</tr>
<tr>
<td>Secondary Environmental Corridor Overlay</td>
<td>C-1 Upland Resource Conservancy</td>
</tr>
<tr>
<td></td>
<td>C-2 Lowland Resource Conservancy</td>
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<tr>
<td></td>
<td>FW Floodway</td>
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<td></td>
<td>SWO Shoreland Wetland Overlay</td>
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<td></td>
<td>FFO Flood Fringe Overlay</td>
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<tr>
<td></td>
<td>IP Institutional Park</td>
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<tr>
<td>Isolated Natural Resource Area Overlay</td>
<td>C-1 Upland Resource Conservancy</td>
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<tr>
<td></td>
<td>C-2 Lowland Resource Conservancy</td>
</tr>
<tr>
<td></td>
<td>IP Institutional Park</td>
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<tr>
<td>Wetland Outside Environmental Corridor and Isolated Natural Resource Area*</td>
<td>C-2 Lowland Resource Conservancy</td>
</tr>
<tr>
<td></td>
<td>SWO Shoreland Wetland Overlay</td>
</tr>
<tr>
<td>Surface Water</td>
<td>Surface Water</td>
</tr>
<tr>
<td>100-Year Floodplain (Overlay)</td>
<td>FW Floodway</td>
</tr>
<tr>
<td></td>
<td>FFO Flood Fringe Overlay</td>
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<tr>
<td></td>
<td>SWO Shoreland Wetland Overlay</td>
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</tbody>
</table>

*a Wetlands zoned C-2 within the City (which include all field-identified and staked wetlands) and C-1 in those portions of the Town of Somers in the City's planning area are mapped as wetlands. Not all wetlands shown on the 2005 Wisconsin Wetland Inventory are included on the City Land Use Plan Map.

*b The City Land Use Plan Map includes an overlay identifying areas within the County shoreland zoning area in 1980. County shoreland zoning regulations continue to apply in shoreland areas annexed by the City after May 7, 1982.

Source: City of Kenosha, Kenosha County and SEWRPC.
All rezoning applications should be carefully reviewed relative to the Land Use Plan Map and Comprehensive Plan goals, objectives, policies, and programs. If a proposed rezoning is not consistent with the plan, the rezoning should be denied. As an alternative, the Plan Commission may consider amending this plan. Plan amendments and rezonings may be reviewed concurrently, but a plan amendment should be approved prior to approval of the rezoning.

**Subdivision and Official Mapping Ordinances**

**Subdivision Ordinance**
There are not any changes expected to be needed to the subdivision Ordinance in order for the ordinance to be consistent with this plan.

**Official Mapping**
The City of Kenosha’s official map will be updated on an on-going basis, as needed, to reflect newly platted or developed streets, public parks, and other public facilities.

**IMPLEMENTATION GOALS, OBJECTIVES, POLICIES AND PROGRAMS**

This plan will provide a framework to help guide the day-to-day decisions of City of Kenosha officials and staff, particularly with regard to decisions on zoning and subdivision applications. The City of Kenosha has developed the following goals, objectives, policies, and programs regarding implementation of this plan:

**Overall Implementation Goals and Objectives from Chapter 7**

**Goal:**
➢ Ensure the City of Kenosha Comprehensive Plan is a “living document.”

**Objectives:**
➢ Routinely consult the comprehensive plan when carrying out government functions and developing the budget.
➢ Review progress made towards achievement of comprehensive plan goals annually, and update the plan as needed.
➢ Review and update the comprehensive plan report at least every ten (10) years, following the release of U.S. Census data and regional plan updates.

**Goals and Objectives:**
➢ Ensure the City of Kenosha’s Comprehensive Plan remains relevant.
➢ Promote consistency between and integration of plan recommendations into City ordinances.
➢ Make the plan and the implementing ordinances available to the public.

**Policies and Programs:**
➢ Regularly review the Comprehensive Plan and related ordinances to ensure they are achieving the desired results.
➢ Amend the City of Kenosha zoning and subdivision ordinances as necessary to properly implement this plan.
➢ Regularly review the zoning and subdivision ordinances, and official map to ensure they are effective in implementing this plan.
➢ Strive to stay current with new land use controls and techniques, and incorporate them into the plan or implementing ordinances if needed to address development issues.
➢ Update the zoning map on a periodic basis to reflect rezonings, zoning districts on recently-annexed parcels, and updated wetland and floodplain information.
➢ Consider preparing an Urban Forestry Plan to identify and prioritize areas where it is desirable and feasible to plant street trees.

**PROGRAM PRIORITIZATION**

**High Priority Programs**

As previously noted, the Comprehensive Planning Law requires the Implementation Element to include a compilation of programs, in a specified sequence, to implement the recommendations set forth in the nine required plan elements. The City of Kenosha Plan Commission and Common Council reviewed the programs developed as part of the plan (there are no programs recommended in the Issues and Opportunities Element) and developed a relative priority ranking for their implementation. Programs from each plan element that should be considered to have the highest priority in implementing the plan\(^2\) are listed in this section. Programs are not listed in priority order.

*Agricultural, Natural, and Cultural Resources Element (Chapter 8)*

➢ Continue the Hazardous Household Waste Collection Program.
➢ Support and, where applicable, implement desirable objectives, principles, and standards recommended by the regional water supply plan.
➢ Require the use of Best Management Practices (BMPs) to reduce stormwater runoff, such as rain gardens and permeable pavement.
➢ Continue to implement the City of Kenosha’s “Wet” Basin policy.
➢ Incorporate the updated floodplain mapping from the DNR and FEMA into the City of Kenosha zoning maps.
➢ Promote wetland creations, enhancements and restorations.
➢ Develop a municipally-owned wetlands mitigation bank in the City of Kenosha.
➢ Continue beach clean-up events and beach monitoring with the Kenosha County Public Health Department.
➢ Develop methods to promote Lake Michigan to tourists and the Kenosha Area Convention and Visitors Bureau.
➢ Encourage the Corps of Engineers to study the means and methods of making the Kenosha Harbor sustainable for long-term use.
➢ Study the means and methods to promote Lake Michigan water quality.
➢ Continue to provide education and assistance to citizens on potential environmental problems that may impact human health, including home health hazards such as mold, lead, and asbestos; indoor and outdoor air quality; solid and hazardous waste; and pest control.
➢ Continue to assist the EPA and DNR to identify and manage contaminated sites.
➢ Update the City Park and Open Space Plan, including updates from the Regional Natural Areas and Critical Species Habitat Plan, to maintain eligibility for DNR Stewardship funding.
➢ Ensure future Park and Open Space Plans are adopted by the Parks Commission and Common Council and certified by the DNR so that City of Kenosha is eligible to receive available State and Federal outdoor recreation grants.
➢ Assist SEWRPC and consider adoption of the update to the *Regional Natural Areas and Critical Species Habitat Plan*.
➢ Continue a dedicated funding source for park and open space acquisition through park impact fees.
➢ Work to protect environmental corridors and natural areas through the Subdivision, Certified Survey Map, Conditional Use Permit (CUP), and Site Plan Review processes.
➢ Preserve and maintain structures with significant historical value owned by the City of Kenosha.

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\(^2\) The City of Kenosha defines High Priority Programs as those that can be accomplished during the first ten (10) years of the Comprehensive Plan, or by 2020.
➢ Observe Section 66.1111 of the Wisconsin Statutes, which requires local governments, including cities, to consider how a project may affect historic properties and archaeological sites listed on the National or State Registers of Historic Places.

➢ Continue to comply with Section 66.1111 of the Wisconsin Statutes, which requires local governments, including cities, to consider how a project may affect historic properties and archaeological sites listed on the National Register of Historic Places or State Register of Historic Places.

➢ Develop methods to promote museums located in the City of Kenosha to tourists.

➢ Develop methods to promote cultural venues and events located in the City of Kenosha to tourists, and provide support to the Kenosha Area Convention and Visitors Bureau and the Kenosha County Historical Society.

**Land Use Element (Chapter 9)**

➢ Develop Land Use Plan and plan amendments for inclusion in the plan that can be implemented through land use ordinances and identify and adopt needed amendments to such ordinances.

➢ The City will continue to administer and enforce City zoning ordinances in accordance with the recommendations of the adopted City comprehensive plan, and amend zoning ordinances and maps as necessary to implement the local comprehensive plan. Such zoning ordinance amendments may include the creation of new zoning districts in order to implement the County and local comprehensive plans, and establish design guidelines for site and building developments.

➢ Incorporate the updated floodplain mapping from the DNR and FEMA into City Zoning map.

➢ Consider amending the City of Kenosha General Zoning and Shoreland/Floodplain Zoning Ordinance to address Lake Michigan bluff erosion more comprehensively and develop bluff setback requirements.

➢ Encourage a full range of housing structure types and sizes, including single-family, two-family, and multi-family dwelling units, in sewer service areas to provide affordable housing options for households of all income levels, ages, and special needs projected for Kenosha County in 2035.

➢ Promote reinvestment in established neighborhoods.

➢ Allocate a mix of residential land uses, including urban density and multi-family/high density residential uses, to the residential areas identified on Map 9-6 to develop a land use pattern that can be efficiently served by public transportation and alternative transportation systems.

➢ Allocate an appropriate mix of commercial and industrial land uses to the business areas identified in Map 9-6 to develop a land use pattern that can be efficiently served by public transportation and alternative transportation systems.

➢ The City of Kenosha will continue to develop neighborhood plans to provide proper guidance to developers for connectivity of collector and land access streets between subdivisions.

➢ Continue including facilities for walking and bicycling during the review and approval of all development projects, including street and highway improvements, to provide an alternative to motor vehicle travel and to promote a healthy lifestyle.

➢ Support corridor enhancements to east-west thoroughfares between I-94 and the Lakefront. (e.g. 60th Street, 52nd Street, etc.).

➢ Allocate an adequate amount of land on land use plan maps to allow for the necessary expansion of health care facilities or construction of new health care facilities to meet the health care needs of County residents through 2035.

➢ Allocate an adequate amount of land on land use plan map to allow for the necessary expansion of schools or construction of new schools to meet the educational needs of City residents, in cooperation with school districts and other communities within the school district.

➢ Allocate an adequate amount of land on the Land Use Plan Map (Map 9-6) to allow for the construction and expansion of industrial and commercial sites, including industrial or commercial development or environmentally contaminated sites identified by the City of Kenosha as potential redevelopment sites.

➢ Encourage and support businesses that use “green” development techniques and focus on renewable, alternative, or sustainable energy resources.
➢ Promote redevelopment of environmentally contaminated sites or other sites identified by the City of Kenosha for potential redevelopment.

**Housing Element (Chapter 10)**

➢ Kenosha should create and maintain an inventory of available land suitable for different types of housing densities, including affordable housing.
➢ Consider Accessory units and live-work units (more recently called “flex” houses), where appropriate.
➢ Identify programs and potential funding sources for new programs to assist homeowners in creating more energy-efficient homes and in making needed repairs, including improvements to meet State and Federal lead-safe standards.
➢ Establish a residential development monitoring system which tracks the number of new housing units added by type and cost within the City of Kenosha annually and share the results with the Plan Commission and Common Council on an annual basis.
➢ Support housing programs that provide grants or low-interest loans to renovate older homes that are in disrepair or do not meet lead-safe standards, or assist low-income households to achieve home ownership.
➢ Work with State and Federal officials to encourage adequate funding for financial assistance programs for affordable housing.
➢ The City of Kenosha should continue to construct new homes with Universal Design.
➢ Develop and adopt a policy to address the reasonable integration of Community Based Residential Facilities (CBRF's) and Community Living Arrangements (CLA's) in Kenosha's neighborhoods.
➢ Review land uses on the Comprehensive Plan Map on a continuous basis to ensure there is a good distribution of a variety of housing types for all income and age groups, and household sizes.
➢ Continue the systematic Neighborhood Inspection Program to preserve and revitalize existing neighborhoods.
➢ Implement the Housing Goals and Objectives of the 2010 – 2014 Consolidated Plan.

**Transportation Element (Chapter 11)**

➢ Implement the policies and programs set forth under each transportation issue of the Kenosha Transportation Element, subject to the availability of funding.
➢ Support policies and programs that promote the development of the Kenosha-Racine-Milwaukee (KRM) commuter rail.
➢ Provide technical assistance to employers interested in establishing programs to encourage commuting by transit, carpooling, biking or walking, or by telecommuting from home.
➢ Prepare and implement City of Kenosha neighborhood plans, small area plans, and bicycle and pedestrian plans to provide a coordinated system of bicycle and pedestrian trails, collector streets, and local land access streets.
➢ Upgrade transit and METRA Station for multi-modal use.
➢ Review the recommended transit service improvements set forth in the forthcoming Kenosha Area Transit System Development Plan 2010-2014 and subsequent updates and implement desired recommendations.
➢ Promote the location and design of public transit stops to minimize walking distance to and from major trip generators, to provide protection from inclement weather, and to promote convenient access to feeder bus service where appropriate.
➢ Allocate a mix of residential, industrial, and commercial land use categories identified on Map 9-6 (Kenosha Land Use Plan Map: 2035) to develop a land use pattern that can be efficiently served by public transit.
➢ Continue to upgrade Kenosha Area Transit buses by purchasing new buses with bike racks and provide bike parking and/or lockers at park-ride lots.
➢ Encourage making buildings more accessible to transit users (and other pedestrians) by locating buildings closer to the street.
➢ Develop a program to gather information on desired services and transportation needs that are not being met by existing transit and transportation systems for persons with disabilities and the elderly as well as other transit dependent riders relying on transit services. Include seniors, persons with disabilities, and other transit dependent users in the planning of program development.
➢ Identify “missing links” or opportunities to provide additional links to connect local bike ways and activity centers to the existing bicycle/pedestrian path network.
➢ Allocate a mix of residential, commercial and industrial land use categories identified on Map 9-6 (Kenosha Land Use Plan Map: 2035) to develop a land use pattern that can be efficiently served by bicycle and pedestrian facilities.
➢ Continue to upgrade Kenosha Area Transit buses by purchasing new buses with bike racks and provide bike parking and/or lockers at park-ride lots.
➢ Amend the Zoning Ordinance to require bicycle parking at job sites and at retail, service, and institutional centers.
➢ Continue to consider potential airport noise issues, height limitations, and other safety issues when reviewing proposed developments located within three (3) miles of the airport.
➢ Review and comment on updates of the Airport Master Plan for Kenosha Regional Airport.
➢ Support the development of the KRM commuter rail.
➢ Support the development of the high speed rail system on an efficient, cost effective basis, to connect southeastern Wisconsin to the Midwest Region.
➢ Work to implement the regional transportation plan recommendation to provide a grid of arterial streets in urban areas at intervals of no more than one mile in medium-density areas.
➢ Continue providing cross access between existing and new commercial developments to provide more convenient and direct connections between such developments.
➢ Develop methods to incorporate the policies set forth by State long-range transportation planning efforts, including Connections 2030.
➢ Develop methods to ensure that the needs of pedestrians, bicyclists, transit users, and vehicles, including school buses and trucks are considered, and appropriate facilities are provided, when highways are designed, constructed, or reconstructed.
➢ Provide adequate warnings in hazardous areas, such as railroad crossings and in areas with limited sight distance.
➢ Review Neighborhood and other local Land Use Plans and consider conducting a Traffic Impact Analysis in areas where it appears that the type or amount of proposed urban development could negatively impact the capacity of arterial streets and highways.
➢ Explore intersection improvements through the use of roundabouts.
➢ Support corridor enhancements to east-west thoroughfares between I-94 and the Lakefront. (e.g. 60th Street, 52nd Street, etc.).

Utilities and Community Facilities Element (Chapter 12)
➢ Support and implement, where appropriate, the recommendations of the Regional Water Supply Plan to help ensure an adequate supply of safe water for residents and businesses.
➢ Support the development of land use patterns and water quality control facilities and practices, including wastewater treatment plants, to effectively meet the water treatment needs of residents.
➢ Continue the Hazardous Household Waste Collection Program.
➢ Continue local solid waste collection and disposal services and local recycling programs, including used tires.
➢ Support health care services to the uninsured and underinsured by looking at gaps in health care facilities and services, including prenatal care and diabetes in the African-American and Hispanic communities.
➢ Continue to provide immunization clinics and promote and administer seasonal vaccinations.
➢ Continue to conduct needs assessment studies to determine if the Police and Fire Departments have adequate personnel and equipment to provide residents with police and fire protection, and emergency medical services.
➢ Continue to prepare a Capital Improvement Program to help identify major public projects and funding sources to implement desired projects.
➢ Evaluate the use of Green Building standards when designing and constructing new public buildings or expanding existing public facilities.
➢ The City of Kenosha will work with health care providers, school districts, and private service providers, as appropriate, to help find suitable sites for hospitals and other healthcare facilities, schools, and alternative energy sites.
➢ Allocate an adequate amount of land on Land Use Plan maps to allow for the expansion of health care facilities or construction of new health care facilities to meet the health care needs of residents.
➢ Allocate an adequate amount of land on Land Use Plan maps to allow for the expansion of schools or construction of new schools to meet the educational needs of residents.
➢ Explore, supply and develop Wi-Fi throughout the City of Kenosha.

**Economic Development Element (Chapter 13)**
➢ Support economic development efforts in the City of Kenosha with a focus on historic preservation, redevelopment, or adaptive re-use.
➢ Encourage an Expedited Permitting System for businesses wishing to relocate to or expand in the City of Kenosha.
➢ Continue to support KABA's involvement and partnership with educational and training programs such as Gateway Technical College Associate's Degree in Management and other programs through UW Parkside, Carthage College, KUSD and Kenosha County Job Center.
➢ Support the development of the Kenosha-Racine-Milwaukee commuter link as a means to connect Kenosha workers with employment opportunities in a greater physical area.
➢ Continue operation of the Kenosha Area Transit System and continue to monitor and evaluate transit services to ensure they are serving the needs of residents and businesses.
➢ Support the development of the high speed rail system on an efficient, cost effective basis, to connect southeastern Wisconsin to the Midwest Region.
➢ Support the development of “live-work units” and business condominiums, where appropriate, to accommodate new small businesses.
➢ Allocate an adequate amount of land on the Land Use Map (Map 9-6) to allow for the construction and expansion of industrial and commercial sites, including industrial or commercial development or environmentally contaminated sites or other sites identified by the City of Kenosha as potential redevelopment sites.
➢ Utilize the KABA, Milwaukee 7, and the City of Kenosha websites to compile and publicize information about the City to desirable businesses that may be considering relocating or expanding.
➢ Develop an incentive program to attract businesses that utilize sustainable and environmentally-friendly economic development concepts such as the use of renewable energy sources; building and landscape designs that reduce the use of toxic chemicals, reduce the use of impervious building materials, and utilize other “green” development measures; and provide jobs that pay wages sufficient to meet the cost of living in the City of Kenosha.
➢ Implement the economic goals and objectives of the 2010 – 2014 Consolidated Plan.

**Intergovernmental Cooperation Element (Chapter 14)**
➢ Utilize the Kenosha County Council of Governments for continuing dialog about land use planning regulation issues and boundary issues between the City of Kenosha and Kenosha County and other local governments.
➢ Cooperate with SEWRPC to implement the recommendations of the regional water supply plan.
➢ Prepare a County-wide Transit Plan through a Multi-Jurisdictional Advisory Committee.
➢ Continue working with SEWRPC to prepare new and updated elements of the Regional Plan, such as the regional transportation, water quality, water supply, natural areas, and telecommunications plans and the County Jurisdictional Highway System Plan.

**Implementation Element (Chapter 15)**

➢ Amend the City of Kenosha Zoning and Subdivision Ordinances and Official Map as necessary to properly implement this plan.
➢ Update the Zoning Map on a periodic basis to reflect Rezonings, zoning districts on recently annexed parcels and updated Wetland and Floodplain information.

**On-Going Programs**

The following on-going programs should be carried out throughout the life of the plan:

**Agricultural, Natural, and Cultural Resources Element (Chapter 8)**

➢ Promote use of State and Federal preservation programs
➢ Continue to protect lowland portions of environmental corridors and other lowland areas, including wetlands, through enforcement of C-2 district regulations set forth in the City of Kenosha Zoning Ordinance.
➢ Continue to protect upland portions of environmental corridors and other upland areas through enforcement of C-1 district regulations set forth in the City of Kenosha Zoning Ordinance.
➢ Continue to work with the Kenosha/Racine Land Trust and other NCOs to protect primary environmental corridors, natural areas, and critical species habitat sites.
➢ Continue to implement the recommendations for acquisition and management of natural areas, critical species habitat sites, and significant geological areas as set forth in the Natural Areas of Critical Species Habitat Protection and Management Plan for Southeastern Wisconsin.
➢ Continue to protect environmental corridors through the Conditional Use Permit (CUP), Site Plan Review, and Land Division Review processes.
➢ Support and, where applicable, implement sanitary sewer and stormwater management standards recommended in the regional water quality management plan update and subsequent amendments.
➢ Continue to encourage natural buffers along all watercourses.
➢ Ensure Compliance with NR 216 of the *Wisconsin Administrative Code* through plat and zoning reviews, including construction site pollutant control (including plan review and compliance inspections) and post-construction stormwater management (including plan review and compliance inspections.)
➢ Assist SEWRPC and other government agencies with implementation of the Regional Water Quality Management Plan.
➢ Support the Kenosha Area Convention and Visitors Bureau.
➢ Require public access to applicable water resources as required under Chapter 236 of the Wisconsin Statutes as part of the City of Kenosha Land Division Review process.
➢ Work with Kenosha County Health Department on beach water quality monitoring.
➢ Continue to implement Chapter 32, Kenosha Water Utility Ordinance of the City of Kenosha Code of General Ordinances, which includes regulation of Private On-site Waste Treatment Systems (POWTS).
➢ Encourage the preservation of natural resources, land development, and stormwater management practices such as the use of permeable pavement, set-aside open space, landscaping with drought-tolerant plants (i.e. native plants) and landscape mulch versus turf/grass, rain gardens, and bio-swales should be integrated into the site design and development to help preserve groundwater recharge capability.
➢ Develop methods to inventory existing abandoned wells and ensure that they are properly abandoned.
➢ Continue to administer and enforce floodplain and shoreland regulations included in the City of Kenosha Zoning and Shoreland/Floodplain Zoning Ordinance.
➢ Continue to implement ordinance requirements related to land suitability to avoid inappropriate
development on severe structural or severe wet soils.
➢ Continue to apply for available Federal and State flood mitigation grant funds.
➢ Continue to partner with the NRCS, DNR, U.S. Fish and Wildlife Service (USFWS), and non-profit
organizations such as Ducks Unlimited to promote wetland creations, enhancements, and restorations.
➢ Continue to encourage the use of the Targeted Runoff Management (TRM), Urban Nonpoint Source and
Storm Water (UNP&SW) and Wetland Reserve Program (WRP).
➢ Work with private and public groups on programs designed to control and eradicate invasive species asso-
ciated with Lake Michigan. (e.g. Asian Carp)
➢ Work with private and public groups to implement Lake Michigan Water Quality Priority Programs.
➢ Maintain the landscaping ordinance that restricts landscaping with invasive plant species.
➢ Continue to support the Kenosha County Gypsy Moth Suppression Program.
➢ Work with NCO's to support implementation of methods to control invasive species, with a focus along
major transportation routes and corridors, such as I-94; the Des Plaines and Pike Rivers; and parks.
➢ Continue enforcement of the Kenosha County Environmental Health/Food Ordinance (Chapter 16 of the
County Code of Ordinances) in compliance with Chapter 254 of the Wisconsin Statutes.
➢ Continue to support Kenosha County Health Department's capacity to offer health and environment safety
programs.
➢ Continue, and expand as appropriate, monitoring and testing of publicly-owned beaches.
➢ Investigate potential human health hazards, and take appropriate follow-up actions.
➢ Continue to cooperate with DNR in implementing the Wisconsin Mercury Reduction Program.
➢ Apply for DNR Stewardship funds, WCMP grants, and other State and Federal funding.
➢ Continue the development, enhancement, and management of recreational trail facilities to ensure con-
nectivity of such facilities including potential water trails, as illustrated in Map 8-2, and potential area
wide recreational bicycle trails, as illustrated in Map 8-3.
➢ Study the requirements for the City of Kenosha to become a Certified Local Government by the State
Historic Preservation Officer.
➢ Continue to distribute educational materials to property owners regarding Wisconsin's Historic Building
Code, which can be used in lieu of the prevailing code for eligible buildings to retain historical features
not permitted by the prevailing code.
➢ Study the development and funding of a Historical Preservation Covenant Program in the City of
Kenosha to protect historical structures.
➢ Continue to provide educational materials to property owners regarding Federal and State Investment Tax
Credits available for rehabilitation of historic properties.
➢ Consider developing and distributing educational materials to property owners regarding grants available
for historic preservation and rehabilitation, with a concentration on programs that focus on smaller
communities and rural areas such as the Jeffris Family Foundation, the National Trust for Historic
Preservation/ Jeffris Preservation Services Fund, and Wisconsin Humanities Council Historic Preservation
Program Grants.
➢ Continue to promote historical sites located in Kenosha County to tourists.
➢ Continue the local Historical Plaque Program to further identify local landmarks to the public
➢ Develop methods to support local historical societies, museums, and research facilities through funding.

Land Use Element (Chapter 9)
➢ Continue to preserve and maintain sites with significant historical or archaeological value, including local
landmarks.
➢ Implement programs included in the Agricultural, Natural, and Cultural Resources Element (Chapter 8).
➢ Incorporate parcels designated as natural areas and environmental corridors on the Land Use Plan Map
(Map 9-6), while protecting significant natural resources on such parcels.
Implement programs included in the Housing Element (Chapter 10).

➢ The City and affected local governments should cooperatively identify study areas for integrated land use and transportation plans around I-94 interchanges and prepare plans for these areas to refine the land use development pattern set forth on Map 9-6.

➢ Continue to cooperate with SEWRPC to update the Kenosha County Jurisdictional Highway System Plan.

➢ Promote efficient and safe vehicular access to land uses abutting street rights-of-way, consistent with adopted access management plans and ordinances.


➢ Implement programs included in the Transportation Element (Chapter 11).

➢ The City will continue to identify suitable sites for healthcare facilities, schools, telecommunications facilities, libraries, and alternative energy sites, as appropriate, in cooperation with service providers.

➢ Implement programs included in the Utilities and Community Facilities Element (Chapter 12).

➢ Implement programs included in the Economic Development Element (Chapter 13).

➢ Implement programs included in the Intergovernmental Cooperation Element (Chapter 14).

Housing Element (Chapter 10)

➢ Continue to ensure that building codes include requirements for adequate insulation, heating, and plumbing.

➢ Continue to enforce State public health Statutes and Ordinances concerning dilapidated, unsafe, or unsanitary housing that pose a human health hazard.

➢ Continue to enforce and support requirements relating to land suitability and design through the administration of Land Division Ordinances.

➢ Continue to enforce and support requirements relating to restricting development in floodplains through administration of the City of Kenosha's shoreland-wetland and floodplain ordinances.

➢ The City of Kenosha should consider developing a model density bonus ordinance and model PUD accessory apartment, and live-work unit ordinances for consideration that are designed to increase the number of affordable housing units.

➢ Continue to support non-profit agencies that provide “stay-at-home” services like meal delivery and transportation assistance for the elderly and disabled, including the Kenosha Area Family and Aging Services, Inc.

➢ Incorporate Universal Design requirements into Zoning Ordinances and Building Codes for multi-family residential units.

➢ Kenosha should assist (the State and Federal agency in charge) in distributing educational materials regarding Federal and State fair housing laws. Emphasis should be given to protected classes, unlawful actions, and organizations to contact if an individual believes he or she has experienced housing discrimination, such as the City of Kenosha Housing Authority, Metropolitan Milwaukee Fair Housing Council, the Wisconsin Equal Rights Division, or HUD.

Transportation Element (Chapter 11)

➢ Continue to help develop and support implementation of the Wisconsin Department of Transportation's Connections 2030 plan, the Regional Transportation System Plan, the County Jurisdictional Highway System Plan, and county and transit development plans.

➢ Continue to encourage or sponsor transportation-related events such as “Walking School Buses,” Bike to Work weeks, and “Try Transit” days (free rides) to encourage residents to use alternative means of transportation.

➢ Work with school districts to encourage walking and biking to schools through methods such as the Safe Routes to School program.

➢ Continue to develop joint marketing strategies between the Kenosha Area Transit, Western Kenosha County Transit, and METRA.
➢ Continue to improve public transportation for persons with disabilities and the elderly to increase access
to jobs and community activities.
➢ Support the development of joint marketing strategies between the Kenosha Area Transit and other trans-
portation service providers, including the Western Kenosha County Transit System, METRA, and Wis-
consin Coach Lines.
➢ Continue operation of transportation services for persons with disabilities and elderly residents through
operation of the Care-a-Van, Volunteer Escort, and similar programs.
➢ Update the Kenosha County Public Transit and Human Service Transportation Coordination Plan as
needed to provide transportation services to persons with disabilities in the City of Kenosha and remain
eligible for Federal Transit Administration (FTA) programs.
➢ Continue to support and encourage the Kenosha County Division of Aging and Disability Services to
improve transportation access and resources for persons with disabilities.
➢ Investigate current, successful transportation programs for persons with disabilities and the elderly, such
as the Independent Transportation Network, that would be appropriate for Kenosha and complement ex-
isting transportation programs.
➢ Continue to accommodate bicycle travel on arterial streets and highways through bicycle lanes, widened
outside travel lanes, widened and paved shoulders, or separate bicycle paths in conformance with the
Regional Transportation System Plan.
➢ Continue to study and identify funding sources to expand the existing bicycle/pedestrian path network to
provide connections between urban centers and significant natural features and park and open space
amenities, such as the Chiwaukee Prairie, Lake Michigan, and County and major parks.
➢ Continue to determine specific locations for bike and pedestrian trails and identify potential links to
existing trails in Kenosha County, trails in adjacent counties, and a potential east-west trail in the County.
➢ Work with non-governmental organizations (NGOs) to raise public awareness of bicycle and pedestrian
transportation facilities related issues such as safety concerns, increased public health benefits, and the
environmental impacts of increased bicycle and pedestrian travel.
➢ Work with school districts, local governments, and the State to develop Safe Routes to School program in
the City of Kenosha and adjacent other communities, including continuing to support the program under
development for the Kenosha Unified School District.
➢ Develop methods to incorporate desirable policies included in State long-range transportation planning
efforts, including WisDOT’s Connections 2030.
➢ Continue to evaluate facilities for walking and bicycling during the review and approval of all develop-
ment projects, including street and highway improvements, to provide an alternative to motor vehicle
travel and to promote a healthy lifestyle.
➢ Review and comment on future updates of the State Airport System Plan, which provides a framework for
the preservation and enhancement of a system of public-use airports adequate to meet the current and
future aviation needs of the State of Wisconsin.
➢ Continue to participate in the development of future updates to the Regional Airport System Plan for
Southeastern Wisconsin.
➢ Review and comment on the Five-Year Airport Improvement Program, which is prepared and updated an-
nually by the WisDOT Bureau of Aeronautics. The program is the primary mechanism for implementing
the statewide and regional airport system plans.
➢ Continue working with SEWRPC and WisDOT to continue regional planning efforts and to develop
methods to promote interconnection between all transportation modes and systems available within the
City of Kenosha and the region.
➢ Continue to work with WisDOT, SEWRPC, and other local governments to update and implement the
Kenosha County Jurisdictional Highway System Plan.
➢ Coordinate with other local governments to develop consistency between highway access management
regulations and local access management/driveway ordinances.
➢ Inspect, repair or replace or rehabilitate bridges as necessary to ensure highway safety.
➢ Consider fish and watercraft passage issues and other environmental effects when designing highway bridges and culverts. Limit the number of culverts, bridges, drop structures, and channelized stream segments and incorporate design measures to allow for passage of aquatic life.

➢ Continue to work with WisDOT to develop an inventory of hazardous intersections and street segments, based on crash records, and to undertake improvements to eliminate hazardous conditions.

Utilities and Community Facilities Element (Chapter 12)

➢ Continue the cooperative process among DNR, SEWRPC and County and City governments for coordinated planning of land use, sewage treatment and disposal, stormwater management, and water supply facilities and services.

➢ Continue to implement Chapter 32, Kenosha Water Utility, of the City of Kenosha Code of General Ordinances, which includes regulation of water and sewerage systems.

➢ Continue to support and implement, where applicable, the recommendations of the regional water quality management plan to maintain or improve water quality.

➢ Continue to conduct City of Kenosha and local Erosion Control and Stormwater Management reviews on all Subdivision Plats, Certified Survey Maps, Conditional Use Permits (CUPs) and Site Plan Reviews.

➢ Continue to develop Stormwater Management Plans and Ordinances and joint agreements to provide centralized and/or shared stormwater management facilities, if cost savings and/or service level improvements would result.

➢ Continue to promote and participate in joint watershed planning programs to minimize urban and rural stormwater runoff.

➢ Continue to implement the Shoreland and Floodplain Zoning Ordinance to help protect residents from flooding hazards.

➢ Continue to work with the County Sanitarian for the proper siting, operation, and maintenance of Private On-site Wastewater Treatment System (POWTS).

➢ Continue to provide education and assistance to citizens on potential environmental problems that may impact human health, including home health hazards such as mold, lead, and asbestos; indoor and outdoor air quality; solid and hazardous waste; and pest control.

➢ Continue to support the Kenosha County Health Department's capacity to offer health and environmental safety programs.

➢ Continue to cooperate with DNR in implementing the Wisconsin Mercury Reduction program.

➢ Continue to monitor *E. coli* bacteria levels at Lake Michigan beaches during the summer months and report beach advisories and closing as indicated.

➢ Continue to support public health, health care, and transportation programs and services offered by Kenosha County government departments and agencies, including the Aging and Disability Resource Center Health Department, Children and Family Services, and Veterans Service.

➢ Continue to support the Care Giver Alliance.

➢ Continue to support managed care programs that serve people with mental illnesses, developmental disabilities, and juvenile defenders such as Community Aids and Youth Aids.

➢ Continue to cooperate with the Kenosha County Health Care Center.

➢ Continue to support preventative health care service to County residents through the Kenosha County Division of Health Clinic.

➢ Continue to support the Aging and Disability Resource Center.

➢ Continue to provide police protection to residents through the City of Kenosha Police and Fire Departments and EMS.

➢ Continue to promote shared services and equipment between the Kenosha County Sheriff's Department and the City Police Department, where shared services would result in cost savings and maintenance or improvement in the existing level of service.

➢ Continue to support and cooperate with the Kenosha County Emergency Management Division, which is responsible for planning, coordinating, and implementing all emergency management and Homeland Security-related activities in the City of Kenosha.
➢ Continue to assist in the review and update the Kenosha County Hazard Mitigation Plan.
➢ Continue to utilize the Mutual Aid Box Alert System (MABAS) into fire dispatching and rescue services and the continued establishment of a Rapid Intervention Team.
➢ Continue to provide dispatch services through the integrated County emergency call dispatch center, which is operated by the Kenosha City/County Joint Services-Communications Center.
➢ Continue to provide funding to the Kenosha County Library System.
➢ Continue to evaluate personnel and resources necessary to maintain or improve the public services offered by the City of Kenosha government as part of the annual budget process.
➢ Continue recycling programs in public buildings.
➢ Continue to explore cooperating with Kenosha County and other local officials about opportunities for and examples of shared services and facilities.
➢ Continue to provide information to other local governments about park and open space sites and recreational facilities, and coordinate with other local governments for the joint development and use of facilities, where appropriate.
➢ Continue to provide development information to school districts for use in preparing facilities plans.

**Economic Development Element (Chapter 13)**
➢ Continue administration of the Kenosha County Revolving Loan Fund (RLF) to create employment opportunities, encourage private investment, and provide a means to finance new and expanding businesses, including small businesses in the County.
➢ Continue to support KABA in its efforts to develop and distribute educational materials regarding various funding and incentive opportunities available for businesses located in Kenosha County or wishing to relocate to the County, including Wisconsin Department of Commerce, WHEDA, and Federal Financing programs inventoried in Part 2 of this Chapter and Appendix 13-1.
➢ Continue to support KABA in its efforts to assist and develop the Kenosha Development Opportunity Zone.
➢ Continue the use of TIF Districts to encourage redevelopment and to assist in the creation of new jobs.
➢ Continue to support KABA's Education Foundation in its efforts to develop education initiatives with local schools to improve the quality of education and increase the number of County residents completing post-high school education.
➢ Continue to support KABA's administration of additional partnerships and educational opportunities designed to develop the job skills sought by employers and potential employers in Kenosha County.
➢ Continue to use Transportation Economic Assistance (TEA) funds and Freight Railroad Infrastructure Improvement Program funds for transportation projects and improvements that may help attract employers to the City of Kenosha or encourage existing businesses to remain and expand.
➢ Review and amend City Zoning Ordinances, if necessary, to allow home-based businesses that would be compatible with surrounding uses.
➢ Continue partnership with the Milwaukee 7 in an effort to promote a regional approach to economic growth, which will benefit economic development efforts in the City of Kenosha.
➢ Continue to support KABA and the Kenosha Area Chamber of Commerce in marketing the City of Kenosha's quality of life and availability of infrastructure directly to businesses.
➢ Support KABA and the Milwaukee 7 in promoting the City of Kenosha to businesses considering expanding or relocating to Kenosha from outside the Southeastern Wisconsin region.

**Intergovernmental Cooperation Element (Chapter 14)**
➢ Continue cooperative efforts with the Kenosha County Health Department and local governments to enforce State Public Health Statutes, and City Ordinances concerning dilapidated, unsafe or unsanitary housing that poses a human health hazard.
➢ The City of Kenosha will continue to provide updated shoreland/floodplain zoning maps to Kenosha County when floodplain boundaries are changed or other significant amendments are made.
➢ The City of Kenosha will notify surrounding communities and Kenosha County, where appropriate, whenever a change is proposed to the Comprehensive Plan.
➢ Work with school districts and/or adjacent communities in the district, on request, to assess the impact of proposed new subdivisions on district facilities. Continue to provide copies of meeting agendas to enhance communications.

Implementation Element (Chapter 15)
➢ Regularly review the Comprehensive Plan and related Ordinances to ensure they are achieving the desired results.
➢ Regularly review the Zoning and Subdivision Ordinances, and Official Map to ensure they are effective in implementing this plan.

Remaining Programs
Programs not listed as high-priority or ongoing programs, will be implemented as funding and staffing resources allow. Any new programs recommended in this plan must be individually reviewed and approved prior to implementation.

CONSISTENCY AMONG PLAN ELEMENTS

The Comprehensive Planning Law requires that the implementation element “describe how each of the elements of the Comprehensive Plan shall be integrated and made consistent with the other elements of the plan.” All elements of this Comprehensive Plan were prepared simultaneously by the same staff with great care given to ensure internal consistency among the various elements. All element chapters were reviewed by the City of Kenosha Plan Commission and Common Council. There are no known inconsistencies among plan elements.

PROGRESS IN IMPLEMENTING THE PLAN

Annual Report on Plan Implementation
The Plan Commission will undertake a general plan reevaluation once a year, which may include a brief description of activities conducted to implement the plan and a list of plan amendments certified by the Common Council during the year.

Comprehensive Update of the Plan and Maintenance of Inventory Data
The City of Kenosha will conduct a formal review of the plan at least once every ten (10) years. Based on this review, changes or updates will be made to sections of the plan that are found to be out of date and goals, objectives, policies, or programs that are not serving their intended purpose. Any changes or updates will follow the process for plan amendments required by the Statutes.

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